# CITY OF MISSION, KANSAS FINANCE & ADMINISTRATION COMMITTEE

## WEDNESDAY, May 2, 2018 7:30 P.M.

(or immediately following 6:30 p.m. Community Development Committee)

Mission City Hall

## PUBLIC HEARINGS / PUBLIC COMMENTS

## PUBLIC PRESENTATIONS / INFORMATIONAL ONLY

### 1. 2017 Audit Presentation

Kansas statutes require an annual audit of the City's financial statements. The audit for the 2017 fiscal year was conducted by Berberich Trahan & Company, P.A., Certified Public Accountants. The audit includes an examination, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as an evaluation of the overall basic financial statement presentation. The City received a "clean" or unqualified audit for the fiscal year ending December 31, 2017. A representative from Berberich Trahan will present the report and answer any questions during the Finance & Administration Committee meeting.

## 2. 2019 Budget Goals & Objectives - Laura Smith (page 3)

Staff and Council will begin their discussion and consideration of the City of Mission's Annual budget for 2019.

### **ACTION ITEMS**

## 3. 2017 Audit - Brian Scott (page 12)

Following presentation of the annual audit, the City Council has historically accepted the annual audit at the next available Council meeting. All materials associated with this action item were included under Item #1 above.

4. Waiver of Chapter 205 - Fireworks - Laura Smith (page 185)

The City of Mission historically provides a fireworks display at the conclusion of the Mission Summer Family Picnic (July 7, 2018) held at Broadmoor Park. In order to proceed with this display, the City Council must waive the requirements of Chapter 205 of the Mission City Code. In addition to waiving the ordinance, the Council is also asked to authorize funds to purchase the fireworks.

### **DISCUSSION ITEMS**

5. Public Comment Process at Committee Meetings - Laura Smith (page 186)

Following a recent meeting with the Mission Business Partnership, an interest in establishing a more formal public comment process at Council Committee meetings was discussed. Staff will review options and seek guidance in order to develop a policy.

6. Update on Police Department Over-hiring Process - Ben Hadley (page 191)

Following Council's approval to over-hire in the Police Department, the Chief and the City Administrator committed to providing the Mayor and Council with periodic status updates.

7. Selection of Committee Chair and Vice Chair (no attachments)

In accordance with Section 130.010 of the Mission Municipal Code, annually, on or before the first June Council meeting, the City Council shall vote to elect the chairperson and vice chairperson of the Finance & Administration Committee.

### **OTHER**

8. Department Updates - Laura Smith

Nick Schlossmacher, Chairperson Ken Davis, Vice-Chairperson Mission City Hall, 6090 Woodson St 913-676-8350



Date: April 30, 2018

To: Mayor and City Council

From: Laura Smith, City Administrator

RE: 2019 Budget Memo #1

A city's budget is not just an accounting document, it is one of the most important management and planning tools available to us. Because resources are limited, the budget helps determine which objectives have the highest priority, will meet the greatest needs, and produce the greatest positive impact in the community. The city's annual budget becomes a dollars and cents expression of the most immediate priorities. In developing and adopting an annual budget, a City Council quite literally, "puts its money where its mouth is."

## **Budget Structure/Tax and Fee History**

The City of Mission's budget covers the period of January 1st through December 31st each year. The total budget is made up of nearly twenty individual funds. Annual budget discussions focus primarily on the General Fund and those funds tied specifically to capital infrastructure investments. These include the Capital Improvement Fund, the Stormwater Utility Fund, the Street Sales Tax Fund, the Special Highway Fund, the Special Parks Fund, and the Parks and Recreation Sales Tax Fund, most of which have dedicated, limited purpose revenue streams.

## **General Fund**

The General Fund accounts for the core municipal functions and services such as Public Safety, Public Works, Parks & Recreation, and Administration. It is an operating budget, focused primarily on revenues coming and going in a particular fiscal year. There are four primary revenue streams that support the General Fund budget: sales/use taxes, property taxes, fines and forfeitures, and parks and recreation revenues. Fluctuations in these revenue streams impact how the city is able to pay for and maintain core services.

## Capital Project Funds

Capital infrastructure projects are generally large in scope (expensive) and may take several years to complete. Because of this, they are more appropriately handled outside of the General Fund. Over the last 8-10 years, Mission has emphasized investment in infrastructure, primarily for stormwater and streets, through the use of dedicated revenue streams which increase transparency and accountability. Capital projects are considered in a 5-Year Capital Improvement Program (CIP) Plan, which will first be reviewed and recommended to the City Council by the CIP Committee.

The entire budget will ultimately be adopted together, but the operating and infrastructure budgets will be discussed separately throughout the process.



### **Budget Development Process**

The Mayor, City Council, staff, and the citizens of Mission are all important participants in the creation and execution of the budget. Input and suggestions will be encouraged through multiple forums in the coming months including City Council committee meetings, City Council meetings, City Council work sessions, public forums, and through social media outlets. The budget calendar anticipates final approval/adoption of the 2019 Budget at the August 15, 2018 City Council meeting. The current schedule is detailed below:

May 2, 2018 (FAC)	Audit/Review Budget Priorities and Challenges
May 30, 2018 (WS)	Community Conversation - Priorities, Challenges, and Opportunities
June 6, 2018 (FAC)	Review General Fund Budget and Supplemental Requests
June 13, 2018 (WS)	Capital Improvement Program (CIP) - Stormwater/Parks/Streets
July 11, 2018 (FAC)	Refine Proposed 2019 Budget and Budget Resolution
July 25, 2018 (CC)	Community Dialogue on 2019 Budget at CC Meeting
August 1, 2018 (FAC)	Public Hearing/Final Review of 2019 Budget
August 15, 2018 (CC)	Adoption of 2019 Budget/2019 Budget Resolutions

## **Priorities, Goals, and Objectives**

Based on suggestions made during the 2018 budget process, staff and Council had planned for a facilitated goal setting retreat prior to starting development of the 2019 Budget. Due to scheduling conflicts, we were unable to complete this process and, therefore, approach the 2019 budget without a specific set of goals and objectives or a formal, structured framework to guide our discussions. While goal setting remains important for the future, we are still well positioned to address the 2019 Budget as we continually identify potential threats and opportunities which may impact our financial resources or our service delivery objectives.

These factors come from a variety of sources, including the public, elected officials, and professional staff. During a February 2018 brainstorming session, the Council and staff conducted a SWOT (Strengths, Weaknesses, Opportunities and Threats) analysis and several key issues were identified. These are detailed by category below:

### **Strengths**

- Snow removal
- Public safety community police presence and involvement
- Neighborhood Services outreach programs
- Johnson Drive



### Strengths (cont.)

- Holiday adoptions
- Mission Magazine

#### Weaknesses

- Deferred infrastructure maintenance
- Lack of accessibility and efficient work space at City Hall
- No prioritized strategic vision, goals or objectives
- Inconsistent aesthetics in residential and commercial neighborhoods
- Consistent citizen engagement
- Lack of proactive or targeted economic development
- Pedestrian and traffic safety on Johnson Drive

## **Opportunities**

- More community events
- Energy efficiencies or improvements
- Gateway Development
- Mission Trails Development
- Take advantage of increased daytime population
- Ensure developers see Mission as desirable place to develop
- Educating and engaging residents of all ages
- Dog Park
- Expand assistance programs

### **Threats**

- State regulations challenging or infringing on local control
- Infrastructure needs outpacing financial resources
- Decision on repayment of TUF
- Changing face of the retail environment
- Overuse of tax incentives
- Vision/Comprehensive Plan/Development codes may need to be updated to reflect current goals
- Shifting demographics, particularly an increase in senior population
- Shrinking interest in public service careers

The results from the SWOT analysis provide a good starting point for conversations surrounding the 2019 budget. They can be refined and developed along with a number of other challenges and opportunities

that carry forward from year to year, including:



- Balancing service delivery/operating needs with infrastructure investment
- Considering the use of debt to finance large capital projects
- Appropriately funding facility and equipment needs
- Maintaining a competitive compensation structure
- Managing Increases in employee health/welfare and retirement costs that outpace inflation.
- Continuing to explore appropriate cost recovery goals for the Community Center
- Leveraging increased redevelopment opportunities city-wide
- Developing an annual budget in accordance with the property tax lid provisions now in effect.

### **Property Valuation and Mill Levy Considerations**

Proposed increases in property values for Mission residents and businesses have generated a lot of conversation in recent weeks. According to estimates provided by the Johnson County Appraiser, overall property values in Mission for the 2018 tax year are anticipated to be 11.64%. This is driven primarily by a 16.10% increase in residential property (including apartments). Commercial property values are anticipated to increase by 4.75%.

A recent KC Star editorial suggests that residents demand lower mill levies from their City Councils as a way of alleviating concerns over higher taxes, but this approach may promote a short-sighted solution. A look at longer term trends in assessed valuation for Mission can help to put the increases in context. As the chart below illustrates, Mission actually experienced <u>declining</u> property values from 2008 to 2013.





Tax Year	Assessed Valuation	% change from previous year	Total Mission mill levy
2018 (est)	\$150,262053	8%	TBD
2017	\$139,660,568	6%	17.973
2016	\$131,901,035	8%	18.019
2015	\$121,589,818	4%	18.225
2014	\$117,182,580	3%	11.354
2013	\$114,056,340	-1%	11.413
2012	\$114,914,256	-3%	11.410
2011	\$117,943,524	-2%	11.371
2010	\$120,412,087	-6%	11.213
2009	\$128,223,747	-7%	13.217
2008	\$137,312,109	-1%	13.215
2007	\$138,016,313	na	13.198

This period of decline was generally unprecedented in Johnson County's history, and cities had to find ways to continue to deliver quality services with <u>shrinking</u> property tax revenues.

In addition to understanding the history of changes in Mission's assessed valuation, the ability to increase, or potentially even maintain, the mill levy is now limited by a property tax lid which took effect January 1, 2017. Under the tax lid, revenues estimated to be generated by the property tax must be compared to a rolling 5-year CPI average and, based on a limited number of exemptions, a city generally may only capture revenue growth which does not exceed that average.

If increases in assessed valuation result in higher property tax revenues, the mills which generate these additional funds are subject to a public vote, even if the city simply wanted to maintain the existing mill levy. If the City Council is unwilling to put the issue on the ballot, or in the event a ballot initiative is unsuccessful, the City could face the possibility of having to roll back the mill levy.



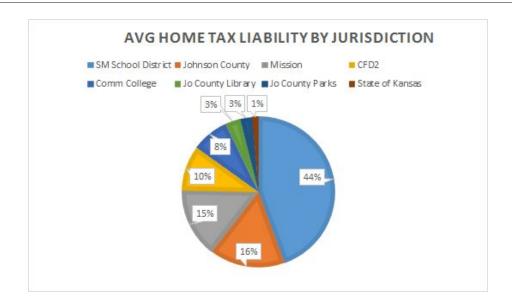
It is also important to consider that the property taxes received by the City are just a portion of a resident's total tax bill, and a reduction in the City's mill levy alone would have a relatively small impact on a property owner's total tax burden. In 2017, the average home value in Mission was \$175,863, and the average homeowner's tax bill can be illustrated as follows:

### 2017 Taxes Levied for 2018 - Average Mission Home

Average home appraised value: \$175,863 Assessed value (11.5%) = \$20,221

	Mill Levies		Annual	Monthly
SM School District	53.663	SM School District	\$1,085	\$90
Johnson County	19.318	Johnson County	\$391	\$33
Mission	17.973	Mission	\$363	\$30
CFD2	11.76	CFD2	\$238	\$20
Comm College	9.503	Comm College	\$192	\$16
Jo County Library	3.921	Jo County Library	\$79	\$7
Jo County Park	3.112	Jo County Park	\$63	\$5
State	<u>1.5</u>	State	<u>\$30</u>	<u>\$3</u>
	120.75		\$2,441	\$203
		Mission Stormwater Fee	\$336	\$28
		Mission Solid Waste Fee	\$169	\$14





For historical reference, a table summarizing the tax and fee decisions made since 2002 is included with this memo.

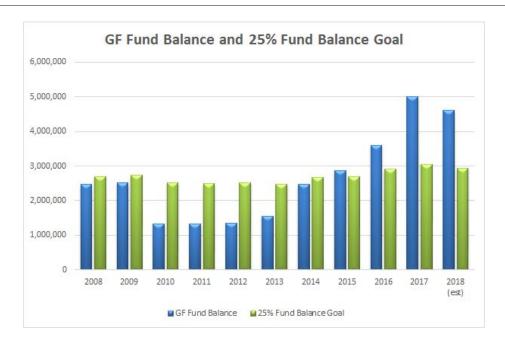
Establishing the mill levy or other fees, will never be a process that is easy or taken lightly by the City Council. The challenge comes in trying to balance the cost of delivering the programs and services desired by our residents with the ability/tolerance to bear the expense required to do so. Discussions about increasing or reducing revenue streams within the city's control should always be based on priorities and objectives established by the Council which address community needs and wants.

### **Fund Balance Considerations**

Attention to the General Fund fund balance is another important part of the annual budget conversations. Mission's City Council has an established fund balance goal of 25% of budgeted General Fund revenues. Achieving and maintaining the fund balance target remains an important priority for both Council and staff.

This General Fund fund balance provides critical cash reserves that not only allow the city to weather short term economic downturns, but also positions us to take advantage of opportunities which may be unknown at the time the budget is adopted. Based on our ending position for fiscal year 2017, we have significantly exceeded the fund balance goal and anticipate ending the 2018 fiscal year with approximately \$1.2 million in unrestricted, excess fund balance. The chart below details the actual ending fund balance (blue bar) compared to the 25% fund balance goal (green bar) from 2008 through 2018 (estimated).





While we will continue to be diligent in balancing our service delivery goals against our revenues, we find ourselves in a starting position for the 2019 budget which hasn't existed for well over a decade. It will provide us an opportunity to discuss many of the projects and programs which have been put on hold over the years.

#### Summary

As we start our discussion of the 2019 Budget, it is important to remember that it is a consistently conservative approach to our budget development and implementation which has resulted in not only achieving, but exceeding our fund balance goals. We will continue to challenge ourselves to think beyond a one-year budget horizon, particularly in light of the property tax lid implications in future years. Both in the General Fund, and in the Capital Improvement Program our focus will remain on strategic investments, items that go directly to improving the quality of life for our residents and business and investing in the infrastructure which maintains and grows our underlying property values.

## **Historical Summary of Mission's Mill Levy and Utility Fees**

Tax Year	Budget Year		Property Tax Mill Levy Stormwater Utility Fee Utility Fee		Transportation Utility Fee	Notes/Comments:			
					Total Mill Levy				
2002	2003	5.1240	0.0000	0.0000	5.1240	\$0.00	\$0.00	\$0.00	No change. Final mill levy rate impacted by property valuations.
2003	2004	5.0410	0.0000	0.0000	5.0410	\$0.00	\$0.00	\$0.00	No change. Final mill levy rate impacted by property valuations.
2004	2005	7.9100	1.0000	1.0250	9.9350	\$48.00	\$0.00	\$0.00	Increase in GF mill for operations, add 1 mill for stormwater and establish Stormwater Utility at
2004	2003	7.5100	1.0000	1.0230	9.9330	Ş48.00	Ş0.00	\$0.00	\$4/mo/ERU, add 1 mill for debt service for acquisition of Mohawk Park
2005	2006	9.9310	1.0030	1.0280	11.9620	\$48.00	\$0.00	\$0.00	Increase in GF mill to maintain existing basic service levels
									Increase in GF mill to address revenue concerns, but agreed to 4 year moratorium on all future mill rate
2006	2007	11.1470	1.0020	1.0270	13.1760	\$72.00	\$0.00	\$0.00	increases until the longer term effect of redevelopment could be assessed on both revenues and
2000	2007	11.1470	1.0020	1.0270	15.1700	\$72.00	\$0.00	\$0.00	expenses. Stormwater ERU increased to \$6/mo/ERU based on needs identified through engineering
									studies and projects.
2007	2008	11.1650	1.0040	1.0290	13.1980	\$72.00	\$0.00	\$0.00	No change. Final mill levy rate impacted by property valuations.
2008	2009	11.1800	1.0050	1.0300	13.2150	\$72.00	\$121.06	\$0.00	Portion of residential trash service fees shifted to single-family property owners, General Fund still
2008	2009	11.1800	1.0050	1.0300	13.2150	\$72.00	\$121.06	\$0.00	subsidizing approximately 40% of the cost of this service
2009	2010	11.1820	1.0050	1.0300	13.2170	\$72.00	\$121.06	\$0.00	No change. Final mill levy rate impacted by property valuations.
									GF mill reduced. Stormwater utility was adjusted to cover existing debt service for more than \$20 million
2010	2011	10.1830	0.0000	1.0300	11.2130	\$228.00	\$121.06	\$72.00	in improvements, stormwater mill was eliminated. TUF implemented following public input on how to
									fund comprehensive street maintenance program.
2011	2012	10.3260	0.0000	1.0450	11.3710	\$228.00	\$121.06	\$72.00	No change. Final mill levy rate impacted by property valuations.
2012	2013	10.3610	0.0000	1.0490	11.4100	\$276.00	\$163.08	\$72.00	Stormwater fee increased by \$4/month to fund Johnson Drive interceptor project.
2013	2014	10.3610	0.0000	1.0490	11.4100	\$276.00	\$163.08	\$72.00	No change. Final mill levy rate impacted by property valuations.
2014	2015	11.3540	0.0000	0.0000	11.3540	\$276.00	\$163.08	\$72.00	1 mill for Debt Service reallocated to GF after completion of Mohawk Park bond issue.
2014	2015	11.5540	0.0000	0.0000	11.5540	\$276.00	\$105.06	\$72.00	No change in Total Mill Levy. Final mill levy rate impacted by property valuations.
2015	2016	18.2250	0.0000	0.0000	18.2250	\$336.00	\$163.08	\$0.00	Increase the Stormwater Utility Fee by \$5.00, from \$23/mo/ERU to \$28/mo/ERU for debt service.  Replace the Transportation Utility Fee with 7 mills in the General Fund transferred to CIP Fund for streets.
2016	2017	18.0190	0.0000	0.0000	18.0190	\$336.00	\$163.08	\$0.00	No change in Total Mill Levy or utility fees. Transportation Utility Fee continues to be replaced with 7 mills dedicated to street maintenance. Final mill levy rate impacted by property valuation.
2017	2018	17.9730	0.0000	0.0000	17.9730	\$336.00	\$168.84	\$0.00	No change in Total Mill Levy or utility fees. Transportation Utility Fee continues to be replaced with 7 mills dedicated to street maintenance. Final mill levy rate impacted by property valuation.

<sup>\*</sup>All utility fees are illustrated based on their impact to a single-family residential property.

City of Mission	Item Number:	3.
ACTION ITEM SUMMARY	Date:	April 26, 2018
Administration	From:	Brian Scott

Action items require a vote to recommend the item to full City Council for further action.

RE: City of Mission 2017 Comprehensive Annual Financial Report - Annual Audit

RECOMMENDATION: Accept the audited financial statements for the year ending December 31, 2017.

DETAILS: Kansas statutes require an annual audit of the City's financial statements. The audit for the 2017 fiscal year was conducted by Berberich Trahan & Company, P.A., Certified Public Accountants. The auditors worked in conjunction with City staff to prepare and audit the comprehensive financial statements of the City of Mission.

The annual audit is conducted in accordance with auditing standards generally accepted in the United States, the "Kansas Municipal Audit Guide," and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as an evaluation of the overall basic financial statement presentation. The City received a "clean" or unqualified audit for the fiscal year ending December 31, 2017.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ending December 31, 2016. This was the twenty-fourth consecutive year the City received this award which is earned by publishing an easily readable and efficiently organized CAFR. The report must also satisfy both generally accepted accounting principles and applicable legal requirements. The 2017 CAFR will be submitted to the GFOA review panel for consideration.

A representative from Berberich Trahan will present the report and answer any questions during the Finance & Administration Committee meeting. The Council has historically accepted the annual audit at the next available Council meeting.

CFAA CONSIDERATIONS/IMPACTS: N/A

Related Statute/City Ordinance:	K.S.A. 75-1120a
Line Item Code/Description:	N/A
Available Budget:	N/A



# CITY OF MISSION, KANSAS

Report to the Honorable Mayor and City Council April 26, 2018



April 26, 2018

Honorable Mayor and City Council City of Mission, Kansas 6090 Woodson Road Mission, Kansas 66202

Attention: Honorable Mayor and City Council

We are pleased to present this report related to our audit of the financial statements of the City of Mission, Kansas (the City) for the year ended December 31, 2017. This report summarizes certain matters required by professional standards to be communicated to you in your oversight responsibility for the City's financial reporting process.

This report is intended solely for the information and use of the Honorable Mayor and City Council and is not intended to be and should not be used by anyone other than these specified parties. It will be our pleasure to respond to any questions you have about this report. We appreciate the opportunity to be of service to the City.

Berbeich Trahan + Co., P.A.

## CITY OF MISSION, KANSAS

## Report to the Honorable Mayor and City Council April 26, 2018

## TABLE OF CONTENTS

	<u>Page</u>
Required Communications	
Our Responsibilities with Regard to the Financial Statement Audit	1
Overview of the Planned Scope and Timing of the Financial Statement Audit	1
Accounting Policies and Practices	1 - 2
Audit Adjustments	2
Disagreements with Management	2
Consultations with Other Accountants	2
Significant Issues Discussed with Management	2
Significant Difficulties Encountered in Performing the Audit	2
Letter Communicating Deficiencies in Internal Control over Financial Reporting	2
Certain Written Communications Between Management and Our Firm	3
Summary of Significant Accounting Estimates	4
Written Communications on Accounting, Auditing, or Operational Matters	
(Management Letter)	5 - 6
Representation Letter	7 - 23

# **Required Communications**

Generally accepted auditing standards (AU-C 260, *The Auditor's Communication with Those Charged with Governance*) require the auditor to promote effective two-way communication between the auditor and those charged with governance. Consistent with this requirement, the following summarizes our responsibilities regarding the financial statement audit as well as observations arising from our audit that are significant and relevant to your responsibility to oversee the financial reporting process.

Λ	PAG	

# Our Responsibilities with Regard to the Financial Statement Audit

## Overview of the Planned Scope and Timing of the Financial Statement Audit

## **Accounting Policies and Practices**

#### Comments

Our responsibilities under auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide have been described to you in our arrangement letter dated September 28, 2017.

We have issued a separate communication regarding the planned scope and timing of our audit and have discussed with you our identification of and planned audit response to significant risks of material misstatement.

# Preferability of Accounting Policies and Practices

Under generally accepted accounting principles, in certain circumstances, management may select among alternative accounting practices. We did not discuss with management any alternative treatments within generally accepted accounting principles for accounting policies and practices related to material items during the current audit period.

## Adoption of, or Change in, Accounting Policies

Management has the ultimate responsibility for the appropriateness of the accounting policies used by the City. The City did not adopt any significant new accounting policies nor have there been any changes in existing significant accounting policies during the current period.

## Significant or Unusual Transactions

We did not identify any significant or unusual transactions or significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

# Management's Judgments and Accounting Estimates

Accounting estimates are an integral part of the preparation of financial statements and are based upon management's current judgment. The process used by management encompasses their knowledge and experience about past and current events and certain assumptions about future events. You may wish to monitor throughout the year the process used to determine and record these accounting estimates. Summary information about the used by process management in formulating particularly sensitive accounting estimates and about our conclusions regarding the reasonableness of those estimates is in the attached "Summary of Accounting Estimates."

Audit adjustments proposed by us and recorded by the City are summarized in the attached representation letter.

We encountered no disagreements with management over the application of significant accounting principles, the basis for management's judgments on any significant matters, the scope of the audit, or significant disclosures to be included in the financial statements.

We are not aware of any consultations management had with other accountants about accounting or auditing matters.

No significant issues arising from the audit were discussed with or the subject of correspondence with management.

We did not encounter any significant difficulties in dealing with management during the audit.

We have separately communicated the deficiencies in internal control over financial reporting identified during our audit of the financial statements, and this communication is attached.

## **Audit Adjustments**

## Disagreements with Management

## Consultations with Other Accountants

# Significant Issues Discussed with Management

Significant Difficulties Encountered in Performing the Audit

Letter Communicating Deficiencies in Internal Control over Financial Reporting

Λ	MAG	i

## Certain Written Communications Between Management and Our Firm

## Comments

Copies of certain written communications between our firm and the management of the City, including the representation letter provided to us by management, are attached.

# CITY OF MISSION, KANSAS

## **Summary of Significant Accounting Estimates**

## Year Ended December 31, 2017

The following describes the significant accounting estimates reflected in the City's December 31, 2017 financial statements:

Estimate	Accounting Policy	Management's Estimation Process	Basis for Our Conclusions on Reasonableness of Estimate
Net OPEB Obligation	The net OPEB obligation is computed by an independent actuarial firm. The disclosure is based upon numerous assumptions and estimates, including the expected rate of investment return, the interest rate used to determine the present value, and medical care cost trend rates.	The rate of return is based on historical and general market data.	Review of management's analysis resulted in our conclusion that the estimate appears reasonable.
Net Pension Liability – KPERS	The net pension liability is computed by an independent actuarial firm hired by KPERS.	Management of the City obtained and reviewed the Schedule of Employer and Nonemployer Allocations and Schedule of Pension Amounts by Employer and Nonemployer as of June 30, 2017 that were audited by other auditors. Management compared their employer contributions as shown on these schedules to the City's actual contributions and recalculated its allocated percentage and its share of the collective net pension liability.	Review of management's analysis resulted in our conclusion that the estimate appears reasonable.
Fair value of investments	The fair value of investments is computed by the custodians of the City's investments.	Management of the City obtained and reviewed the year-end valuations prepared by the custodians.	Review of the investment information prepared by the custodians resulted in our conclusion that the estimates appear reasonable.



April 26, 2018

Honorable Mayor and City Council City of Mission, Kansas Mission, Kansas

In planning and performing our audit of the financial statements of the City of Mission, Kansas (the City) as of and for the year ended December 31, 2017, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Following are descriptions of identified control deficiencies that we determined did not constitute significant deficiencies or material weaknesses:

## <u>Documentation of Review - Interim Financial Statements and Pre-Processing Payroll Registers</u>

The City has set forth review procedures for monthly interim financial statements and pre-processing payroll registers. During the audit, we were unable to view documentation of those reviews being performed. We recommend that the City maintain documentation of the reviews of the monthly interim financial statements and pre-processing payroll registers in the form of physical sign-offs on the documents or digital acknowledgement of review.



Honorable Mayor and City Council City of Mission, Kansas April 26, 2018 Page 2

## Prior Period Adjustments

Prior to audit fieldwork, the City informed the auditor of a prior period adjustment concerning capital assets. During the City's audit, five additional prior period adjustments were made. We recommend that the City review its trial balance at year end to ensure that all adjustments have been made.

This communication is intended solely for the information and use of the Honorable Mayor and City Council and management and is not intended to be and should not be used by anyone other than these specified parties.

Finally, we wish to express our appreciation to the City's personnel for their assistance and cooperation during our audit, and we look forward to working with you on future engagements.

Very truly yours,

BERBERICH TRAHAN & CO., P.A.

Stacy Hammond

Stacey A. Hammond

Director

SAH:tls





April 26, 2018

Berberich Trahan & Co., P.A. 3630 SW Burlingame Road Topeka, Kansas 66611-2050

This representation letter is provided in connection with your audit of the basic financial statements of the City of Mission, Kansas (the City) as of and for the year ended December 31, 2017 for the purpose of expressing an opinion on whether the financial statements are presented fairly, in all material respects in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

We confirm, to the best of our knowledge and belief, as of the date of the auditor's report, the following representations made to you during your audit.

## Financial Statements

- 1. We have fulfilled our responsibilities, as set out in the terms of the audit arrangement letter dated September 28, 2017, for the preparation and fair presentation of the financial statements referred to above in accordance with U.S. GAAP.
- 2. We have identified for you all organizations that are a part of this reporting entity or with which we have a relationship, as these organizations are defined in Section 2100 of the Governmental Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards, that are component units.
- We have identified for you all of our funds and governmental functions.
- 4. We have properly classified all funds and activities.
- 5. We have properly determined and reported the major governmental funds based on the required quantitative criteria. We have determined the following funds to be major for public interest reasons: parks and recreation sales tax fund, street sales tax fund, and solid waste fund. We believe that all judgmentally determined major funds are particularly important to the financial statement users.
- 6. We are responsible for compliance with laws and regulations applicable to the City including adopting, approving and amending budgets.

- 7. We have identified and disclosed to you all laws and regulations that have a direct and material effect on the determination of financial statement amounts including legal and contractual provisions for reporting specific activities in separate funds.
- 8. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
- 9. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- 10. Significant assumptions used by us in making accounting estimates, including those measured at fair value, are reasonable and reflect our judgment based on our knowledge and experience about past and current events, and our assumptions about conditions we expect to exist and courses of action we expect to take.
- 11. Related-party transactions, including those with component units for which City is accountable, and interfund transactions, including interfund accounts and advances receivable and payable, sale and purchase transactions, interfund transfers, long-term loans, leasing arrangements, and guarantees, have been recorded in accordance with the economic substance of the transaction and appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP.
- 12. All events subsequent to the date of the financial statements and for which U.S. GAAP requires adjustment or disclosure have been adjusted or disclosed.
- 13. The effects of all known actual or possible litigation and claims have been accounted for and disclosed in accordance with U.S. GAAP.
- 14. The following have been properly recorded and/or disclosed in the financial statements:
  - a. Net positions and fund balance classifications.
  - b. The fair value of investments.
  - c. All leases and material amounts of rental obligations under long-term leases.
  - d. All significant estimates and material concentrations known to management which are required to be disclosed.
  - e. Risk financing activities.
  - f. Deposits and investment securities categories of risk.
  - g. The effect on the financial statements of accounting standards which have been issued but which we have not yet adopted.
  - h. Security agreements in effect under the Uniform Commercial Code.

- i. Liens or encumbrances on assets or revenues or any assets or revenues which were pledged as collateral for any liability or which were subordinated in any way.
- 15. We have no plans or intentions that may materially affect the carrying value or classification of assets or liabilities. In that regard:
  - a. The City has no significant amounts of idle property and equipment.
  - b. The City has no plans or intentions to discontinue the operations of any activities or programs or to discontinue any significant operations.
- 16. We are responsible for making the accounting estimates included in the financial statements. Those estimates reflect our judgment based on our knowledge and experience about past and current events and our assumptions about conditions we expect to exist and courses of action we expect to take. In that regard, adequate provisions have been made:
  - a. To reduce receivables to their estimated net collectable amounts.
  - b. For pension obligations, post-retirement benefits other than pensions, and deferred compensation agreements attributable to employee services rendered through December 31, 2017.

#### 17. There are no:

- a. Material transactions that have not been properly recorded in the accounting records underlying the financial statements.
- b. Violations or possible violations of laws or regulations whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency. In that regard, we specifically represent that we have not been designated as, or alleged to be, a "potentially responsible party" by the Environmental Protection Agency in connection with any environmental contamination.
- c. Other material liabilities or gain or loss contingencies that are required to be accrued or disclosed by the Contingencies Topic of the FASB Accounting Standards Codification.
- d. Guarantees, whether written or oral, under which the City is contingently liable.
- e. Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances.
- f. Lines of credit or similar arrangements.
- g. Agreements to repurchase assets previously sold.
- h. Contractual obligations for construction and purchase of real property or equipment not included in the liabilities or encumbrances recorded on the books.
- i. Liabilities which are subordinated in any way to any other actual or possible liabilities.
- j. Debt issue repurchase options or agreements, or sinking fund debt repurchase ordinance requirements.

- k. Debt issue provisions.
- I. Authorized but unissued bonds and/or notes.
- m. Derivative financial instruments.
- n. Special and extraordinary items.
- o. Arbitrage rebate liabilities.
- p. Impairments of capital assets.
- 18. We have no direct or indirect, legal or moral obligation for any debt of any organization, public or private, that is not disclosed in the financial statements.
- 19. The City has satisfactory title to all owned assets.
- 20. We have complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance. In connection therewith, we specifically represent that we are responsible for determining that we are not subject to the requirements of the Single Audit Act and Uniform Guidance because we have not received, expended or otherwise been the beneficiary of the required amount of federal awards during the period of this audit.
- 21. Net positions (net investment in capital assets; restricted; and unrestricted) and fund balances are properly classified and, when applicable, approved.
- 22. Expenses or expenditures have been appropriately classified in or allocated to functions and programs in the statement of activities and allocations have been made on a reasonable basis.
- 23. Revenues have been appropriately classified in the statement of activities within program revenues and general revenues.
- 24. Capital assets, including infrastructure assets, are properly capitalized, reported and depreciated.
- 25. We agree with the findings of specialists in evaluating the other postemployment benefit liability and pension liabilities and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.
- 26. We agree with the restatement of the previously issued financial statements described in Note 1. In that regard:
  - a. The restatement corrects errors in those financial statements.

- b. We were not aware of the errors when those financial statements were issued.
- c. We are not aware of any other errors in those financial statements.
- d. We do not believe it is necessary to recall those financial statements, and all users of those financial statements will receive a copy of the current year's financial statements and independent auditor's report.
- 27. We have no knowledge of any uncorrected misstatements in the financial statements.

### Information Provided

- 28. We have provided you with:
  - Access to all information, of which we are aware that is relevant to the preparation and fair presentation of the financial statements such as records, documentation, and other matters;
  - b. Additional information that you have requested from us for the purpose of the audit;
  - c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
  - d. Minutes of the meetings of governing board and committees of board members, or summaries of actions of recent meetings for which minutes have not yet been prepared.
- 29. All transactions have been recorded in the accounting records and are reflected in the financial statements.
- 30. We have disclosed to you the results of our assessment of risk that the financial statements may be materially misstated as a result of fraud.
- 31. We have disclosed to you all information that we are aware of regarding allegations of fraud or suspected fraud, affecting the City's financial statements involving:
  - a. Management.
  - b. Employees who have significant roles in the internal control.
  - c. Others where the fraud could have a material effect on the financial statements.
- 32. We have disclosed to you all information that we are aware of regarding any allegations of fraud or suspected fraud affecting the City's financial statements received in communications from employees, former employees, analysts, regulators or others.
- 33. We have no knowledge of noncompliance or suspected noncompliance with laws and regulations whose effects were considered when preparing financial statements.

- 34. We have disclosed to you all known actual or possible litigation and claims whose effects should be considered when preparing the financial statements.
- 35. We have disclosed to you the identity of the City's related parties and all the relatedparty relationships and transactions of which we are aware.
- 36. We are aware of no significant deficiencies, including material weaknesses, in the design or operation of internal controls that could adversely affect the City's ability to record, process, summarize and report financial data.
- 37. We are aware of no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
- 38. With respect to supplementary information presented in relation to the financial statements as a whole:
  - a. We acknowledge our responsibility for the presentation of such information.
  - We believe such information, including its form and content, is fairly presented in accordance with accounting principles generally accepted in the United States of America.
  - c. The methods of measurement or presentation have not changed from those used in the prior period.
  - d. When supplementary information is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date of issuance of the supplementary information and the auditor's report thereon.
- 39. With respect to required supplementary information presented as required by the Governmental Accounting Standards Board to supplement the basic financial statements:
  - a. We acknowledge our responsibility for the presentation of such required supplementary information.
  - b. We believe such required supplementary information is measured and presented in accordance with guidelines prescribed by accounting principles generally accepted in the United States of America.
  - c. The methods of measurement or presentation have not changed from those used in the prior period.
- 40. During the course of your audit, you may have accumulated records containing data which should be reflected in our books and records. All such data have been so reflected. Accordingly, copies of such records in your possession are no longer needed by us.

Berberich Trahan & Co., P.A. Page 7

41. We are responsible for and have reviewed and approved the proposed adjustments to the trial balance identified during the audit, which are included in the adjusting journal entries attachment, and will post all adjustments accordingly. We have reviewed, approved, and are responsible for overseeing the preparation and completion of the basic financial statements and related notes.

Very truly yours,

CITY OF MISSION, KANSAS

Laura Smith, City Administrator

Date Signed 4/26/18

Brian Scott, Assistant City Administrator/
Finance Director

Date Signed 4/26/18

## City of Mission, Kansas

Year End: December 31, 2017 Adjusting Journal Entries

Number	Date	Name	Account Number	Debit	Credit
1	12/31/2017	RECEIVABLES	01-1103 GF01	15,227.00	
		INTEREST RECEIVABLE	01-1105 GF01		(13,072.00
		FRANCHISE TAX RECEIVABLE	01-1106 GF01	17,969.00	
		PROPERTY TAX RECEIVABLE	01-1107 GF01	1,763,310.00	
		CONSUMER USE TAX RECEIVABLE	01-1108 GF01	40,568.00	
		COUNTY SALES TAX RECEIVABLE	01-1109 GF01		(80,232.00
		CITY SALES TAX RECEIVABLES	01-1110 GF01		(219,135.00
		DEFERRED REVENUE	01-2010 GF01	671,477.00	
		ACCRUED PAYROLL	01-2024 GF01		(45,395.00
		AUDITED FUND BALANCE	01-3021 GF01	201,172.00	
		RECEIVABLES	03-1103 SRF03		(90,787.00
		AUDITED FUND BALANCE	03-3021 SRF03	90,787.00	
		SALES TAX RECEIVABLE	18-1106 SRF18		(28,066.00
		USE TAX RECEIVABLE	18-1107 SRF18		(4,813.00
		AUDITED FUND BALANCE	18-3021 SRF18	32,879.00	
		SALES TAX RECEIVABLE	19-1106 SRF19		(76,190.00
		AUDITED FUND BALANCE	19-3021 SRF19	76,190.00	
		RECEIVABLES	25-1103 CPF25	5,362.00	
		AUDITED FUND BALANCE	25-3021 CPF25		(5,362.00
		ACCOUNTS PAYABLE	30-2001 SRF30		(46,864.00
		AUDITED FUND BALANCE	30-3021 SRF30	46,864.00	
		SALES TAX RECEIVABLE	40-1110 SRF40	43,177.00	
		AUDITED FUND BALANCE	40-3021 SRF40		(43,177.00
		SALES TAX RECEIVACBLE	45-1110 SRF45	64,766.00	
		AUDITED FUND BALANCE	45-3021 SRF45		(64,766.00
		Sales Tax Receivable	60-1110 SRF60	10,805.00	
		AUDITED FUND BALANCE	60-3021 SRF60		(10,805.00
		Sales tax receivable	65-1110 SRF65	5,137.00	
		AUDITED FUND BALANCE	65-3021 SRF65		(5,137.00
		AUDITED FUND BALANCE	70-3021 SRF70		(140.00
		DEFERRED REVENUE - PROPERTY TAXES	01-2011 BTC GF01		(2,376,754.00
		MISCELLANEOUS	01-23-215-03 GF01	24,865.00	
		MISCELLANEOUS	70-90-400-01 SRF70	140.00	
		To record beginning balances of accounts			
		receivable and roll forward fund balances			
				3,110,695.00	(3,110,695.00

2	12/31/2017	ACCRUED PAYROLL	04 0004 0504		
2	12/3//2017	FULL TIME SALARIES	01-2024 GF01	12 980	(19,350.51)
		FULL TIME SALARIES	01-10-101-01 GF01	2,602.49	
		FULL TIME SALARIES	01-11-101-01 GF01	777.57	
		FULL TIME SALARIES	01-20-101-01 GF01	4,615.00	
		FULL TIME SALARIES	01-23-101-01 GF01	1,267.47	
		FULL TIME SALARIES	01-27-101-01 GF01	2,956.32	
		TOLE THE SALAKIES	01-30-101-01 GF01	7,131.66	
		Client prepared entry to record accrued payroll			
				19,350.51	(19,350.51)
3	12/31/2017	Accrued compensated absences	3100 BTC G34E		(464 406 00)
		Net position	5000 BTC G34E	427 200 00	(461,196.00)
		General government expense	7000 BTC G34E	427,290.00	
		Public safety expense	7100 BTC G34E	15,232.00 4,297.00	
		Public works expense	7200 BTC G34E	5,979.00	
		Culture and recreation expense	7300 BTC G34E	8,398.00	
			7000 210 0042	0,396.00	
		Entity-wide adjusting entry to record accrued			
		compensated absences for vacation and			
		sick leave			
				461,196.00	(464 106 00)
				401,100.00	(461,196.00)
4	12/31/2017	ACCOUNTS PAYABLE	01-2001 GF01	36,001.00	TO THE REAL PROPERTY.
		ACCOUNTS PAYABLE	30-2001 SRF30	46,865.00	
		WATER AND SEWER	01-07-201-05 GF01	1 state   Post of 1 Post of	(74.00)
		WATER AND SEWER - SHOP	01-20-201-06 GF01		(357.00)
		TRAFFIC SIGNALS - KCPL	01-20-201-10 GF01		(29,141.00)
		WATER AND SEWER	01-25-201-05 GF01		(27.00)
		GAS	01-27-201-03 GF01		(1,509.00)
		GAS	01-27-201-03 GF01		(3,235.00)
		WATER AND SEWER	01-27-201-05 GF01		(1,658.00)
		SOLID WASTE CONTRACT	30-90-214-05 SRF30		(46,865.00)
					(10,000,00)
		Client prepared entry - To adjust			
		fund balance for PY A/P recorded			
				82,866.00	(82,866.00)
5	12/31/2017	AUDITED FUND BALANCE	08-3021 GF08	2,644.00	
		CASH BONDS COLLECTED	08-30-374-03 GF08		(115,185.00)
		CASH BONDS COLLECTED	08-40-374-03 GF08	112,541.00	
		Client prepared entry - To close			
		bonds collected and paid			
				115,185.00	(115,185.00)

12/31/201	17 ACCOUNTS PAYABLE	01-2001 GF01		(71,256.00)
	ACCOUNTS PAYABLE	03-2001 SRF03		(6,348.00)
	ACCOUNTS PAYABLE	09-2001 SRF09		(2,007.00)
	ACCOUNTS PAYABLE	19-2001 SRF19		(3,607.00)
	ACCOUNTS PAYABLE	25-5001 CPF25		(1,110.00)
	OPERATING RESERVE	01-00-001-00 GF01	415.00	
	ELECTRICITY	01-07-201-01 GF01	2,929.00	
	HEATING GAS	01-07-201-03 GF01	1,535.00	
	ELECTRIC - SHOP	01-20-201-02 GF01	1,385.00	
	GAS - SHOP	01-20-201-04 GF01	1,140.00	
	WATER AND SEWER - SHOP	01-20-201-06 GF01	540.00	
	TRAFFIC SIGNALS - KCPL	01-20-201-10 GF01	384.00	
	STREET LIGHTS - KCPL	01-20-201-13 GF01	4,907.00	
	ENGINEER / ARCHITECT SERVICES	01-20-207-03 GF01	3,999.00	
	INSPECTIONS	01-20-207-06 GF01	1,536.00	
	RENTAL EQUIPMENT	01-20-213-02 GF01	600.00	
	GAS / OIL - VEHICLE	01-20-306-01 GF01	327.00	
	TOOLS - VEHICLE / EQUIP MAINT	01-20-306-03 GF01	902.00	
	LAND USE ATTORNEY SERVICES	01-23-206-06 GF01	2,310.00	
	JO CO PLAN/INSP EXPENSES	01-23-206-08 GF01	4,505.00	
	ENGINEER/ARCHITECT SERVICES	01-23-207-03 GF01	3,497.00	
	SERVICE CONTRACTS	01-23-212-06 GF01	6,343.00	
	ELECTRICITY	01-25-201-01 GF01	367.00	
	ELECTRIC	01-27-201-01 GF01	15,784.00	
	GAS	01-27-201-03 GF01	4,094.00	
	MAINT - BLDG / LAND	01-27-210-01 GF01	854.00	
	CONTRACT INSTRUCTORS	01-27-215-05 GF01	2,511.00	
	UNIFORM DRY CLEANING	01-30-213-03 GF01	491.00	
	PRISONER CARE	01-30-214-08 GF01	6,580.00	
	GAS / OIL - VEHICLE	01-30-306-01 GF01	3,321.00	
	STREET REPAIR & MAINTENANCE	03-90-801-11 SRF03	6,348.00	
	MENTAL HEALTH RESPONDER	09-90-201-02 SRF09	2,007.00	
	HOLIDAY ADOPTIONS	19-30-201-11 SRF19	3,057.00	
	MISSION MERCHANTS	19-30-201-12 SRF19	550.00	
	CARS PROJECT EXPENDITURES	25-90-805-60 CPF25	1,110.00	

6

7	12/31/2017	CHECKING ACCT GENERAL FUND CASH - CAPITAL IMPROVEMNT FUND PROPERTY TAXES ROCK CREEK - LAND ACQUISITION	01-1002 GF01 25-1002 CPF25 01-07-214-02 GF01 25-90-805-06 CPF25	5,279.00 5,279.00	(5,279.00) (5,279.00)
		Client prepared entry - To reclass tax bills to fund 01			
				10,558.00	(10,558.00)
8	12/31/2017	CONSUMER USE TAX RECEIVABLE	01-1108 GF01	126.00	
		COUNTY SALES TAX RECEIVABLE	01-1109 GF01	32,525.00	
		CITY SALES TAX RECEIVABLES	01-1110 GF01	15,648.00	
		SALES TAX RECEIVABLE	40-1110 SRF40	3,731.00	
		SALES TAX RECEIVACBLE	45-1110 SRF45	5,597.00	
		Sales Tax Receivable	60-1110 SRF60	2,221.00	(1,146.00)
		Sales tax receivable	65-1110 SRF65	364.00	(1,140.00)
		COUNTY SALES TAX	01-40-303-01 GF01	33 1.33	(2,597.00)
		CITY SALES TAX	01-40-303-02 GF01		(15,648.00)
		COUNTY SALES / NEW JAIL PORTION	01-40-303-03 GF01		(584.00)
		JO CO PUBLIC SAFETY SALES TAX	01-40-303-06 GF01		(584.00)
		JO CO COURT SALES TAX	01-40-303-07 GF01		(13,814.00)
		CITY USE TAX	01-40-308-01 GF01		(13,357.00)
		COUNTY USE TAX	01-40-308-02 GF01	710.00	(15,557.00)
		COUNTY USE / NEW JAIL PORTION	01-40-308-03 GF01	177.00	
		JO CO PUBLIC SAFETY USE TAX	01-40-308-05 GF01	177.00	
		JO CO COURT USE TAX	01-40-308-07 GF01	177.00	/2 770 00)
		SALES TAX RECEIPTS	40-40-808-02 SRF40		(2,779.00)
		SALES TAX RECEIPTS	45-40-808-02 SRF45		(3,731.00)
		MISSION CROSSING CID SALES TAX	60-40-303-15 SRF60	423.00	(5,597.00)
		MISSION CROSSING TIF SALES TAX	60-40-303-16 SRF60	723.00	
		CID SALES TAX	65-40-303-18 SRF65	723.00	(364.00)
		Client prepared entry - To record sales tax			
		receivable			
				60,201.00	(60,201.00)
9	12/31/2017	PROPERTY TAX RECEIVABLE	01-1107 GF01	171,798.00	
		DEFERRED REVENUE	01-2010 GF01	24,774.00	
		DEFERRED REVENUE	01-2010 GF01	90 mm	(171,798.00)
		Taxes Receivable	26-1107 SRF26	49.00	(1.1,1.00.00)
		Deferred Revenue	26-2010 SRF26	NEAR.E	(49.00)
		Taxes Receivable	27-1107 SRF27	322.00	(-3.00)
		Deferred Revenue	27-2010 SRF27		(322.00)
		COMMUNITY CTR MEMBERSHIPS	01-40-333-01 GF01		(24,774.00)
		Client prepared entry - To record property tax			
		receivables and deferred revenues			
				196,943.00	(196,943.00)

11 12/31/2017 RECEIVABLES HEALTH / LIFE HEALTH / LIFE O1-30-102-01 GF01 33,014.00 (27,766. CITY PENSION 01-30-102-06 GF01 1,840.00 (27,766. CITY PENSION 01-30-102-06 GF01 1,840.00 (17,866.00 NEACC MONEY PURCH PLN 01-30-102-06 GF01 1,00.00 NEACC MONEY PURCH PLN 01-30-102-08 GF01 100.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (44,152.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 8,311.00 (3,497.01 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 8,311.00 (3,497.01 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 8,311.00 (3,497.01 NEAC ADMINISTRATIVE RECEIVABLE 01-40-321-02 GF01 3,310.00 (2,337.01 NEAC ADMINISTRATIVE RECEIVABLE 01-40-321-03 GF01 3,00.00 EVEREST CATV FRANCHISE FEES 01-40-321-03 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-03 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-03 GF01 0,002.00 ATAT VIDEO FRANCHISE FEES 01-40-321-03 GF01 3,105.00 (7,840.01 NEAC ADMINISTRATIVE OF RANCHISE FEES 01-40-321-03 GF01 (7,840.01 NEAC ADMINISTRATIVE NE	10	12/31/2017	RECEIVABLES	25-1103 CPF25		(5,363.00
### accrual of Dec 2016 payment received ### 178/17 for note receivable ### 188/17 for note r			MISSION PET MART LOAN	25-40-804-15 CPF25	5,363.00	
### accrual of Dec 2016 payment received ### 178/17 for note receivable ### 188/17 for note r						
1/18/17 for note receivable  1/2/31/2017 RECEIVABLES			16			
11   12/31/2017   RECEIVABLES   01-1103 GF01   (5.008.						
11 12/31/2017 RECEIVABLES 01-1103 GF01 33,014.00 (5,008. HEALTH / LIFE 01-30-102-01 GF01 33,014.00 (27,766. GF01 1,840.00 CTY PENSION 01-30-102-06 GF01 1,840.00 CTY PENSION 01-30-102-06 GF01 1,840.00 CTY PENSION 01-30-102-06 GF01 100.00 NEACC MONEY PURCH PLN 01-30-102-06 GF01 100.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (8,482.1 CT) REAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (44,152.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (44,152.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 9,198.00 (44,152.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 9,198.00 (44,152.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 (3,497.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 8,311.00 (3,497.0 CT) REAC ADMINISTRATIVE COST REIMB 01-40-321-02 GF01 8,311.00 (3,497.0 CT) REAC ADMINISTRATIVE RECES 01-40-321-02 GF01 354.00 TIME WARRIER CATV FRANCHISE FEES 01-40-321-02 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-03 GF01 802.00 TIME WARRIER CATV FRANCHISE FEES 01-40-321-03 GF0			1/18/17 for note receivable			
HEALTH / LIFE	1				5,363.00	(5,363.00
HEALTH / LIFE	11	12/31/2017	RECEIVABLES	01-1103 GF01		(5,008.00
CITY PENSION 01-30-102-06 GP01 1,840.00 CITY PENSION 01-30-102-06 GP01 1,840.00 CITY PENSION 01-30-102-08 GP01 100.00 NEACC MONEY PURCH PLN 01-30-102-08 GP01 100.00 NEACC MONEY PURCH PLN 01-30-102-08 GP01 9,198.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GP01 9,198.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GP01 9,198.00 (44,152.00 Citent prepared entry - To record NEACC A/R  12 12/31/2017 FRANCHISE TAX RECEIVABLE 01-410-321-02 GP01 8,311.00 (3,497.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 8,311.00 (3,497.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 8,311.00 (3,497.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 354.00 (3,497.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 354.00 (2,337.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 354.00 (3,497.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 354.00 (2,337.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 3,000 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 3,000 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 3,000 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 3,105.00 (7,840.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 3,105.00 NEAC ADMINISTRATIVE COST REIMB 01-40-321-02 GP01 NEAC ADMINISTRATIVE COST RE			HEALTH / LIFE	01-30-102-01 GF01	33,014.00	
CITY PENSION 01-30-102-06 GP01 (1,896.)  NEACC MONEY PURCH PLN 01-30-102-08 GP01 100.00  NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GP01 9,198.00  NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GP01 9,198.00  (9,482.1  12 12/31/2017 FRANCHISE TAX RECEIVABLE 01-1106 GP01 8,311.00  KCPL FRANCHISE FEES 01-40-321-02 GP01 (3,497.0)  KS GAS SERV FRANCHISE FEES 01-40-321-03 GP01 354.00  FILME WARNER CATV FRANCHISE FEE 01-40-321-04 GP01 354.00  EVEREST CATV FRANCHISE FEES 01-40-321-06 GP01 1,302.00  EVEREST CATV FRANCHISE FEES 01-40-321-06 GP01 3,105.00  GOOGLE FIBER 01-40-321-09 GP01 3,105.00  GOOGLE FIBER 01-40-321-09 GP01 7,840.00  Client prepared entry - To record franchise fee receivables  13,674.00 (13,674.00  13 12/31/2017 RECEIVABLES 01-10-361-03 GP01 4,368.00  RECEIVABLES 10-1103 GP01 4,368.00  RECEIVABLES 10-1106 GP01 50-100  RECEIVABLES 10-1006 GP01 50-100  R			HEALTH / LIFE	01-30-102-01 GF01		(27,766.00
NEACC MONEY PURCH PLN 01-30-102-08 GF01 100.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (9,482.1 Client prepared entry - To record NEACC A/R 44,152.00 (44,152.00 (44,152.00 Client prepared entry - To record NEACC A/R 44,152.00 (44,152.00 (44,152.00 Client prepared entry - To record NEACC A/R 44,152.00 (44,152.00 Client prepared entry - To record NEACC A/R 44,152.00 (44,152.00 Client prepared entry - To record franchise fees 01-40-321-02 GF01 (2,337.0 S80 TELEPHONE FRANCHISE FEES 01-40-321-03 GF01 (2,337.0 S80 TELEPHONE FRANCHISE FEES 01-40-321-06 GF01 (602.00 AT&T VERANCHISE FEES 01-40-321-06 GF01 (602.00 AT&T VERANCHISE FEES 01-40-321-06 GF01 (602.00 AT&T VIDEO FRANCHISE FEES 01-40-321-09 GF01 (7,840.0 Client prepared entry - To record franchise fee receivables 13,674.00 (13,674.0 Client prepared entry - To record franchise fee receivables 125-1103 CPF25 120,824.00 (13,674.0 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 RECEIVABLES 25-1103 CPF25 (120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 RECEIVABLES 25-103 CPF25 (120,824.00 INTERGOVERNMENTAL REVENUE 125-40-804-07 CPF25 (120,824.00 INTERGOVERNMENTAL REVENUE 125			CITY PENSION	01-30-102-06 GF01	1,840.00	
NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 9,198.00 (9,482.1 Client prepared entry - To record NEACC A/R 44,152.00 (44,152.00			CITY PENSION	01-30-102-06 GF01		(1,896.00
NEAC ADMINISTRATIVE COST REIMB 01-40-361-02 GF01 (9,482.1 Client prepared entry - To record NEACC A/R 44,152.00 (44.152.0			NEACC MONEY PURCH PLN	01-30-102-08 GF01	100.00	
Client prepared entry - To record NEACC A/R  44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (44,152.00  (3,497.00  (4,340			NEAC ADMINISTRATIVE COST REIMB	01-40-361-02 GF01	9,198.00	
12/31/2017   FRANCHISE TAX RECEIVABLE   01-1106 GF01   8,311.00   (3,497.0 KCPL FRANCHISE FEES   01-40-321-02 GF01   (3,497.0 KCPL FRANCHISE FEES   01-40-321-03 GF01   (2,337.0 SBC TELEPHONE FRANCHISE FEES   01-40-321-04 GF01   354.00   (3,497.0 KCPL FRANCHISE FEES   01-40-321-04 GF01   354.00   (3,497.0 KCPL FRANCHISE FEES   01-40-321-05 GF01   1,302.00   EVEREST CATV FRANCHISE FEES   01-40-321-05 GF01   602.00   AT&T VIDEO FRANCHISE FEES   01-40-321-05 GF01   3,105.00   (7,840.0 GCO)			NEAC ADMINISTRATIVE COST REIMB	01-40-361-02 GF01		(9,482.00
12/31/2017 FRANCHISE TAX RECEIVABLE			Client prepared entry - To record NEACC A/R			
KCPL FRANCHISE FEES 01-40-321-02 GF01 (3.497.0 KS GAS SERV FRANCHISE FEES 01-40-321-03 GF01 (2.337.0 SBC TELEPHONE FRANCHISE FEES 01-40-321-04 GF01 354.00 TIME WARNER CATV FRANCHISE FEE 01-40-321-05 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-06 GF01 602.00 AT&T VIDEO FRANCHISE FEES 01-40-321-09 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 (7.840.0 Client prepared entry - To record franchise fee receivables 13,674.00 (13,674.0 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (120,824.00 INT					44,152.00	(44,152.00
KCPL FRANCHISE FEES 01-40-321-02 GF01 (3,497.0 KS GAS SERV FRANCHISE FEES 01-40-321-03 GF01 (2,337.0 SBC TELEPHONE FRANCHISE FEES 01-40-321-04 GF01 354.00 TIME WARNER CATV FRANCHISE FEES 01-40-321-05 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-06 GF01 602.00 AT\$T VIDEO FRANCHISE FEES 01-40-321-08 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 (7,840.0 CI)	12	12/31/2017	FRANCHISE TAX RECEIVABLE	01-1106 GF01	8,311.00	
KS GAS SERV FRANCHISE FEES 01-40-321-03 GF01 (2,337.0 SBC TELEPHONE FRANCHISE FEES 01-40-321-04 GF01 354.00  TIME WARNER CATV FRANCHISE FEE 01-40-321-05 GF01 1,302.00  EVEREST CATV FRANCHISE FEES 01-40-321-06 GF01 602.00  AT&T VIDEO FRANCHISE FEES 01-40-321-09 GF01 3,105.00  GOOGLE FIBER 01-40-321-09 GF01 (7,840.0 S)  Client prepared entry - To record franchise fee receivables  13,674.00 (13,674.0 S)  RECEIVABLES 01-1103 GF01 4,368.00  RECEIVABLES 25-1103 CPF25 120,824.00  INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.0 S)  INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.0 S)  Client prepared entry - To record Grants receivable  125,192.00 (125,192.0 S)  4 12/31/2017 Interest payable 3000 BTC G34E 420,485.42  Interest expense 7500 BTC G34E (250,408.98 S)  Interest expense 7500 BTC G34E (170,076.48 S)			KCPL FRANCHISE FEES	01-40-321-02 GF01		(3.497.00
SBC TELEPHONE FRANCHISE FEES TIME WARNER CATV FRANCHISE FEE TIME WARNER CATV FRANCHISE FEE TIME WARNER CATV FRANCHISE FEE O1-40-321-06 GF01 A7&T VIDEO FRANCHISE FEES O1-40-321-08 GF01 A7&T VIDEO FRANCHISE FEES O1-40-321-08 GF01 A7&T VIDEO FRANCHISE FEES O1-40-321-09 GF01 T7,840.0  Client prepared entry - To record franchise fee receivables  13,674.00  Client prepared entry - To record franchise fee receivables  13,674.00  TRECEIVABLES TIME WARNER TO 1-1103 GF01 A,368.00 RECEIVABLES INTERGOVERNMENTAL REVENUE O1-40-361-03 GF01 INTERGOVERNMENTAL REVENUE Client prepared entry - To record Grants receivable  125,192.00  T125,192.00  T125,19			KS GAS SERV FRANCHISE FEES			
TIME WARNER CATV FRANCHISE FEE 01-40-321-05 GF01 1,302.00 EVEREST CATV FRANCHISE FEES 01-40-321-06 GF01 602.00 AT&T VIDEO FRANCHISE FEES 01-40-321-08 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 (7,840.0 Client prepared entry - To record franchise fee receivables 13,674.00 (13,674.0 Client prepared entry - To record franchise fee receivables 13,674.00 (13,674.0 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.00 Client prepared entry - To record Grants receivable 125,192.00 (125,192.00 Interest payable Net position 5000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46 Entity-wide adjusting entry to record accrued interest on debt			SBC TELEPHONE FRANCHISE FEES	01-40-321-04 GF01	354.00	(2,007.00
EVEREST CATV FRANCHISE FEES 01-40-321-06 GF01 602.00 AT&T VIDEO FRANCHISE FEES 01-40-321-08 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 (7,840.0)  Client prepared entry - To record franchise fee receivables  13,674.00 (13,674.0)  13 12/31/2017 RECEIVABLES 01-1103 GF01 4,368.00 RECEIVABLES 25-1103 CPF25 120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.0) INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.0)  Client prepared entry - To record Grants receivable  125,192.00 (125,192.0)  14 12/31/2017 Interest payable 3000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46)  Entity-wide adjusting entry to record accrued interest on debt			TIME WARNER CATV FRANCHISE FEE	01-40-321-05 GF01	1,302.00	
AT&T VIDEO FRANCHISE FEES 01-40-321-08 GF01 3,105.00 GOOGLE FIBER 01-40-321-09 GF01 (7,840.0 Client prepared entry - To record franchise fee receivables 13,674.00 (13,674.0 13,674.00 13,674.00 13,674.00 13,674.00 13,674.00 13,674.00 13,674.00 13,674.00 14,368.00 RECEIVABLES 25-1103 CPF25 120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.01 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.01 Client prepared entry - To record Grants receivable 125,192.00 (125,192.00 Interest payable Net position 5000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E 420,485.42 Entity-wide adjusting entry to record accrued interest on debt			EVEREST CATV FRANCHISE FEES	01-40-321-06 GF01	317 - March 1927 (1920-1920-193)	
Client prepared entry - To record franchise fee receivables  13,674.00  13 12/31/2017 RECEIVABLES 01-1103 GF01 4,368.00 RECEIVABLES 25-1103 CPF25 120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.01 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.01 Client prepared entry - To record Grants receivable  125,192.00 (125,192.00 Interest payable Net position 5000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46 Entity-wide adjusting entry to record accrued interest on debt			AT&T VIDEO FRANCHISE FEES	01-40-321-08 GF01		
13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   13,674.00   12,682.00   120,824.00   10,			GOOGLE FIBER	01-40-321-09 GF01		(7,840.00
13,674.00 (13,674.00  13 12/31/2017 RECEIVABLES 01-1103 GF01 4,368.00 RECEIVABLES 25-1103 CPF25 120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.00  Client prepared entry - To record Grants receivable 125,192.00 (125,192.00  14 12/31/2017 Interest payable 3000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46)  Entity-wide adjusting entry to record accrued interest on debt			Client prepared entry - To record franchise			
13 12/31/2017 RECEIVABLES 01-1103 GF01 4,368.00 RECEIVABLES 25-1103 CPF25 120,824.00 INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.00 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.00) Client prepared entry - To record Grants receivable 125,192.00 (125,192.00) Interest payable 3000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46) Entity-wide adjusting entry to record accrued interest on debt						
RECEIVABLES  INTERGOVERNMENTAL REVENUE  INTERGOVERNMENTAL REVENUE  Client prepared entry - To record  Grants receivable  125,192.00  125,192.00  125,192.00  125,192.00  125,192.00  127,192.00					13,674.00	(13,674.00)
RECEIVABLES INTERGOVERNMENTAL REVENUE INTERGOVERNMENTAL REVENUE INTERGOVERNMENTAL REVENUE  Client prepared entry - To record Grants receivable  125,192.00  125,192.00  125,192.00  125,192.00  125,192.00  127,192.00	13	12/31/2017	RECEIVABLES	01-1103 GF01	4 368 00	
INTERGOVERNMENTAL REVENUE 01-40-361-03 GF01 (4,368.01 INTERGOVERNMENTAL REVENUE 25-40-804-07 CPF25 (120,824.01 Interest payable 3000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46 Entity-wide adjusting entry to record accrued interest on debt			RECEIVABLES	25-1103 CPF25		
INTERGOVERNMENTAL REVENUE   25-40-804-07 CPF25   (120,824.0)					120,024.00	(4 368 00)
Client prepared entry - To record Grants receivable  125,192.00 (125,192.00  1			INTERGOVERNMENTAL REVENUE			(120,824.00)
Grants receivable			Olivet research and a Tourist			•
125,192.00 (125,192.00  125,192.00 (125,192.00  125,192.00 (125,192.00  125,192.00 (125,192.00  125,19			00 14 10 10 10 10 10 10 10 10 10 10 10 10 10			
12/31/2017 Interest payable 3000 BTC G34E (250,408.96) Net position 5000 BTC G34E 420,485.42 Interest expense 7500 BTC G34E (170,076.46) Entity-wide adjusting entry to record accrued interest on debt			Grants receivable		125.192.00	(125 192 00)
Net position 5000 BTC G34E 420,485.42  Interest expense 7500 BTC G34E (170,076.46)  Entity-wide adjusting entry to record accrued interest on debt						(123,132.00)
Interest expense 7500 BTC G34E (170,076.46) Entity-wide adjusting entry to record accrued interest on debt	14			3000 BTC G34E		(250,408.96)
Entity-wide adjusting entry to record accrued interest on debt				5000 BTC G34E	420,485.42	
accrued interest on debt			Interest expense	7500 BTC G34E		(170,076.46)
			Entity-wide adjusting entry to record			
420,485.42 (420,485.42			accrued interest on debt			
					420,485.42	(420,485.42)

	International Control of the Control				
15	12/31/2017	Capital leases payable - long-term	3400 BTC G34E	238,958.59	
		Capital leases payable - long-term	3400 BTC G34E		(454,406.11
		Capital leases payable - current portion	3450 BTC G34E		(238,726.31
		Loans payable - long-term	3500 BTC G34E	4,512.02	<u> </u>
		Loans payable - long-term	3500 BTC G34E		(74,190.46
		Loans payable - current portion	3550 BTC G34E		(4,660.20
		Bonds payable - long-term	3600 BTC G34E	3,195,000.00	(1,000
		Bonds payable - long-term	3600 BTC G34E		(26,345,000.00
		Bonds payable - current portion	3650 BTC G34E		(3,290,000.00
		Net position	5000 BTC G34E	30,406,983.08	(-11
		Principal expense	7600 BTC G34E		(3,438,470.61
		Entity-wide adjusting entry to record			
		additions to bonds, capital leases, and			
		principal payments			
				33,845,453.69	(33,845,453.69
16	12/31/2017	Debt issuance premium	2700 PTC 024E		
10	12/3//2017	Debt issuance discount	3700 BTC G34E	4 655	(435,805.97
		Net position	3800 BTC G34E	4,063.10	
		Control of State Contro	5000 BTC G34E	543,415.84	
		Amortization expense	7510 BTC G34E		(111,672.97
		Entity-wide adjusting entry to record bond			
		discounts/premiums and the amortization of			
		such things			
				547,478.94	(547,478.94)
17	12/31/2017	Taxes Receivable	26-1107 SRF26	4,457.00	
		Deferred Revenue	26-2010 SRF26		(4,457.00)
		Taxes Receivable	27-1107 SRF27	87,307.00	
		Deferred Revenue	27-2010 SRF27		(87,307.00)
		To adjust Rock Creek tax receivables to actual			
				91,764.00	(91,764.00)
18	12/31/2017	DEFERRED REVENUE	01-2010 GF01	171,798.00	
		DEFERRED REVENUE - PROPERTY TAXES	01-2011 BTC GF01		(171,798.00)
		To reclassify deferred revenues			
		for property taxes to correct account			
				171,798.00	(171,798.00)
19	12/31/2017	MISCELLANEOUS EXPENSE	10-90-807-05 SRF10	The second secon	(3,993.00)
		DEBT SERVICE	10-90-808-01 SRF10	3,993.00	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
		Client-prepared entry to reclass payment to			
		Clayton Holdings			
				3,993.00	(3,993.00)

20	12/31/2017	DEBT SERVICE	01-90-808-01 GF01		(9,489.00
		DEBT SERVICE	01-90-808-01 GF01		(12,175.00
		DEBT SERVICE - INTEREST AND OTHER CH	01-90-808-02 GF01	9,489.00	(,
		DEBT SERVICE - INTEREST AND OTHER CH	01-90-808-02 GF01	12,175.00	
		DEBT SERVICE	10-90-808-01 SRF10		(1,424.00
		DEBT SERVICE - INTEREST AND OTHER CH	10-90-808-02 SRF10	1,424.00	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
		Reclassifying entry to move interest expense			
		out of principal expense account grouping			
		on the trial balance			
				23,088.00	(23,088.00
21	12/31/2017	Construction in progress	1110 BTC G34E		(11,119.00
		Public works expense	7200 BTC G34E	11,119.00	
		To true up CIP			
				11,119.00	(11,119.00)
22	12/31/2017	Land	1100 BTC G34E	9,108,075.00	
		Construction in progress	1110 BTC G34E	1,356,956.00	
		Buildings	1120 BTC G34E	13,055,744.00	
		Improvements	1125 BTC G34E	140,635.00	
		Equipment and vehicles	1130 BTC G34E	5,972,515.00	
		Infrastructure	1140 BTC G34E	55,699,930.00	
		Accumulated depreciation	1200 BTC G34E		(20,081,703.00)
		Net position	5000 BTC G34E		(65,473,462.00)
		General government expense	7000 BTC G34E	19,933.00	
		Public safety expense	7100 BTC G34E	185,492.00	
		Public works expense	7200 BTC G34E	1,493,848.00	
		Culture and recreation expense	7300 BTC G34E	454,980.00	
		Capital outlay	7400 BTC G34E		(1,974,165.00)
		Gain or loss on disposal of assets	8000 BTC G34E		(80,118.00)
		Proceeds from sale of capital assets	8100 BTC G34E	121,340.00	
		Entity-wide entry to record capital asset activity			
				87,609,448.00	(87,609,448.00)
23	12/31/2017	Deferred outflows - pension	2000 BTC G34E	250,923.00	
		Net pension liability	3300 BTC G34E		(1,725,733.00)
		Deferred inflows - pension	4000 BTC G34E		(157,358.00)
		Net position	5000 BTC G34E	1,681,515.00	
		General government expense	7000 BTC G34E		(49,347.00)
		Entity-wide entry to record the KPERS Net			
		Daniel - 1 (1 (199) -			
		Pension Liability			

×

24	12/31/2017	Deferred outflows - pension	2000 BTC G34E	700 007 00	
		Net pension liability	3300 BTC G34E	762,087.00	(0.000.000
		Deferred inflows - pension	4000 BTC G34E		(3,377,855.00)
		Net position	5000 BTC G34E	2 604 020 02	(185,023.00)
		General government expense		2,684,039.00	
		General government expense	7000 BTC G34E	116,752.00	
		Entity-wide entry to record the KP&F Net			
		Pension Liability			
				3,562,878.00	(3,562,878.00)
					(=,==,=,=,=,=,
25	12/31/2017	DEFERRED REVENUE	01-2010 GF01	14,164.73	
		OPERATING RESERVE	01-00-001-00 GF01		(14,164.73)
					(11,101.10)
		Client-prepared entry to record	ž.		
		Morrow Trust Fund Activity			
				14,164.73	(14,164.73)
				50 pm (1994-1995)	(* 1,12 111 2)
26	12/31/2017	AUDITED FUND BALANCE	01-3021 GF01		(100,000.00)
		LAND HELD FOR RESALE	01-1190 BTC GF01	100,000.00	,,
				87	
		To record prior-period adjustment			
		for land held for resale			
				100,000.00	(100,000.00)
27	12/31/2017	RECEIVABLES	01-1103 GF01	662,357.00	
		ALLOWANCE FOR DOUBTFUL ACCOUNTS	01-1120 BTC GF01		(578,082.00)
		FINES	01-40-341-01 GF01		(84,275.00)
					•
		To record court revenue receivable			
		and allowance			
				662,357.00	(662,357.00)
28	12/31/2017	RECEIVABLES	03-1103 SRF03	64,067.00	
		RECEIVABLES	03-1103 SRF03		(64,067.00)
		RECEIVABLES	03-1103 SRF03	64,412.00	
		AUDITED FUND BALANCE	03-3021 SRF03		(64,067.00)
		SPECIAL CITY / COUNTY HIGHWAY	03-40-800-01 SRF03	64,067.00	
		SPECIAL CITY / COUNTY HIGHWAY	03-40-800-01 SRF03		(64,412.00)
		To record a prior period adjustment for			
		special highway funds receivable and			
		record the current year receivable			
				192,546.00	(192,546.00)

	10/04/00/7	100011170 0411101			
29	12/31/2017		60-2001 SRF60		(35,658.00)
		ACCOUNTS PAYABLE	60-2001 SRF60	35,658.00	
		ACCOUNTS PAYABLE	60-2001 SRF60		(33,693.00)
		AUDITED FUND BALANCE	60-3021 SRF60	35,658.00	
		CID DISTRIBUTION	60-90-200-01 SRF60	V-100000	(17,749.00)
		CID DISTRIBUTION	60-90-200-01 SRF60	16,709.00	
		TIF SALES TAX DISTRIBUTION	60-90-200-02 SRF60		(17,909.00)
		TIF SALES TAX DISTRIBUTION	60-90-200-02 SRF60	16,984.00	
		To record a prior period adjustment for			
		accounts payable and record the			
		current year payable			
		,		105,009.00	(105,009.00)
					(100,000.00)
30	12/31/2017	CONSUMER USE TAX RECEIVABLE	01-1108 GF01	164,952.00	
		COUNTY SALES TAX RECEIVABLE	01-1109 GF01	135,795.00	
		CITY SALES TAX RECEIVABLES	01-1110 GF01	219,889.00	
		AUDITED FUND BALANCE	01-3021 GF01		(493,957.00)
		SALES TAX RECEIVABLE	40-1110 SRF40	56,366.00	
		AUDITED FUND BALANCE	40-3021 SRF40		(58,999.00)
		SALES TAX RECEIVACBLE	45-1110 SRF45	84,549.00	
		AUDITED FUND BALANCE	45-3021 SRF45		(88,499.00)
		Sales Tax Receivable	60-1110 SRF60	10,922.00	
		AUDITED FUND BALANCE	60-3021 SRF60		(10,277.00)
		Sales tax receivable	65-1110 SRF65	5,737.00	
		AUDITED FUND BALANCE	65-3021 SRF65		(4,782.00)
		COUNTY SALES TAX	01-40-303-01 GF01	1,560.00	
		CITY SALES TAX	01-40-303-02 GF01	10,820.00	
		COUNTY SALES / NEW JAIL PORTION	01-40-303-03 GF01	430.00	
		JO CO PUBLIC SAFETY SALES TAX	01-40-303-06 GF01	430.00	
		JO CO COURT SALES TAX	01-40-303-07 GF01		(15,532.00)
		CITY USE TAX	01-40-308-01 GF01		(19,021.00)
		COUNTY USE TAX	01-40-308-02 GF01		(1,044.00)
		COUNTY USE / NEW JAIL PORTION	01-40-308-03 GF01		(261.00)
		JO CO PUBLIC SAFETY USE TAX	01-40-308-05 GF01		(260.00)
		JO CO COURT USE TAX	01-40-308-07 GF01		(3,801.00)
		SALES TAX RECEIPTS	40-40-808-02 SRF40	2,633.00	
		SALES TAX RECEIPTS	45-40-808-02 SRF45	3,950.00	
		MISSION CROSSING CID SALES TAX	60-40-303-15 SRF60		(358.00)
		MISSION CROSSING TIF SALES TAX	60-40-303-16 SRF60		(287.00)
		CID SALES TAX	65-40-303-18 SRF65		(955.00)
		To record a prior-period adjustment for			
		taxes receivable and record the			
		current year receivable			
				698,033.00	(698,033.00)

	31	12/31/2017	Net OPEB obligation Net position Public safety expense	3200 BTC G34E 5000 BTC G34E 7100 BTC G34E	557,766.00 85,323.00	(643,089.00)
			Entity-wide entry to record the net OPEB obligation			
					643,089.00	(643,089.00)
•	32	12/31/2017	Property Tax Receivable DEFERRED REVENUE - PROPERTY TAXES	60-1107 SRF60 60-2011 BTC SRF60	137,405.80	(137,405.80)
			To record the Mission Crossing receivable and deferred revenue			
					137,405.80	(137,405.80)
2000	33	12/31/2017	Notes receivable  Net position  Miscellaneous revenue	1000 BTC G34E 5000 BTC G34E	515,250.00	(553,072.00)
			Entity-wide entry to record note receivable	6001 BTC G34E	37,822.00	
					553,072.00	(553,072.00)
tota	34	12/31/2017	CHECKING ACCT GENERAL FUND DUE FROM OTHER FUNDS CASH IN BANK CHECKING	01-1002 GF01 01-1104 GF01 30-1002 SRF30	27,179.00 27,179.00	(27,179.00)
			DUE TO OTHER FUNDS	30-2999 BTC SRF30		(27,179.00)
			To remove negative cash balance from fund for report purposes			
					54,358.00	(54,358.00)

b



April 26, 2018

Honorable Mayor and City Council City of Mission, Kansas Mission, Kansas

In planning and performing our audit of the financial statements of the City of Mission, Kansas (the City) as of and for the year ended December 31, 2017, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Following are descriptions of identified control deficiencies that we determined did not constitute significant deficiencies or material weaknesses:

### <u>Documentation of Review - Interim Financial Statements and Pre-Processing Payroll Registers</u>

The City has set forth review procedures for monthly interim financial statements and pre-processing payroll registers. During the audit, we were unable to view documentation of those reviews being performed. We recommend that the City maintain documentation of the reviews of the monthly interim financial statements and pre-processing payroll registers in the form of physical sign-offs on the documents or digital acknowledgement of review.



Honorable Mayor and City Council City of Mission, Kansas April 26, 2018 Page 2

### Prior Period Adjustments

Prior to audit fieldwork, the City informed the auditor of a prior period adjustment concerning capital assets. During the City's audit, five additional prior period adjustments were made. We recommend that the City review its trial balance at year end to ensure that all adjustments have been made.

This communication is intended solely for the information and use of the Honorable Mayor and City Council and management and is not intended to be and should not be used by anyone other than these specified parties.

Finally, we wish to express our appreciation to the City's personnel for their assistance and cooperation during our audit, and we look forward to working with you on future engagements.

Very truly yours,

BERBERICH TRAHAN & CO., P.A.

Stacy Hammond

Stacey A. Hammond

Director

SAH:tls

## <u>FINANCIAL REPORT</u>

CITY OF MISSION, KANSAS

For the Fiscal Year Ended

December 31, 2017

Prepared by:

FINANCE AND ADMINISTRATION DEPARTMENT

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2017

### TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTORY SECTION:	
Letter of Transmittal Organizational Chart Principal Officials Government Finance Officers Association Certificate of Achievement	i - v vi vii viii
FINANCIAL SECTION:	
Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 9
Basic Financial Statements:	
Government-Wide Financial Statements: Statement of Net Position Statement of Activities Fund Financial Statements: Balance Sheet – Governmental Funds Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	10 11 12 - 13 14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances with the Statement of Activities  Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Budgetary Basis:	15 - 16 17
General Fund Parks and Recreation Sales Tax Fund Stormwater Fund Solid Waste Fund Statement of Assets and Liabilities – Agency Funds	18 - 19 20 21 22 23
Notes to Basic Financial Statements	24 - 82

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2017

### TABLE OF CONTENTS (Continued)

	Page
Required Supplementary Information:	
Schedule of Funding Progress – Other Postemployment Benefits Schedule of City's Proportionate Share of the Collective Net Pension	83
Liability – Kansas Public Employees Retirement System Schedule of City's Contributions – Kansas Public Employees	84
Retirement System	85
Other Supplementary Information:	
Combining Balance Sheet – General Fund	86
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – General Fund	87
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Budgetary Basis – Equipment Reserve and	
Replacement Fund	88
Combining Balance Sheet – Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund	89 - 90
Balances – Nonmajor Governmental Funds	01 02
Schedule of Revenues, Expenditures and Changes in Fund Balance –	91 - 92
Budget and Actual – Budgetary Basis:	
Street Sales Tax Fund	93
Capital Improvement Fund	94
Special Alcohol Fund	95
Special Parks and Recreation Fund	96
Special Highway Fund	97
Mission Convention and Visitors Bureau Fund	98
Rock Creek Drainage District #1 Fund	99
Rock Creek Drainage District #2 Fund	100
Mission Crossing TIF Fund	101
Cornerstone Commons CID Fund	102
Transportation Utility Fund	103
Combining Balance Sheet – Agency Funds	104
Combining Statement of Changes in Assets and Liabilities – Agency Funds	105

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2017

### TABLE OF CONTENTS (Continued)

	Page
STATISTICAL SECTION:	
Net Position by Component	106
Changes in Net Position	107 - 108
Fund Balances of Governmental Funds	109
Changes in Fund Balances of Governmental Funds	110 - 111
General Government Tax Revenues by Source	112
Local Sales and Consumption Tax Collections	113
Assessed Value and Estimated Actual Value of Taxable Property	114 - 115
Property Tax Rates per \$ 1,000 of Assessed Valuation Direct and	7.5 1 2.5
Overlapping Governments	116
Principal Property Taxpayers	117
Property Tax Levies and Collections	118
Outstanding Debt by Type	119
Ratio of Net General Obligation Bonded Debt to Assessed Value and	
Net General Obligation Debt Per Capital	120
Direct and Overlapping Debt	121
Computation of Legal Debt Margin	122 - 123
Demographic and Economic Statistics	124
Principal Employers	125
Operating Indicators by Function/Program	126
Full Time City Employees by Function/Program	127
Capital Asset Statistics by Function/Program	128



April 26, 2018

To the Citizens of the City of Mission, Kansas

The City of Mission is pleased to submit the comprehensive annual financial report for the fiscal year ending December 31, 2017. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

This report includes all funds of the City. The City provides a range of services including police protection, trash services, construction and maintenance of streets and infrastructure, and recreational and cultural activities. Except for Rock Creek Drainage District #1 and Rock Creek Drainage District #2, there are no other entities over which the City exercises financial accountability.

Management's discussion and analysis immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. Management's discussion and analysis complements this letter of transmittal and should be read in conjunction with it.

#### **COMMUNITY PROFILE**

The City of Mission is located in northeastern Johnson County, Kansas, a suburban area of the Kansas City metropolitan area. The City lies adjacent to a major transportation corridor, Interstate 35, and is accessible to the entire metropolitan area. The City has a population of approximately 9,490 (2016 5-Year Census Estimate), and covers an area of approximately 2.7 square miles, of which nearly 100% is developed.

The City of Mission was incorporated in 1951 and became a City of the Second Class under Kansas statutes in 1959.

The City operates under a non-partisan Council/Mayor form of government. The Council is comprised of eight members elected from four wards, with equal representation from each ward. Each councilmember representing a ward is elected, on a staggered basis, for a four-year term. The Mayor is elected at large for a four-year term. The Mayor and Council are responsible for all policy-making functions of the City.

The City Administrator is appointed by the Mayor and Council and serves as the chief administrative officer of the City. The City Administrator is responsible for the implementation of policies adopted by the Council and is also responsible for the general operations of the City.

The City has five operating departments including Police, Public Works, Parks and Recreation, Community Development and Administration. The City has a total of 69 full-time employees. Other services including fire protection, water distribution, waste water collection, and education are provided by separate entities.

The City has traditionally been viewed as a bedroom community, offering convenient services, a small town atmosphere, comfortable living conditions, a family environment, and a variety of outstanding residential neighborhoods with highly rated schools. Residents enjoy an excellent standard of living as a result of the active community spirit, an award-winning school system, low crime rates and high quality service delivery. The governing body proactively addresses quality of life issues to ensure that the current standard of living is not only maintained, but ultimately enhanced.

### **ECONOMIC CONDITION AND OUTLOOK**

The business environment within the City of Mission provides a good balance between retailers, professional services, and corporations in a variety of industries including adult education, pharmaceutical, radio broadcasting, auto, and publication.

Since the 1930s, the Johnson Drive corridor, which bisects the city from east to west, has served as the retail trade area for Northeast Johnson County. Various national and local retailers, businesses, professional services, and boutique shops are located along the historical Johnson Drive corridor. Both ends of the corridor are anchored by shopping centers that offer dinning and shopping opportunities for residents and visitors. In addition, the City offers a full-service grocery store and a national, big-box retailer.

The City has numerous small to medium-sized office buildings for professional service providers, including doctors and dentists, veterinarians, lawyers, and architects. Financial services, such as insurance companies, banks, and accountants are also well represented among the City's businesses. There are several, medium to larger office buildings located primarily on the west side of the City that provide office space for various corporations.

In addition, the City is adjacent to the major transportation corridors of Johnson Drive, Shawnee Mission Parkway and Interstate 35.

The City Council works to meet the needs of existing businesses, while simultaneously dedicating resources to attract new businesses. Property and sales tax revenues generated by the business community are vital to the City's financial stability. Though increased two years, the City's property mill levy still remains one of the lowest in Johnson County and in the State of Kansas.

### MAJOR CITY INITIATIVES

The City of Mission has been recognized throughout the Kansas City metropolitan area, and the larger mid-west region, for its forward thinking visioning and planning processes. A comprehensive plan and several master plans that were adopted prior to the recession have set the foundation for innovative redevelopment projects that have come to fruition in just the past few years.

This past summer, plans were approved for two new redevelopment projects along Johnson Drive. The Mission Trails project at 6201 Johnson Drive entails the demolition of the former Pyramid Insurance Company headquarters building and construction of a five-story, mixed-use development consisting of approximately 200 luxury apartments with clubhouse, leasing office and restaurant on the ground floor.

The other project is The Gateway development located at the corner of Johnson Drive and Roe Avenue at the City's eastern boundary. This 540,000 square foot, multi-story, mixed-use development will include a 160 unit apartment building, two hotels, an office building, retail and entertainment venue.

Groundbreaking for both of these projects is anticipated to occur in 2018, and when completed will represent a significant reinvestment into the community. It is anticipated that these projects will be the catalyst for further redevelopment in the years to come.

In addition to the private investment in the community, the City has also invested public funds into reconstruction and updating of its facilities and infrastructure in the past few years. Residents have enjoyed a new outdoor aquatic facility that was opened in May of 2014. Debt service for construction is paid with a portion of a dedicated 3/8-cent sales tax to be used for parks and recreation. The remainder of the funds provide an important revenue stream for continued maintenance and improvement of our recreation facilities as well as a source of funding for recommendations that have been identified in the City's Parks Master Plan that was completed in 2016.

Street and transportation network investments continue to be a high priority. The reconstruction of Johnson Drive in 2014, from Lamar to Maple, represented the single largest project completed by the City in the last 10 years. Totaling more than \$10.5 million, the project included utility relocation and upgrades, the installation of storm water infrastructure, wider sidewalks, ADA ramps and cross walks, decorative lighting, and other pedestrian amenities. Now complete, the project has transformed an important retail corridor in the community, and quickly become the catalyst for further redevelopment opportunities such as those previously mentioned. The reconstruction of Foxridge Drive from 51st to 56th Street and brought sidewalks, streetlights, stormwater infrastructure along with rehabilitated pavement to this corridor. The residential street maintenance program continued to address intermediate maintenance needs throughout the City, and also addressed much needed curb and gutter repairs and ADA improvements.

The City continues to promote organizational efficiency and effectiveness through technology upgrades, management of a classification and compensation system, and on-going evaluation of employee benefits. This past year plans were developed for significant upgrades to the City's technology infrastructure including replacement of two primary network servers, replacement of the City-wide phone system, installation of a new surveillance camera system, replacement of the Police Department's records management system, and replacement of the municipal court case management software.

The City also undertook a classification and compensation study to evaluate the City's current compensation structure. Recommendations were adopted by the City Council to ensure equitable compensation for the City's employees in an increasingly competitive job market.

In addition, the City continues to evaluate and enhance its employee benefits so as to offer good coverage at reasonable prices. The City sought bids for a new health insurance provider that allowed the employees to select from two different plans while keeping the costs under control within a rising insurance price environment.

A continued emphasis on workforce training and development provides employee's with the necessary skills to deliver quality services to the citizens of Mission.

### **FUTURE INITIATIVES**

The City continues to explore new and diverse ways to support redevelopment efforts throughout the community. Our work focuses on ensuring redevelopment that results in high quality, sustainable projects benefiting not only Mission but the entire region. Mission supports efforts for long-range, comprehensive capital infrastructure planning and budgeting; refining strategies for the on-going maintenance, repair and replacement of our important infrastructure assets.

The City continues to evaluate Parks and Recreation services to develop sustainable operating plans for the Community Center, the municipal swimming pool, and the 30+ acres of parks and recreational facilities maintained for the benefit of Mission residents. Planning and development of trails which link Mission to the rest of the metropolitan area will remain a priority.

The Police Department remains committed to improving the level of service to the community. Continued emphasis on traffic safety and enforcement contributes to the overall safety of both residents and visitors alike. The Mission Police Department will also maintain its focus on training, keeping personnel abreast of a variety of professional trends and development opportunities.

As previously stated, street and transportation network investments continue to be a high priority. This fact was reinforced in a citizen survey completed in 2015 which ranked maintenance of City streets as the number one item of importance for residents. To address this concern the City will identify and prioritizes future street repair and maintenance projects, and find sustainable funding sources. In addition, the City increased its property tax levy in 2016 by 7 mills, these funds being dedicated to funding street improvements.

#### FINANCIAL INFORMATION

City management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of the control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

### **BUDGETARY CONTROLS**

The City maintains various budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City's governing body. Activities of the General Fund, Special Revenue Funds, and Debt Service Funds are included in the annual appropriated budget. The legal level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is at the fund level. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts do not lapse at year-end. However, unencumbered appropriations do lapse. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

### **OTHER INFORMATION**

### Independent Audit

Kansas statutes require an annual audit of the City's financial statements. The audit for 2017 was conducted by Berberich Trahan & Company P.A., Certified Public Accountants, and their report on the financial statements is included in the financial section of this report.

### Reporting Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ending December 31, 2016. This was the twenty-fourth consecutive year the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

### **ACKNOWLEDGEMENTS**

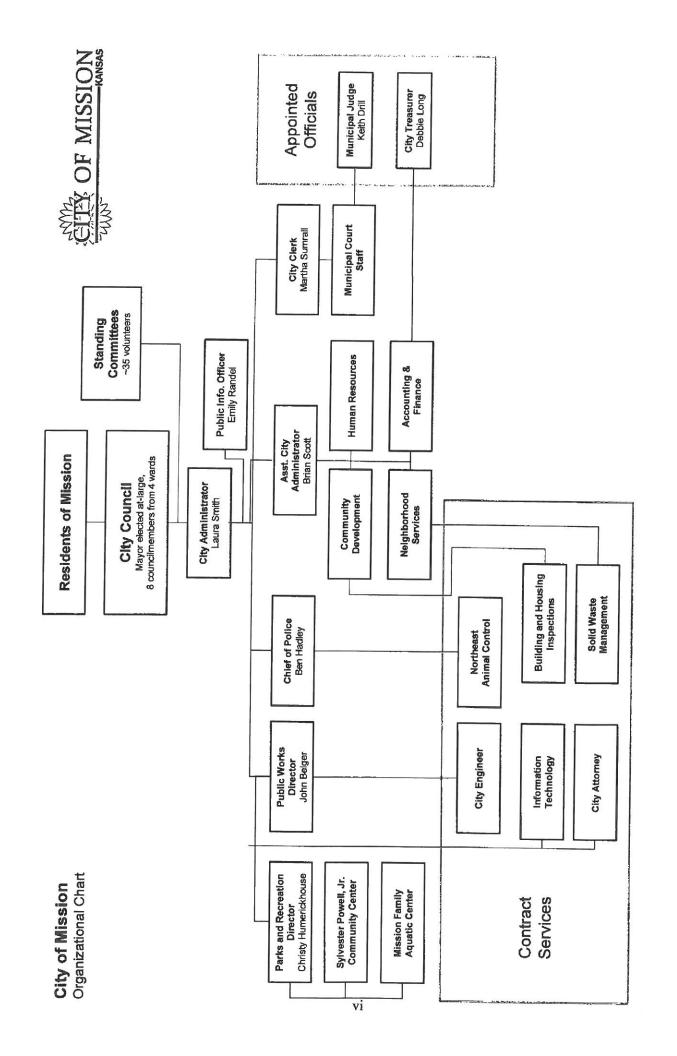
The preparation of this comprehensive annual financial report was made possible by the dedicated services of the staff of the Finance and Administration, Municipal Court, and Parks and Recreation departments. Our sincere appreciation is extended to all members of the staff, whose efforts made this report possible.

Respectfully submitted,

Janua M Smith

Laura Smith

City Administrator



### CITY OF MISSION, KANSAS PRINCIPAL OFFICIALS – 2017

### Mayor and City Council

Honorable Steve Schowengerdt, Mayor
Honorable Pat Quinn – Ward 1
Honorable Tom Geraghty – Ward 1
Honorable Nick Schlossmacher – Ward 2
Honorable Arcie Rothrock – Ward 2
Honorable Kristin Inman – Ward 3
Honorable Debbie Kring – Ward 3
Honorable Ron Appletoft – Ward 4
Honorable Suzanne Gibbs – Ward 4

### Administration

City Administrator: Laura Smith Assistant City Administrator/Finance Director: Brian Scott City Clerk: Martha Sumrall

Treasurer: Donald C. Chamblin
Municipal Judge: Keith E. Drill
Chief of Police: Benjamin Hadley

Public Works Director: John Belger
Public Information Officer: Emily Randel

Parks and Recreation Director: Christy Humerickhouse Planning and Development Services Manager: Danielle Sitzman

### Attorney

David K. Martin



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Mission Kansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2016

Christopher P. Morrill

Executive Director/CEO



#### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor and City Council City of Mission, Kansas

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mission, Kansas (the City), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2017, and the respective changes in financial position and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Berbeich Trahan + Co., P.A.

April 26, 2018 Topeka, Kansas

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the year ended December 31, 2017

Our discussion and analysis of the City of Mission, Kansas (the City) financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2017. This narrative should be read in conjunction with the City's letter of transmittal, which begins on page i.

### Financial Highlights

- The government-wide net position totaled \$39.7 million at the end of the current fiscal year.
- Total capital assets, net of accumulated depreciation at December 31, 2017 totaled \$65.2 million.
- During the year ended December 31, 2017, the City's total revenues (which include charges for services, local taxes and state and federal aid) exceeded total expenses by \$4.1 million.
- The City's total general obligation bond indebtedness decreased by \$3.3 million.
- The City's net capital assets decreased \$1.5 million in the current fiscal year.

### **Using This Financial Report**

This annual report consists of government-wide and fund financial statements. In addition, the annual report includes budgetary-basis financial statement comparisons, in accordance with the State of Kansas cash basis and budget laws.

The government-wide statements are designed to provide information about the City's activities as a whole and provide a longer-term view of the City's finances. The fund financial statements tell how the City's services for the governmental activities were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in greater detail than the government-wide statements by providing information about the City's most significant funds. In addition, combining statements included in the supplemental information show detail of all other governmental funds. The City also holds fiduciary funds on behalf of various parties. These funds are reported in a separate statement.

### Reporting on the City as a Whole (Government-Wide)

Statement of Net Position and the Statement of Activities

The view of the City as a whole looks at all financial transactions and asks the question, "Are we in a better financial position as a result of the current year's financial activities?" The statement of net position and the statement of activities provide the basis for answering this question. The statements include all assets and all liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses, regardless of when cash is received or paid.

These two statements report the City's net position and current year change in net position. The change in net position is important because it tells the reader whether the City, as a whole, has improved or diminished its financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. Causes of these changes may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, state mandates, and the financial condition of the State of Kansas general fund.

In the statement of net position and the statement of activities, the City has one kind of activity:

Governmental Activities - All of the City's programs and services are reported here including general government, public safety, public works and culture and recreation.

### Reporting the City's Most Significant Funds (Fund Financial Statements)

Fund financial statements provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. The main fund financial statements focus on the City's most significant funds. Combining fund balance sheets and statements of revenues, expenditures and changes in fund balances provide detailed information about all of the City's non-major governmental funds.

Governmental Funds - All of the City's activities are reported in the governmental funds, which focus on how money flows into and out of the funds and how balances left over at fiscal year-end are available to be spent in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Governmental fund information helps the reader to decide whether there are more or fewer financial resources that can be spent in the near term to finance the City's programs. Major differences between the City's governmental activities as reported in the statement of net position and the statement of activities and its governmental funds are reconciled in the governmental funds financial statements.

### The City as a Whole

### Government-Wide Position

The statement of net position provides the financial position of the City as a whole. The overall financial position of the City in creased by 2.8% in 2017. The following is a summary of the City's statement of net position as of December 31, 2017 and 2016:

### City of Mission Condensed Statement of Net Position

	Governmental Activities					
	2017 2016					
Current assets Net capital assets	\$	10,877,111 65,241,032	\$	8,970,897 66,779,553		
Total assets		76,118,143		75,750,450		
Deferred outflows of resources		1,013,010		1,218,213		
Total assets and deferred outflows of resources	\$	77,131,153	\$	76,968,663		
Current liabilities Noncurrent liabilities	\$	669,173 33,608,129	\$	786,147 37,124,669		
Total liabilities		34,277,302		37,910,816		
Deferred inflows of resources		3,120,474		394,553		
Total liabilities and deferred inflows of resources	\$	37,397,776	\$	38,305,369		
Net position:						
Net investment in capital assets Restricted Unrestricted	\$	38,141,953 327,129 1,264,295	\$	36,242,192 676,572 1,744,530		
Total net position	\$	39,733,377	\$	38,663,294		

The assets of the City are classified as current assets and capital assets. Cash and investments and accounts receivable are the largest current assets. These are assets that are available to provide resources for the near-term operations of the City. Capital assets are used in the operations of the City. These assets include land, construction in progress, buildings, improvements, infrastructure and machinery and equipment.

Current and non-current liabilities are classified based on anticipated liquidation either in the near-term or in the future. Current liabilities include accounts payable, accrued liabilities, interest payable, municipal court bonds payable and unearned revenue.

The City had \$27.4 million in long-term debt, consisting of general obligation bonds, capital leases, and KDHE loans, of which \$3.6 million is due within the next fiscal year.

The City had total assets and deferred outflows of resources at December 31, 2017, totaling \$77.1 million. The total assets and deferred outflows of resources of the City exceeded the total liabilities and deferred inflows of resources by \$39.7 million. The net position invested in capital assets (net of related debt) totaled \$38.1 million, restricted net position totaled \$0.3 million and unrestricted net position totaled \$1.3 million.

#### Government-Wide Activities

The following is a condensed statement of the City's change in net position for the year ended December 31, 2017. Major items of program revenues, grants and general revenues are detailed. Government-wide activities increased the net position of the City by approximately \$4.1 million for the year ended December 31, 2017. The increase can be attributed to an increase in property tax. A reconciliation of the total change in fund balances for the governmental funds to the change in net position of governmental activities in the statement of activities is located at page 17 of the basic financial statements. A major difference between the changes is the repayment of long-term debt of \$3.5 million, which is treated as expenditures in the fund statements, but is treated as a reduction of long-term debt in the government-wide financial statements.

In addition, capital outlays of \$2 million are treated as expenditures in the fund statements, but are treated as an increase in capital assets in the government-wide financial statements.

### City of Mission Condensed Statement of Activities For the Years Ended December 31, 2017 and 2016

	Governmental Activities					
	<u>2017</u> <u>2016</u>					
Revenues:						
Program revenues:						
Charges for service	\$ 6,649,603	¢ (401.010				
Operating grants and contributions	\$ 6,649,603 1,094,068	\$ 6,401,019				
operating grants and contributions	1,094,006	474,190				
General revenues:						
Property taxes	2,597,195	2,839,599				
Sales tax	6,380,670	5,870,341				
Transient guest tax	64,160	43,835				
Motor vehicle tax	229,186	157,488				
Franchise tax	1,061,940	1,024,850				
Investment earnings	41,337	4,616				
Gain on sale of capital assets	80,118					
Miscellaneous	274,116	314,640				
Total revenues	18,472,393	17,130,578				
Program expenses:						
General government	3,499,029	2,599,590				
Public safety	3,733,032	4,135,349				
Public works	3,643,160	3,606,294				
Culture and recreation	2,968,348	2,801,261				
Interest on long-term debt	569,058	887,504				
Total expenses	14,412,627	14,029,998				
Increase in net position	4,059,766	3,100,580				
Net position - beginning	38,663,294	35,928,153				
Prior period adjustments	(2,989,683)	(365,439)				
Net position - beginning, restated	35,673,611	35,562,714				
Net position - ending	\$ 39,733,377	\$ 38,663,294				

### Financial Analysis of the City's Funds

The City uses fund accounting to ensure and demonstrate compliance with state and federal finance related legal requirements. These funds are accounted for on the modified accrual basis of accounting.

The governmental funds of the City provide information on near-term inflows, outflows and balances of spendable resources.

Total fund balances at December 31, 2017 for the governmental funds totaled \$7.2 million. Total unassigned fund balances at December 31, 2017 totaled \$4.2 million, all of which was attributable to the General Fund.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$4.2 million. Audited numbers for the 2017 fiscal year show an increase in the total fund balance for the General Fund of \$1.4 million or nearly 40% from the previous year. This increase is due to a number of factors including: capital projects that were budged, but funds not yet expended nor encumbered, an increase in both sales tax revenue due to additional development activity, and salary savings recognized through vacant positions that were difficult to fill. However, most of this increase in the fund balance can be attributed to those assigned funds totaling approximately \$300,000 that have been set aside in the Capital Equipment and Replacement Fund that was created this fiscal year and included in the General Fund for audit purposes.

The Parks and Recreation Sales Tax Bond Fund is used to account for revenues received from a dedicated three-eighths of one percent sales tax for parks and recreation. A portion of the revenues is pledged to retire the 2013B General Obligation bonds issued for the outdoor aquatic facility. The balance is dedicated to other parks and recreation expenses, both capital and operating. The ending fund balance was \$896,721 million at December 31, 2017. The increase in the fund balance was \$220,149.

The Street Sales Tax fund is used to account for revenues received from a dedicated half of one percent sales tax for street reconstruction. A portion of the revenues is pledged to retire 2012A General Obligation Bonds issued for the Martway and Johnson Drive improvements. The balance of the revenue is utilized for ongoing street maintenance projects. The ending fund balance was \$308,203 at December 31, 2017. The increase in the fund balance was \$25,703.

The Stormwater Fund is used to account for stormwater charges received based on an equivalent residential unit (ERU) to be used for stormwater improvements city-wide. The ending fund balance was \$178,485 at December 31, 2017. The decrease in the Stormwater Fund's fund balance was \$[117,432].

The Solid Waste Fund is used to account for solid waste utility charges collected from an annual assessment. The ending fund balance was [\$27,179] at December 31, 2017. The increase in the Solid Waste Fund's fund balance was \$3,703.

The Capital Improvement Fund is used to account for resources used to construct and maintain infrastructure city-wide. The ending fund balance was \$420,890 at December 31, 2017. The increase in the Capital Improvement Fund's fund balance was \$2,490. The City recently increased the mill levy rate by seven mills, which is dedicated to this fund for debt service on the 2013C General Obligation Bonds for the Johnson Drive Improvements as well as street and transportation network improvements.

### General Fund Budgeting Highlights

The City's budgets are prepared in accordance with Kansas law and are based primarily on the basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The City's final General Fund budget authority for expenditures was \$15,989,475. Total revenues and other financial sources were more than budgetary estimates by \$0.7 million and the expenditures and transfers out were less than budgetary estimates by \$4.3 million.

Property and sales tax revenues were more than budgeted primarily as a result of conservative estimates and an increase in local businesses. Revenues in the charges for services (court fees) category were less than budgeted figures due to staffing vacancies in the police department and a decrease in traffic citations processed.

Overall expenditures in the General Fund were below budgeted figures as a result of specific budget control and voluntary line item reductions by each department as well as personnel vacancies.

### **Capital Assets and Debt Administration**

The City's capital assets totaled \$65.2 million (net of accumulated depreciation) as of December 31, 2017. The major capital asset events during the current fiscal year included the purchase of six new police vehicles and a new front-loader, two pick-up trucks and lawnmowers for the Public Works Department. In addition, improvements to Foxridge from 56<sup>th</sup> Street to 51<sup>st</sup> Street were completed totaling \$1.3 million.

Additional information on the City's capital assets can be found in Notes 1 and 5 of the financial statements.

At December 31, 2017, the City had total general obligation bond principal debt outstanding of \$26.4 million, backed by the full faith and credit of the City. Total long-term debt decreased for the fiscal year ended December 31, 2017, in the amount of \$3.6 million. This was a result of continued repayment of general obligation bonds, loans and capital leases.

Additional information on the City's general long-term debt can be found in Note 6 to the financial statements.

### **Contacting the City**

This financial report is designed to provide a general overview of the City's finances. If you have questions about this report or need additional financial information, contact the City's Finance and Administration Department at 6090 Woodson, Mission, Kansas 66202.

### STATEMENT OF NET POSITION

### December 31, 2017

	Tota	al Governmental Activities
ASSETS		
Cash and investments	\$	5,837,160
Restricted cash and investments	Ψ	28,567
Receivables		4,396,134
Land held for resale		100,000
Notes receivable		515,250
Capital assets:		313,230
Capital assets not being depreciated:		
Land		9,108,075
Construction in progress		1,345,837
Capital assets being depreciated		74,868,824
Less: accumulated depreciation		(20,081,704)
**************************************		(20,001,701)
Total assets		76,118,143
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows - pensions		1.012.010
Section Commons		1,013,010
Total deferred outflows of resources		1,013,010
LIABILITIES		
Accounts payable		150 400
Accrued liabilities		159,489
Interest payable		114,954
Municipal court bonds payable		250,409
Unearned revenue		28,567
Noncurrent liabilities:		115,754
Due within one year		4 107 255
Due in more than one year		4,106,255
But in more than one year		29,501,874
Total liabilities		34,277,302
DEFERRED INFLOWS OF RESOURCES	(200 )	
Deferred inflows - property tax		2,778,093
Deferred inflows - pensions		342,381
Total deferred inflows of resources		2 120 474
Total deterred fille his of resources		3,120,474
NET POSITION		
Net investment in capital assets		29 141 052
Restricted		38,141,953
Unrestricted		327,129
		1,264,295
Total net position	\$	39,733,377

### STATEMENT OF ACTIVITIES

Year Ended December 31, 2017

				Net Revenue
				(Expense) and
				Changes in Net
		Program	Revenues	Position
			Operating	Total
		Charges	Grants and	Governmental
	Expenses	for Services	Contributions	Activities
Governmental activities:				
General government	\$ 3,499,029	\$ 656,319	\$ 17.438	\$ (2,825,272)
Public safety	3,733,032	1,622,400	84,694	(2,025,938)
Public works	3,643,160	2,571,224	991,936	(80,000)
Culture and recreation	2,968,348	1,799,660	771,750	(1,168,688)
Interest on long-term debt	569,058	-	_	(569,058)
V				(505,050)
Total governmental activities	\$ 14,412,627	\$ 6,649,603	\$ 1,094,068	(6,668,956)
	0			
	General revenues:	:		
	Property tax Sales tax			2,597,195
				6,380,670
	Transient guest Motor vehicle t			64,160
	Franchise tax	lax		229,186
	Investment earr	ninge		1,061,940
	Gain on sale of			41,337
	Miscellaneous	capital assets		80,118
	Miscenaneous			274,116
	Total general reve	enues		10,728,722
	Change in net pos	sition		4,059,766
	Net position, begi	nning - as previous	ly stated	38,663,294
	Prior period adjus	tments		(2,989,683)
	Net position, begi	nning - restated		35,673,611
	Net position, endi	ng		\$ 39,733,377

### BALANCE SHEET GOVERNMENTAL FUNDS

### December 31, 2017

		General	]	Parks and Recreation Sales Tax
Assets:				
Cash and investments	\$	4,074,243	\$	741,809
Restricted cash and investments		28,567		-
Receivables:				
Taxes		3,563,568		154,912
Other		127,786		-
Due from other funds		27,179		_
Land held for resale		100,000		
Total assets	\$	7,921,343	\$	896,721
Liabilities, deferred inflows of resources, and				
fund balances (deficits):				
Liabilities:				
Accounts payable	\$	112,593	\$	r <u>o</u>
Accrued liabilities	•	114,954	Ψ	_
Due to other funds		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		_
Payable from restricted assets:				
Municipal court bonds		28,567		_
Unearned revenue		115,754		-
Total liabilities		371,868		
Deferred inflows of resources:				
Unavailable revenue - property taxes	2	2,548,552		
Fund balances (deficits):				
Restricted		_		-
Committed		415,232		676,721
Assigned		346,192		220,000
Unassigned	-	4,239,499		
Total fund balances (deficits)		5,000,923		896,721
Total liabilities, deferred inflows of resources,				
and fund balances (deficits)	\$	7,921,343	\$	896,721

Street Sales Tax		Stormwater	 Solid Waste	In	Capital nprovement	G	Other overnmental Funds		Total Governmental Funds
\$ 204,929	\$	178,485 -	\$ -	\$	301,177	\$	336,517	\$	5,837,160 28,567
 103,274		: :			120,823		261,360 64,412		4,083,114 313,021 27,179 100,000
\$ 308,203	\$	178,485	\$ -	\$	422,000	\$	662,289	\$	10,389,041
\$ :	\$	- - -	\$ - - 27,179	\$	1,110 - -	\$	45,787 - -	\$	159,490 114,954 27,179
 -	-		 -	·		S	-		28,567 115,754
 		-	27,179	-	1,110	-	45,787	_	445,944
	_		 				229,541		2,778,093
308,203		- 178,485 - -	 (27,179)		- 420,890 - -		327,129 59,832 - -		327,129 2,059,363 566,192 4,212,320
 308,203	-	178,485	 (27,179)		420,890	)	386,961		7,165,004
\$ 308,203	\$	178,485	\$ _	\$	422,000	\$	662,289	\$	10,389,041

### RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

### December 31, 2017

Total governmental fund balances			\$ 7,165,004
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			
The cost of capital assets is Accumulated depreciation is	\$	85,322,736	65 241 022
Accumulated depreciation is		(20,081,704)	65,241,032
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues			
in the funds.			515,250
Pension contributions are reported as an expense in the funds and as a deferred outflow of resources in the governmental activities in the statement of net position.			1,013,010
Pension fundings are reported as revenue in the funds and as a deferred inflow of resources in the governmental			
activities in the statement of net position.			(342,381)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:			
General obligation bonds payable		(26,440,000)	
Premium		(435,806)	
Discount		4,063	
Capital leases payable		(454,174)	
Loan payable		(74,339)	
Interest payable		(250,409)	
Compensated absences payable		(461,196)	
Net pension liability		(5,103,588)	
Net other post employment benefits	49-1-1-1	(643,089)	(33,858,538)
Net position of governmental activities			\$ 39,733,377

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

### Year Ended December 31, 2017

	General				
Revenues:					
Taxes	\$	8,278,313	\$	909,092	
Intergovernmental		84,694		-	
Licenses and permits Charges for services		162,439		-	
Fines and fees		1,799,660		-	
Interest		1,620,970		2.500	
Miscellaneous		25,758 216,169		3,569	
		September 1991 By September 1991			
Total revenues		12,188,003		912,661	
Expenditures:					
Current:					
General government		2,297,106		-	
Public safety		3,457,920		-	
Public works		1,642,197		-	
Culture and recreation		2,488,171		3,503	
Capital outlay		365,949		248,508	
Debt service: Principal		257 444			
Interest and other charges		257,461		430,000	
		21,664		99,000	
Total expenditures		10,530,468		781,011	
Excess (deficiency) of revenues over					
(under) expenditures		1,657,535		131,650	
Other financing sources (uses):	-				
Transfers in		-		_	
Transfers out		(970,368)		-	
Sale of general capital assets		121,340		-	
Total other financing sources (uses)		(849,028)		-	
Net change in fund balances		808,507		131,650	
Fund balances, beginning, as previously stated		3,598,459		676,572	
Prior period adjustments		593,957		88,499	
Fund balances, beginning, restated		4,192,416		765,071	
Fund balances, ending	\$	5,000,923	\$	896,721	

Street Sales Tax	Stormwater			Solid Waste		Capital Improvement		Other Governmental Funds		Total Governmental Funds
\$ 606,061	\$	2,571,224 - 6,688	\$	- - - 485,276 - 372	\$	589,616 - - - 2,244	\$	539,685 402,320 - 8,604 1,430 1,456	\$	10,333,151 1,076,630 162,439 4,864,764 1,622,400 41,337
607,311		2,577,912		2,507 488,155	_	86,842 678,702		23,859 977,354		329,377 18,430,098
 - - - 168,562 430,000 42,045		198,482 - - 1,704,512 601,831	-	569,452		340 - - - 1,183,916 570,000 84,843	-	529,560 291,536 13,297 7,228 46,498 1,424		3,396,458 3,457,920 2,132,215 2,504,971 1,974,163 3,438,471 850,807
(33,296)		2,504,825 73,087	\$\frac{1}{2}	569,452 (81,297)		1,839,099 (1,160,397)		889,543 87,811		17,755,005 675,093
-		87,000 (277,519)		85,000 - -		1,162,887		- (87,000) -	19	1,334,887 (1,334,887) 121,340
-		(190,519)		85,000		1,162,887		(87,000)		121,340
(33,296)		(117,432)		3,703		2,490		811		796,433
282,500		295,917		(30,882)		418,400		342,679		5,583,645
58,999			11	-		-		43,471		784,926
341,499		295,917		(30,882)		418,400		386,150		6,368,571
\$ 308,203	\$	178,485	\$	(27,179)	\$	420,890	\$	386,961	\$	7,165,004

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES WITH THE STATEMENT OF ACTIVITIES

### Year Ended December 31, 2017

Total net change in fund balances - governmental funds		\$ 796,433
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays to purchase or build assets are reported in governmental funds as expenditures. For governmental activities, however, those costs are shown in the statement of net position and allocated over their estimated useful lives as depreciation expense in the statement of activities.  Capital outlays  Depreciation expense	\$ 1,974,163 (2,150,580)	(176,417)
The net effect of various miscellaneous transactions involving capital assets (e.g. sales and donations) is to decrease net position.		(56,015)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(37,820)
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and, thus, requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.		170,076
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Compensated absences  OPEB	(33,906) (85,323)	(119,229)
Pension payments are reported as expenditures in the governmental funds and do not affect the statement of activities.		(67,405)
Repayments of long-term debt instruments are expenditures in the governmental funds, but reduce long-term liabilities in the statement of net position and do not affect the statement of activities.		
Bond principal	3,306,673	
Capital leases  Loan principal	238,958 4,512	3,550,143
Change in net position of governmental activities		\$ 4,059,766

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS GENERAL FUND

### Year Ended December 31, 2017

Licenses and permits		Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis	Variance with Final Budget - Positive (Negative)		
Intergovernmental						
Licenses and permits         150,650         162,439         11,           Charges for services         2,295,975         1,799,660         (496, 696)           Fines and fees         1,459,500         1,620,970         161, 161           Interest         2,000         25,758         23, 23           Miscellaneous         60,000         216,169         156, 266           Total revenues         11,521,019         12,188,003         666, 666, 666, 666, 666, 666, 666, 666						
Charges for services         2,295,975         1,799,660         (496, Fines and fees         1,495,500         1,262,970         161, Interest         2,000         25,758         23, Miscellaneous         60,000         216,169         156, Total revenues         11521,019         12,188,003         666, Total revenues         666, Total revenues         11,21,019         12,188,003         666, Total revenues         666, Total revenues         11,21,019         12,188,003         666, Total revenues         666, Total revenues         1,123,900         1,090,299         33, Cotal revenues         33, 73,650         1,132,887         (397, 297, 297, 297, 297, 297, 297, 297, 2				11,694		
Fines and fees         1,459,500         1,620,970         161 Interest 1,200         2,5758         23, 23, 23, 23, 23, 23, 21, 216, 26         156, 200         25,758         23, 23, 23, 23, 23, 23, 23, 24, 22         216, 26         156, 20         25,758         23, 23, 23, 23, 23, 23, 23, 23, 24, 22         218, 30, 30         666, 366, 366, 366, 366, 366, 366, 366,	SOURCE FOR AN COLONO CONTROL OF THE STATE OF	1440.54 SC 1450.05		11,789		
Interest   2,000   25,758   23,     Miscellaneous   60,000   216,169   156,     Total revenues   11,521,019   12,188,003   666,     Expenditures:             General government:         Personal service   1,123,900   1,090,299   33,     Contractual   734,650   1,132,587   (397,     Commodities   50,900   74,220   (23,     Capital outlay   176,000   7,316   168,     Total general government         Public safety:       Personal service   3,054,600   2,972,323   82,     Contractual   445,425   377,072   68,     Commodities   135,200   108,525   26,     Capital outlay   60,000   78,186   (18,     Total public safety   3,695,225   3,536,106   159,     Public works:       Personal service   839,400   689,402   149,     Contractual   880,300   799,213   81,     Commodities   135,350   153,582   (6,     Capital outlay   315,000   280,447   34,     Total public works   2,188,050   1,922,644   265,6     Capital outlay   315,000   280,447   34,     Total public works   2,188,050   1,922,644   265,6     Cultrue and recreation       Personal service   2,186,050   1,47,387   (148,     Total culture and recreation   2,456,850   2,488,171   (3),3,     Debt service   2,84,000   279,125   4,8     Contingency   5,279,900   - 5,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90   - 6,279,90				(496,315)		
Miscellaneous         60,000         216,169         156,           Total revenues         11,521,019         12,188,003         666,           Expenditures:				161,470		
Total revenues         11,521,019         12,188,003         666,           Expenditures:         General government:           Personal service         1,123,900         1,090,299         33,           Contractual         734,650         1,132,587         (397,           Commodities         50,900         74,220         (23,           Capital outlay         176,000         7,316         168,           Total general government         2,085,450         2,304,422         (218,           Public safety:         2         2,72,323         82,           Contractual         445,425         377,072         68,           Commodities         135,200         108,525         26,           Capital outlay         60,000         78,186         (18,           Total public safety         3,695,225         3,536,106         159,           Public works         839,400         689,402         149,           Contractual         880,300         799,213         81,           Contractual         880,300         799,213         81,           Contractual         153,350         153,582         (7           Capital outlay         315,000         280,447				23,758		
Expenditures	Miscellaneous	60,000	216,169	156,169		
General government:         1,123,900         1,090,299         33,           Contractual         734,650         1,132,587         (397,           Commodities         50,900         74,220         (23,           Capital outlay         176,000         7,316         168,           Total general government         2,085,450         2,304,422         (218,           Public safety:         82,000,000         2,972,323         82,           Contractual         445,425         377,072         68,           Commodities         135,200         108,525         26,           Capital outlay         60,000         78,186         (18,           Total public safety         3,695,225         3,536,106         159,           Public works:         889,400         689,402         149,9           Personal service         839,400         689,402         149,9           Contractual         880,300         799,213         81,           Commodities         153,350         153,582         (3           Capital outlay         315,000         280,447         34,           Total public works         2,188,050         1,922,644         265,4           Culture and recreation	Total revenues	11,521,019	12,188,003	666,984		
Personal service         1,123,900         1,090,299         33, Contractual         1,34,650         1,132,587         (397, G97, G97, G97, G97, G97, G97, G97, G	Expenditures:					
Contractual         734,650         1,132,587         (397)           Commodifies         50,900         74,220         (23, 23, 23)           Capital outlay         176,000         7,316         168, 31, 32, 32           Total general government         2,085,450         2,304,422         (218, 32)           Public safety:         80,000         2,972,323         82, 32, 32, 32, 32, 32, 32, 32, 32, 32, 3						
Commodities         50,900         74,220         (23, 22)           Capital outlay         176,000         7,316         168, 168, 168, 175,000           Total general government         2,085,450         2,304,422         (218, 168, 168, 168, 168, 168, 168, 168, 1	Personal service	1,123,900	1,090,299	33,601		
Capital outlay         176,000         7,316         1688           Total general government         2,085,450         2,304,422         (218)           Public safety:         Personal service         3,054,600         2,972,323         82,           Contractual         445,425         377,072         68,           Commodities         135,200         108,525         26,           Capital outlay         60,000         78,186         (18,           Total public safety         3,695,225         3,536,106         159,           Public works:         Personal service         839,400         689,402         149,9           Contractual         880,300         799,213         81,           Commodities         153,350         153,582         G           Capital outlay         315,000         280,447         34,           Total public works         2,188,050         1,922,644         265,4           Culture and recreation         2,188,050         1,922,644         265,4           Culture and recreation         2,488,170         147,387         (14,8           Commodities         132,500         147,387         (14,8           Total culture and recreation         2,456	Contractual	734,650	1,132,587	(397,937)		
Total general government         2,085,450         2,304,422         (218, 201, 201, 201, 201, 201, 201, 201, 201	Commodities	50,900	74,220	(23,320)		
Public safety:         3,054,600         2,972,323         82,70           Contractual         445,425         377,072         68,80           Commodities         135,200         108,525         26,60           Capital outlay         60,000         78,186         (18,60)           Total public safety         3,695,225         3,536,106         159,70           Public works:         Personal service         839,400         689,402         149,60           Contractual         880,300         799,213         81,60           Commodities         153,350         153,582         (6,70           Capital outlay         315,000         280,447         34,40           Total public works         2,188,050         1,922,644         265,40           Culture and recreation         2,184,050         1,443,096         121,30           Personal service         1,564,400         1,443,096         121,30           Contractual         759,950         897,688         (137,70,72)           Commodities         132,500         147,387         (14,80)           Total culture and recreation         2,456,850         2,488,171         (31,30)           Debt service         284,000         279,125	Capital outlay	176,000	7,316	168,684		
Personal service         3,054,600         2,972,323         82,7000           Contractual         445,425         377,072         68,7000           Commodities         135,200         108,525         26,600           Capital outlay         60,000         78,186         (18,600)           Total public safety         3,695,225         3,536,106         159,700           Public works:         880,300         789,213         81,700           Personal service         880,300         799,213         81,700           Contractual         880,300         799,213         81,700           Commodities         153,350         153,582         60,700           Capital outlay         315,000         280,447         34,400           Total public works         2,188,050         1,922,644         265,400           Culture and recreation         759,950         897,688         (137,700)           Contractual         759,950         897,688         (137,700)           Commodities         132,500         147,387         (14,800)           Total culture and recreation         2,456,850         2,488,171         (31,300)           Debt service         284,000         279,125         4,800	Total general government	2,085,450	2,304,422	(218,972)		
Contractual         445,425         377,072         68, commodities         135,200         108,525         26, commodities         3,695,225         3,536,106         159, commodities         159, commodities         149, commodities         149, commodities         149, commodities         149, commodities         218, commodities         280,447         34, commodities         2315,000         280,447         34, commodities         2,188,050         1,922,644         265,404	Public safety:					
Contractual         445,425         377,072         68, commodities           Commodities         135,200         108,525         26, commodities           Capital outlay         60,000         78,186         (18, commodities           Total public safety         3,695,225         3,536,106         159, commodities           Personal service         839,400         689,402         149, commodities           Contractual         880,300         799,213         81, commodities           Capital outlay         315,000         280,447         34, commodities           Total public works         2,188,050         1,922,644         265,400           Culture and recreation         1,564,400         1,443,096         121,564,500           Contractual         759,950         897,688         (137,768)           Commodities         132,500         147,387         (14,800)           Total culture and recreation         2,456,850         2,488,171         (31,200)           Debt service         284,000         279,125         4,800           Contingency         5,279,900         -         5,279,90           Total expenditures         15,989,475         10,530,468         5,459,600	Personal service	3,054,600	2,972,323	82,277		
Commodities         135,200         108,525         26,6           Capital outlay         60,000         78,186         (18,           Total public safety         3,695,225         3,536,106         159,           Public works:         839,400         689,402         149,           Contractual         880,300         799,213         81,           Commodities         153,350         153,582         (7,           Capital outlay         315,000         280,447         34,           Total public works         2,188,050         1,922,644         265,4           Culture and recreation         2         897,688         (137,7)           Contractual         759,950         897,688         (137,7)           Commodities         132,500         147,387         (14,8)           Total culture and recreation         2,456,850         2,488,171         (31,2)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,50           Total expenditures         15,989,475         10,530,468         5,459,6	Contractual	445,425		68,353		
Capital outlay         60,000         78,186         (18, 18)           Total public safety         3,695,225         3,536,106         159, 159, 159, 159, 159, 159, 159, 159,	Commodities	135,200		26,675		
Public works:       839,400       689,402       149,9         Contractual       880,300       799,213       81,4         Commodities       153,350       153,582       (2         Capital outlay       315,000       280,447       34,5         Total public works       2,188,050       1,922,644       265,4         Culture and recreation       2       1,564,400       1,443,096       121,3         Contractual       759,950       897,688       (137,7)         Commodities       132,500       147,387       (14,8)         Total culture and recreation       2,456,850       2,488,171       (31,2)         Debt service       284,000       279,125       4,8         Contingency       5,279,900       -       5,279,5         Total expenditures       15,989,475       10,530,468       5,459,0	Capital outlay			(18,186)		
Personal service         839,400         689,402         149,9           Contractual         880,300         799,213         81,1           Commodities         153,350         153,582         (2           Capital outlay         315,000         280,447         34,3           Total public works         2,188,050         1,922,644         265,4           Culture and recreation         2         1,564,400         1,443,096         121,3           Contractual         759,950         897,688         (137,7)           Commodities         132,500         147,387         (14,8)           Total culture and recreation         2,456,850         2,488,171         (31,3)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Total public safety	3,695,225	3,536,106	159,119		
Contractual         880,300         799,213         81,000           Commodities         153,350         153,582         (2           Capital outlay         315,000         280,447         34,5           Total public works         2,188,050         1,922,644         265,4           Culture and recreation         1,564,400         1,443,096         121,3           Contractual         759,950         897,688         (137,7)           Commodities         132,500         147,387         (14,8)           Total culture and recreation         2,456,850         2,488,171         (31,3)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Public works:					
Commodities         153,350         153,582         (2           Capital outlay         315,000         280,447         34,5           Total public works         2,188,050         1,922,644         265,4           Culture and recreation         Personal service         1,564,400         1,443,096         121,3           Contractual         759,950         897,688         (137,7)           Commodities         132,500         147,387         (14,8)           Total culture and recreation         2,456,850         2,488,171         (31,3)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Personal service	839,400	689,402	149,998		
Capital outlay       315,000       280,447       34,5         Total public works       2,188,050       1,922,644       265,4         Culture and recreation       Personal service       1,564,400       1,443,096       121,3         Contractual       759,950       897,688       (137,7)         Commodities       132,500       147,387       (14,8)         Total culture and recreation       2,456,850       2,488,171       (31,3)         Debt service       284,000       279,125       4,8         Contingency       5,279,900       -       5,279,5         Total expenditures       15,989,475       10,530,468       5,459,6	Contractual	880,300	799,213	81,087		
Total public works         2,188,050         1,922,644         265,4           Culture and recreation         Personal service         1,564,400         1,443,096         121,3           Contractual         759,950         897,688         (137,7           Commodities         132,500         147,387         (14,8           Total culture and recreation         2,456,850         2,488,171         (31,3           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Commodities	153,350	153,582	(232)		
Culture and recreation         Personal service       1,564,400       1,443,096       121,3         Contractual       759,950       897,688       (137,7)         Commodities       132,500       147,387       (14,8)         Total culture and recreation       2,456,850       2,488,171       (31,3)         Debt service       284,000       279,125       4,8         Contingency       5,279,900       -       5,279,50         Total expenditures       15,989,475       10,530,468       5,459,0	Capital outlay	315,000	280,447	34,553		
Personal service         1,564,400         1,443,096         121,3           Contractual         759,950         897,688         (137,7           Commodities         132,500         147,387         (14,8           Total culture and recreation         2,456,850         2,488,171         (31,3           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Total public works	2,188,050	1,922,644	265,406		
Contractual Commodities         759,950 132,500         897,688 147,387         (137,738) (14,838)           Total culture and recreation         2,456,850         2,488,171         (31,388)           Debt service         284,000         279,125         4,888           Contingency         5,279,900         -         5,279,50           Total expenditures         15,989,475         10,530,468         5,459,00	Culture and recreation					
Commodities         132,500         147,387         (14,8)           Total culture and recreation         2,456,850         2,488,171         (31,3)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Personal service	1,564,400	1,443,096	121,304		
Commodities         132,500         147,387         (14,87)           Total culture and recreation         2,456,850         2,488,171         (31,32)           Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,50           Total expenditures         15,989,475         10,530,468         5,459,0	Contractual	759,950	897,688	(137,738)		
Debt service         284,000         279,125         4,8           Contingency         5,279,900         -         5,279,5           Total expenditures         15,989,475         10,530,468         5,459,0	Commodities	132,500	147,387	(14,887)		
Contingency         5,279,900         -         5,279,50           Total expenditures         15,989,475         10,530,468         5,459,0	Total culture and recreation	2,456,850	2,488,171	(31,321)		
Total expenditures 15,989,475 10,530,468 5,459,0	Debt service	284,000	279,125	4,875		
	Contingency	5,279,900	-	5,279,900		
Excess (deficiency) of revenues over (under) expenditures \$ (4.468.456) \$ 1.657.535 \$ 6.125.9	Total expenditures	15,989,475	10,530,468	5,459,007		
The Control of the Co	Excess (deficiency) of revenues over (under) expenditures	\$ (4,468,456)	\$ 1,657,535	\$ 6,125,991		

(Continued)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS GENERAL FUND (Continued)

### Year Ended December 31, 2017

	and Bud	iginal I Final dgeted nounts	Actual Amounts Budgetary Basis	Variance with Final Budget - Positive (Negative)	
Other financing sources (uses) Transfers out Sale of general capital assets	\$	<u>.</u>	\$ (1,170,368) 12,990	\$	(1,170,368) 12,990
Total other financing sources (uses)		-	(1,157,378)		(1,157,378)
Net change in fund balance	(	4,468,456)	500,157		4,968,613
Fund balance, beginning of year		4,468,456	3,598,459		(869,997)
Prior period adjustments		-	593,957		593,957
Fund balance, beginning, as restated		4,468,456	4,192,416		(276,040)
Fund balance, end of year	\$	-	4,692,573	\$	4,692,573
Reconciliation to GAAP					
Fund balance for budgeted fund included with the general fund on GAAP-basis financials:					
Equipment reserve and replacement			 308,350		
Total fund balance, ending			\$ 5,000,923		

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS PARKS AND RECREATION SALES TAX FUND

### Year Ended December 31, 2017

	Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis		Fi	ariance with inal Budget - Positive (Negative)
Revenues:					
Taxes Interest	\$ 850,000 500	\$	909,092 3,569	\$	59,092 3,069
Total revenues	850,500		912,661		62,161
Expenditures: Culture and recreation	-		3,503		(3,503)
Capital outlay Debt service Contingency	300,000 529,000 620,000		248,508 529,000		51,492 - 620,000
Total expenditures	 1,449,000		781,011		667,989
Net change in fund balance	 (598,500)		131,650		730,150
Fund balance, beginning	693,550		676,572		(16,978)
Prior period adjustments			88,499		88,499
Fund balance, beginning, as restated	 693,550		765,071		71,521
Fund balance, ending	\$ 95,050	\$	896,721	\$	801,671

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS STORMWATER FUND

#### Year Ended December 31, 2017

	Original and Final Budgeted Amounts		Actual Amounts Budgetary Basis		Variance with Final Budget - Positive (Negative)	
Revenues: Charges for services Interest	\$	2,530,000 200	\$	2,571,224 6,688	\$	41,224 6,488
Total revenues		2,530,200		2,577,912		47,712
Expenditures: Public works Debt service Contingency		2,577,300 300,000		198,482 2,306,343		(198,482) 270,957 300,000
Total expenditures		2,877,300		2,504,825		372,475
Excess (deficiency) of revenues over (under) expenditures		(347,100)		73,087		420,187
Other financing sources (uses): Transfers in Transfers out		85,000		87,000 (277,519)		2,000 (277,519)
Total other financing sources (uses)		85,000		(190,519)		(275,519)
Net change in fund balance		(262,100)		(117,432)		144,668
Fund balance, beginning		342,155		295,917		(46,238)
Fund balance, ending	\$	80,055	\$	178,485	\$	98,430

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS SOLID WASTE FUND

#### Year Ended December 31, 2017

	Original and Final Budgeted Amounts		Actual Amounts Budgetary Basis		Fi	ariance with nal Budget - Positive (Negative)
Revenues:						
Charges for services Interest Miscellaneous	\$	487,000 50 -	\$	485,276 372 2,507	\$	(1,724) 322 2,507
Total revenues		487,050		488,155		1,105
Expenditures: General government		565,500		569,452		(3,952)
Deficiency of revenues under expenditures		(78,450)		(81,297)		(2,847)
Other financing sources: Transfers in		85,000		85,000		
Net change in fund balance		6,550		3,703		(2,847)
Fund balance, beginning		8,792		(30,882)		(39,674)
Fund balance, ending	\$	15,342	\$	(27,179)	\$	(42,521)

# STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS

#### December 31, 2017

	gency Funds
Assets: Cash and cash equivalents	\$ 61,015
Liabilities: Due to others	\$ 61,015

#### NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2017

#### 1 - Summary of Significant Accounting Policies

#### Reporting Entity

The City of Mission, Kansas (the City) is a city of the second class with a mayor-council form of government with the addition of a city administrator. The City was incorporated in 1951 and covers an area of approximately 2.87 square miles in Johnson County, Kansas. The City has approximately 9,323 residents. The City's organization consists of the general government, which is made up of the general overhead, legislative, administration, and community development departments; public safety, which is made up of the municipal court and police departments; the public works department; and culture and recreation, which is made up of the Mission Family Aquatic Center and Mission Sylvester Powell, Jr. Community Center departments.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations. Rock Creek Drainage District #1 and Rock Creek Drainage District #2 (the Districts) are blended component units of the City. The City created the Districts to generate revenue for stormwater projects. Each year, the Districts transfer funds primarily to the City's stormwater fund. The Districts are legally separate entities from the City. However, the City Council makes up the entirety of the Districts' boards. As such, the City can impose its will on the Districts. Additionally, the City's management manages the activities of the Districts in essentially the same manner as they manage City activities. Separately issued financial statements are not prepared for the Districts.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. All nonfiduciary activities of the City are governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to use in meeting the operational or capital requirements of a particular function. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Each fund is considered to be a separate accounting entity, accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund balance, revenues, and expenditures. Governmental resources are allocated to and accounted for within individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Property taxes, sales taxes, utility franchise taxes, interest associated with the current fiscal period, and certain state and federal grants and entitlements are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

While property taxes receivable are shown on the balance sheet as current assets of the City, they are not recognized as revenue at year end because statutory provisions prohibit their use until the year for which they were raised and budgeted. Instead, they are offset by unavailable revenue accounts.

Agency funds are custodial in nature and do not measure results of operations or have a measurement focus. Agency funds are reported using the accrual basis of accounting.

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. In 2017, the City created an Equipment Reserve and Replacement Fund which is combined with the General Fund for reporting purposes.

The Parks and Recreation Sales Tax Fund is used to account for revenues received from 3/8 of one percent sales tax for parks and recreation, with a portion pledged to retire the Series 2013-B General Obligation Bonds issued for the outdoor aquatic facility project. The balance is dedicated to other parks and recreation activities, including operating costs. The sales tax sunsets in 2023.

The Street Sales Tax Fund is a capital project fund used to account for revenues from the ½ cent sales tax for streets, pledged to retire the Series 2012-A General Obligation Bonds issued for the Martway/Johnson Drive rehabilitation projects. The additional revenue may be used for street improvements. The sales tax sunsets in 2022.

The Stormwater Fund is used to account for storm water utility charges received based on an equivalent residential unit (ERU) to be used for storm water improvements citywide, including public works expenditures. Revenues are either restricted or committed for this purpose.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The Solid Waste Fund is used to account for solid waste utility charges collected from an annual assessment to cover general government expenditures, including contract and supply costs. Revenues are either restricted or committed for this purpose.

The Capital Improvement Fund is used to account for resources used to construct and maintain infrastructure citywide.

Additionally, the City reports the following fiduciary fund type:

Agency funds are used to report resources held by the City in a purely custodial capacity. The City uses agency funds to account for amounts collected through the court for driver's license reinstatement fees due to the State of Kansas, for amounts collected and paid for Driving Under the Influence evaluations, and for amounts collected for employee cafeteria plan contributions.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Deposits and Investments

The City's cash and investments are considered to be demand deposits and cash held by the State of Kansas Municipal Investment Pool.

Investments are reported in the accompanying financial statements at fair value.

#### Receivables and Payables

Receivables are reported on the government-wide financial statements net of an allowance for uncollectible accounts. At December 31, 2017, an allowance for uncollectible receivables of approximately \$ 578,000 has been recorded.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

#### Receivables and Payables (Continued)

Collection of current year property tax by the County Treasurer is not completed, apportioned or distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, current year property tax receivables are not available as a resource that can be used to finance the current year operations of the City and, therefore, are not susceptible to accrual. Accruals of uncollected current year property taxes are offset by deferred inflows and are identical to the adopted budget for 2018.

It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the accounting period, and further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas are the responsibility of the various counties. The County Appraiser annually determines assessed valuation on January 1 and the County Clerk spreads the annual assessment on the tax rolls. Property taxes are levied as of November 1 and become a lien on the property as of that date. Payments are due November 1, becoming delinquent, with penalty, December 21. Payments of 50% are accepted through December 20, with the second 50% then being due on or before May 10 of the following year.

The County Treasurer is the tax collection agent for all taxing entities within the County. The initial distribution to the subdivisions, including the City, is on or before January 20 of the ensuing year. Additional amounts are distributed on four subsequent dates throughout the calendar year.

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

#### Capital Assets

Capital assets, which include land, buildings, improvements, equipment, infrastructure assets, and construction in progress, are reported in the government-wide financial statements as assets. Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of assets or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the government are depreciated using the straight-line method over the following estimated useful lives:

Category	Years
Buildings	20 - 75
Building improvements	20 - 75
Machinery and equipment	5 - 10
Office equipment	5 - 10
Infrastructure	20 - 75
Fitness equipment	3

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 9 for more information on the deferred outflows for the pension.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category. One item, unavailable revenue/deferred receivables, is reported in the governmental funds balance sheet and the governmental activities in the government-wide statement of net position. The governmental funds and governmental activities report unavailable revenues/deferred receivables from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other item is deferred inflows for the pension. See Note 9 for more information on the deferred inflows for the pension.

#### Compensated Absences

Under terms of the City's personnel policy, City employees are granted vacation and sick leave in varying amounts. At the end of each calendar year, employees are allowed to carry over any unused vacation and sick leave. In the event of termination, an employee is paid for any unused carryover plus all unused earned vacation through the date of separation not to exceed a total of 240 hours.

The City's sick leave policy is to pay employees 50% of unused sick leave upon retirement or termination without cause. A liability for compensated absences is reported in governmental funds only if it has matured, for example, as a result of employee resignations and retirements. All compensated absences are accrued when incurred in the government-wide financial statements.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### **Long-Term Obligations (Continued)**

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Pensions

For purposes of measuring the collective net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balances**

As prescribed by GASB Statement No. 54, governmental funds report fund balance classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of December 31, 2017, fund balances for governmental funds are made up of the following:

Nonspendable fund balances include amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

Restricted fund balances include amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally, or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Fund Balances (Continued)

Committed fund balances include amounts that can only be used for specific purposes determined by a formal action, an ordinance, of the City's highest level of decision-making authority, the City Council. Commitments may be changed or lifted only by the City Council taking the same formal action, an ordinance, that originally imposed the constraint.

Assigned fund balances include amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by an action of (1) the City Council or (2) a body or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. The authority for management to assign fund balance is presented in the City Council Policy Manual. An additional action does not have to be taken for the removal of an assignment.

Unassigned fund balance is the residual classification for the General Fund and includes all amounts not contained in other classifications. The General Fund is the only fund that can report a positive unassigned fund balance amount. In governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund. Unassigned amounts are technically available for any purpose.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

# - Summary of Significant Accounting Policies (Continued)

# Fund Balances (Continued)

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned and unassigned.

The following is the detail for fund balance classifications in the financial statements:

			Major Governmental Funds	nental Funds					
		Parks and					Other		Total
		Recreation	Street		Solid	Capital	Governmental		Governmental
	General	Sales Tax	Sales Tax	Stormwater	Waste	Improvement	Funds		Funds
Fund balances:								 	
Restricted for:									
Alcohol awareness programs	· 8	s	•		•	S	\$ 68.040	69	68 040
Convention and tourism	ī	ı	ī	Ä	i	,	75,595		75,595
Culture and recreation	ï	•	1	1	1	1	43,549		43,549
Donations	,	ā	Ĭ	٠	1	1	4,852		4,852
Education	ű	,	1	1	í	i	17,671		17,671
Public safety	•	1	•	•	ř		26,206		26,206
Public works			•		ì	•	91.216		91.216
Committed for:									1
ADA compliance	106,882	i	•			٠	J		106 882
Capital improvements		•		,		420.890	,		420 890
Culture and recreation	1	676,721	ı	L			1		676,721
Development projects		i				э	23.738		23.738
Equipment reserve and replacement	308,350	ī	ε		:1	19	1		308 350
Farm and flower market	•	•	1		(1	1	2 631		7 631
Public works		•	308,203	178.485			33.463		520,151
Assigned for:							,		101,020
Financial software and computer upgrades	120,000	1	<b>31</b>		,	•	•		120 000
Parks CIP/equipment	11	220,000	U	L	ı	1			220,000
Phone system and cameras	226,192	13	t			3	-		226,522
Unassigned	4,239,499		1	1	(27,179)	1			4,212,320
Total fund balances	\$ 5,000,923	\$ 896,721	\$ 308,203	\$ 178,485	\$ (27,179)	\$ 420,890	\$ 386,961	∞	7,165.004

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Net Position

In the government-wide financial statements, equity is displayed in three components as follows:

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

Unrestricted consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Pending Governmental Accounting Standards Board Statements

At December 31, 2017, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the City. The statements that might impact the City are as follows:

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

#### Pending Governmental Accounting Standards Board Statements (Continued)

GASB Statement No. 75, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, and requires governments to report a liability on the face of the financial statements for the OPEB that they provide. Statement No. 75 requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about the OPEB liabilities. Among the new note disclosures is a description of the effect on the reported OPEB liability of using a discount rate and a healthcare cost trend rate that are one percentage point higher and one percentage point lower than assumed by the government. The new RSI includes a schedule showing the causes of increases and decreases in the OPEB liability and a schedule comparing a government's actual OPEB contributions to its contribution requirements. The provisions of this statement are effective for periods beginning after June 15, 2017.

GASB Statement No. 84, Fiduciary Activities, improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The statement establishes criteria for identifying fiduciary activities, with the focus of the criteria on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should be reported in a fiduciary fund. The requirements of this statement are effective for periods beginning after December 15, 2018.

GASB Statement No. 85, *Omnibus 2017*, addresses practice issues that have been identified during implementation and application of certain GASB Statements, including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. The requirements of this statement are effective for periods beginning after June 15, 2017.

GASB Statement No. 87, Leases, requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for periods beginning after December 15, 2019.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 1 - Summary of Significant Accounting Policies (Continued)

#### Prior-Period Adjustments

Beginning net position and fund balances were restated to account for several prior-period adjustments. The effects of these restatements are listed below.

Prior Period Adjustment	 Increase Decrease) to Beginning	Statements Affected
To record land held for sale To record sales tax receivable To record special highway receivable To record accounts payable To remove previously disposed land To record deferred property tax	\$ 100,000 656,517 64,067 (35,658) (1,306,091) (2,468,518)	Government-wide statements and fund financial statements Government-wide statements
Net effect on government-wide statements	\$ (2,989,683)	
Net effect on fund financial statements	\$ 784,926	

There were no effects on current year revenues or expenditures as a result of these adjustments.

#### 2 - Stewardship, Compliance and Accountability

#### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the general fund and special revenues funds (unless specifically exempted by statute). The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in the local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5<sup>th</sup>.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of the notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 2 - Stewardship, Compliance and Accountability (Continued)

#### **Budgetary Information (Continued)**

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The 2017 budget was amended for the Equipment Reserve and Replacement Fund, Capital Improvement Fund and Mission Crossing TIF Fund.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year end. Encumbered appropriations are carried forward.

A legal operating budget is not required for the Special Law Enforcement Fund, School District Sales Tax Fund, Donations and Gifts Fund, Mission Farm and Flower Market Fund, and the fiduciary funds.

In fiscal year 2017, actual expenditures exceeded budget expenditures in the Solid Waste Fund, which is a violation of K.S.A. 79-2935.

Spending in funds that are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 3 - Deposits and Investments

#### **Deposits**

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Kansas statutes require that deposits be collateralized, and that collateral pledged must have a fair market value equal to 100% of the deposits and investments, less insured amounts, and must be assigned for the benefit of the City. The City's deposit policy for custodial credit risk requires that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to K.S.A. 9-1402.

The City's cash is considered to be active funds by management and is invested according to K.S.A. 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county or an adjoining county in which the City is located and the banks provide an acceptable rate for active funds.

#### Investments

On December 31, 2017, the City had the following investment and related maturity:

			Maturity (in Years)
Investment Type	 Fair Value	Rating	Less than One
Kansas Municipal Investment Pool	\$ 5,069,120	Not rated	\$ 5,069,120

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 3 - Deposits and Investments (Continued)

Investments (Continued)

Credit Risk

Various City investments are considered to be idle funds by management and are invested according to K.S.A. 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes or the Kansas Municipal Investment Pool (KMIP). The City's investments in the KMIP were not rated by a rating agency as of December 31, 2017. Maturities of the above investments may not exceed two years by statute.

The KMIP is under the oversight of the Pooled Money Investment Board (PMIB). The PMIB is comprised of the State Treasurer and four additional members appointed by the State Governor. The PMIB reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest by the U.S. government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers.

Some of the City's investments are of bond proceeds invested pursuant to K.S.A. 10-131. This statute allows additional investment authority beyond that of K.S.A. 12-1675. Investments of bond proceeds may follow K.S.A. 12-1675 or include other investments such as the KMIP; direct obligations of the United States government or any agency thereof; investment agreements with a financial institution, the obligations of which, at the time of investment, are rated in either of the three highest rating categories by Moody's Investors Service or Standard and Poor's Corporation; and various other investments as specified in K.S.A. 10-131.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The City is not exposed to significant interest rate risk.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 3 - Deposits and Investments (Continued)

Investments (Continued)

Concentrations of Credit Risk

State statutes and the City place no limit on the amount the City may invest in any one issuer.

Custodial Credit Risk - Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2017, the City's investments were not exposed to custodial credit risk.

Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. For the year ended December 31, 2017, the KMIP was valued using net asset value. Investments that are measured at net asset value are not classified in the fair value hierarchy.

#### 4 - Notes Receivable and Land Held for Resale

In April 2007, the City signed promissory notes to finance both a borrower's acquisition of a building and other improvements in the amount of \$534,692 as well as the borrower's remodeling of the building and other improvements for business operations in the amount of \$267,882, with both loans over a term of 21 years at 5.00% per annum. During the fiscal year ending December 31, 2017, the City received \$ 37,562 in principal and interest payments towards the loans. As of December 31, 2017, the City had outstanding notes receivable of \$ 515,250.

In August 2006, the City entered into an agreement leasing land to a lessee for a maximum term of 21 years for rent of \$10 per year with the option for the lessee to purchase the land on or before the end of the lease term for \$100,000 as adjusted by using the consumer price index. As of December 31, 2017, the land's net realizable value is \$100,000.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 5 - Capital Assets

Capital asset activity for the year ended December 31, 2017, was as follows:

	Beginning Balance	Prior Period Adjustment	Beginning Balance, Restated	Increases	Decreases	Ending Balance
Governmental activities:						
Capital assets not being depreciated:						
Land	\$ 10,181,045	\$ (1,306,091)	\$ 8,874,954	\$ 233,121	\$ -	\$ 9,108,075
Construction in progress	263,927		263,927	1,434,566	352,656	1,345,837
Total capital assets not being depreciated	10,444,972	(1,306,091)	9,138,881	1,667,687	352,656	10,453,912
Capital assets being depreciated:						
Buildings	13,173,597	141	13,173,597	-	117,853	13,055,744
Improvements	140,635	-	140,635		-	140,635
Infrastructure	55,473,661	120	55,473,661	226,269	-	55,699,930
Machinery and equipment	5,849,877		5,849,877	418,072	295,434	5,972,515
Total capital assets being depreciated	74,637,770		74,637,770	644,341	413,287	74,868,824
Less accumulated depreciation for:						
Buildings	3,819,082	-	3,819,082	259,763	-	4,078,845
Improvements	86,656	-	86,656	7,688		94,344
Infrastructure	9,983,807	=	9,983,807	1,386,627		11,370,434
Machinery and equipment	4,413,644		4,413,644	496,502	372,065	4,538,081
Total accumulated depreciation	18,303,189		18,303,189	2,150,580	372,065	20,081,704
Governmental activities capital assets, net	\$ 66,779,553	\$ (1,306,091)	\$ 65,473,462	\$ 161,448	\$ 393,878	\$ 65,241,032

Depreciation expense was charged to functions/programs of the City as follows:

Total depreciation expense	\$ 2,150,580
Culture and recreation	454,980
Public works	1,493,849
Public safety	185,492
General government	\$ 16,259
Governmental activities:	

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 6 - Long-Term Debt

#### General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

General obligation bonds payable at December 31, 2017 are comprised of the following issues:

	Interest Rates	_	Original Issue	Final Maturity Date		Principal Payments Juring 2017		Outstanding December 31, 2017
General obligation bonds:								
Series 2007A - Capital Improvement	5.00% - 5.30%	\$	750,000	09/01/18	\$	90,000	\$	95,000
Series 2010A - Capital Improvement	2.00% - 2.75%		3,305,000	09/01/20		330,000		1,045,000
Series 2010B - Refunding	4.00% - 4.25%		6,945,000	09/01/29		-		6,945,000
Series 2012A - Capital Improvement	0.40% - 2.00%		4,360,000	09/01/22		430,000		2,240,000
Series 2013A - Capital Improvement	2.00% - 3.00%		680,000	09/01/23		65,000		425,000
Series 2013B - Capital Improvement	2.00% - 3.00%		4,510,000	09/01/23		430,000		2,870,000
Series 2013C - Capital Improvement	2.00% - 2.50%		4,480,000	09/01/23		480,000		3,070,000
Series 2014A - Refunding	2.00% - 3.00%		9,795,000	09/01/29		100,000		9,495,000
Series 2014B - Refunding	2.00% - 4.00%		4,035,000	09/01/18	_	1,270,000	_	255,000
					\$	3,195,000	\$	26,440,000

Call provisions at the option of the City included in the above bonds are as follows:

Series 2010A: Callable September 1, 2017 at par plus accrued interest Series 2010B: Callable September 1, 2020 at par plus accrued interest Series 2012A: Callable September 1, 2020 at par plus accrued interest Series 2013A: Callable September 1, 2021 at par plus accrued interest Series 2013B: Callable September 1, 2021 at par plus accrued interest Series 2013C: Callable September 1, 2019 at par plus accrued interest Series 2014A: Callable September 1, 2022 at par plus accrued interest Series 2014B: Callable September 1, 2022 at par plus accrued interest Series 2014B: Callable September 1, 2022 at par plus accrued interest

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 6 - Long-Term Debt (Continued)

#### General Obligation Bonds (Continued)

The installment ranges for the general obligation bonds are as follows:

	Installment Range				
	Low			High	
General obligation bonds:					
Series 2007A - Capital Improvement	\$	95,000	\$	95,000	
Series 2010A - Capital Improvement		340,000		355,000	
Series 2010B - Refunding		345,000		1,125,000	
Series 2012A - Capital Improvement		435,000		465,000	
Series 2013A - Capital Improvement		65,000		75,000	
Series 2013B - Capital Improvement		445,000		515,000	
Series 2013C - Capital Improvement		485,000		545,000	
Series 2014A - Refunding		395,000		1,545,000	
Series 2014B - Refunding		255,000		255,000	

Annual debt service requirements through maturity for general obligation bonds are as follows:

Year Ending December 31,	Principal	Interest
2018	\$ 3,290,000	\$ 742,670
2019	3,355,000	663,780
2020	3,425,000	592,605
2021	3,510,000	504,050
2022	3,615,000	407,557
2023 - 2027	7,635,000	960,619
2028 - 2030	1,610,000	85,781
Total	\$ 26,440,000	\$ 3,957,062

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 6 - Long-Term Debt (Continued)

#### Kansas Department of Health and Environment Loan Payable

The Kansas Department of Health and Environment (KDHE) and the City entered into an agreement for a loan. As of December 31, 2017, the City had made \$ 406,272 in loan draws and had \$ 304,704 in principal forgiveness. The loan calls for an interest rate of 2.60%.

Annual debt service requirements to maturity for the KDHE loan outstanding at December 31, 2017 are as follows:

Year Ending December 31,	P	rincipal	Interest
2018 2019 2020 2021 2022 2023 - 2027 2028 - 2032	\$	4,660 4,782 4,907 5,036 5,167 27,938 21,849	\$ 1,902 1,780 1,655 1,526 1,395 4,873 1,149
Total	\$	74,339	\$ 14,280

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 6 - Long-Term Debt (Continued)

#### Change in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2017 was as follows:

	 Balance December 31, 2016	 Additions	82.	Reductions	I —	Balance December 31, 2017	_	Current Portion
Governmental activities:								
Bonds payable:								
General obligation bonds	\$ 29,635,000	\$ 2	\$	3,195,000	\$	26,440,000	\$	3,290,000
Premium	548,292	-		112,486		435,806		112,486
Discount	(4,876)	-		(813)		(4,063)		(813)
Total bonds payable	30,178,416	-		3,306,673		26,871,743		3,401,673
Capital leases payable	693,132			238,958		454,174		238,726
KDHE loan payable	78,851	-		4,512		74,339		4,660
Compensated absences	427,290	665,230		631,324		461,196		461,196
Net other postemployment benefits								
obligation	557,766	138,554		53,231		643,089		-
Net pension liability	5,189,214	-		85,626		5,103,588		-
Governmental activities long-term							_	
liabilities	\$ 37,124,669	\$ 803,784	\$	4,320,324	\$	33,608,129	\$	4,106,255

For the governmental activities, compensated absences, the other post-employment benefit obligation, and the net pension liability are generally liquidated by the General Fund.

#### Conduit Debt Obligations

The City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State of Kansas, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2017, there were three series of industrial revenue bonds outstanding, with an aggregate principal amount payable of \$29,002,168.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 7 - Capital Leases

The City has entered into lease agreements as a lessee for financing the acquisition of equipment. These lease agreements qualify as capital leases and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through these capital leases are as follows:

Assets:	
Police vehicles	\$ 524,903
Exercise equipment	164,378
Street sweeper	 221,260
Total assets	910,541
Less accumulated depreciation	(462,353)
Net book value	\$ 448,188

Future minimum lease payments for capital leases as of December 31, 2017 are as follows:

Year Ending December 31,	 Principal	I	nterest	 Total Payment
2018	\$ 238,726	\$	6,065	\$ 244,791
2019	121,215		2,769	123,984
2020	 94,233		1,090	 95,323
Total	\$ 454,174	\$	9,924	\$ 464,098

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 8 - Other Postemployment Healthcare Benefits

#### Plan Description

The City offers postemployment health, dental and vision insurance to retired employees. The benefits are provided through a single employer defined benefit postemployment healthcare plan administered by the City. The Employee Benefit Plan (the Benefit Plan) provides medical benefits to eligible early retirees and their spouses. K.S.A. 12-5040 requires all local governmental entities in the state that provide a group health care plan to make participation available to all retirees and dependents until the retiree reaches the age of 65 years. No separate financial report is issued for the Benefit Plan.

#### Funding Policy

The contribution requirements of plan participants and the City are established and amended by the City. Benefit Plan contribution percentages are as follows:

Retiree Contribution Percentage

Years of Service	Health	Dental	Vision
10 - 14	75%	100%	100%
15 - 19	70%	100%	100%
20 - 24	60%	100%	100%
25 or more	50%	100%	100%

The required contribution is based on projected pay-as-you-go financing requirements. The General Fund is used to liquidate other postemployment benefit obligations, such as health care costs.

In 2017, the City made contributions of \$53,231 to the plan and participating retirees contributed \$30,896.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 8 - Other Postemployment Healthcare Benefits (Continued)

#### Annual OPEB Cost and Net OPEB Obligations

The City's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the Benefit Plan for the year, the amount actually contributed to the plan and the changes in the City's net OPEB obligation to the Benefit Plan:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 149,450 16,733 (27,629)
Annual OPEB cost Contributions made	 138,554 (53,231)
Change in net OPEB obligation Net OPEB obligation, beginning of year	 85,323 557,766
Net OPEB obligation, end of year	\$ 643,089

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 8 - Other Postemployment Healthcare Benefits (Continued)

Annual OPEB Cost and Net OPEB Obligations (Continued)

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Benefit Plan and the net OPEB obligation for the year ended December 31, 2017 and the two preceding years were as follows:

Fiscal Year Ended	 Annual OPEB Cost	C	Annual OPEB Cost ontributed	(	Net OPEB Obligation	Percentage of Annual OPEB Cost Contributed
12/31/2015 12/31/2016 12/31/2017	\$ 142,705 140,580 138,554	\$	33,836 36,931 53,231	\$	454,117 557,766 643,089	23.71% 26.27% 38.42%

Funding Status and Funding Progress

As of January 1, 2015, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$1,336,108 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,336,108. The covered payroll (annual payroll of active employees covered by the Benefit Plan) was \$3,152,109, and the ratio of the UAAL to the covered payroll was 42.4%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statement, presents multiyear trend information about whether the actuarial value of plan assets (if any) are increasing or decreasing over time relative to the actual accrued liabilities for benefits.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 8 - Other Postemployment Healthcare Benefits (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan participants) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan participants to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2015 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 3.00% investment rate of return, which is the rate of the employer's own investments as there are no plan assets and an annual healthcare cost trend of 8.00% initially, reduced by decrements to an ultimate rate of 5.00% by 2041. The UAAL is being amortized as a level dollar over an open thirty-year period.

#### 9 - <u>Defined Benefit Pension Plan</u>

General Information About the Pension Plan

Description of Pension Plan

The City participates in a cost-sharing, multiple-employer defined benefit pension plan (Pension Plan), as defined in Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*. The Pension Plan is administered by the Kansas Public Employees Retirement System (KPERS), a body corporate and an instrumentality of the State of Kansas. KPERS provides benefit provisions to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public employees, which include:
  - State/school employees
  - Local employees
- Police and firemen
- Judges

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - Defined Benefit Pension Plan (Continued)

General Information About the Pension Plan (Continued)

Description of Pension Plan (Continued)

Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once elected.

Those employees participating in the Pension Plan for the City are included in both the Local and Police and Firemen employee groups.

KPERS issues a stand-alone comprehensive annual financial report, which is available on the KPERS website at www.kpers.org.

Benefits Provided

KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Benefits are established by statute and may only be changed by the Kansas Legislature. Member employees (except police and firemen) with ten or more years of credited service may retire as early as age 55 (police and firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever an employee's combined age and years of credited service equal 85 points (police and firemen normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees choose one of seven payment options for their monthly retirement benefits. At retirement, a member employee may receive a lump-sum payment of up to 50% of the actuarial present value of the member employee's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - Defined Benefit Pension Plan (Continued)

#### General Information About the Pension Plan (Continued)

The 2012 Legislature made changes affecting new hires, current members, and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 members is 65 with five years of service or 60 with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

#### Contributions

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6.00% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. K.S.A. 74-4975 establishes the Police and Firemen (KP&F) member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates are determined based on the results of an annual actuarial valuation for each of the three state-wide pension groups. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. KPERS is funded on an actuarial reserve basis.

For KPERS fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll for the KPERS fiscal year ended June 30, 2017.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - <u>Defined Benefit Pension Plan (Continued)</u>

General Information About the Pension Plan (Continued)

Contributions (Continued)

The actuarially determined employer contribution rate (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rate were 8.46% for KPERS and 19.03% for KP&F for the year ended December 31, 2017. Contributions to the Pension Plan from the City were \$175,703 for KPERS and \$326,539 for KP&F for the year ended December 31, 2017.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the City reported a liability of \$1,725,733 for KPERS and \$3,377,855 for KP&F for its proportionate share of the KPERS collective net pension liability. The collective net pension liability was measured by KPERS as of June 30, 2017, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of December 31, 2016, which was rolled forward to June 30, 2017.

Although KPERS administers one cost-sharing, multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local
- Police and Firemen
- Judges

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer. The City's proportion of the collective net pension liability was based on the ratio of the City's actual contributions to KPERS and KP&F, relative to the total employer and nonemployer contributions of the Local group and Police and Firemen group within KPERS for the KPERS fiscal year ended June 30, 2017.

The contributions used exclude contributions made for prior service, excess benefits and irregular payments. At June 30, 2017, the City's proportion for KPERS was 0.119143%, which was a decrease of .001735% from its proportion measured as of June 30, 2016. At June 30, 2017, the City's proportion for KP&F was 0.360193%, which was an increase of .002815% from its proportion measured as of June 30, 2016.

For the year ended December 31, 2017, the City recognized pension expense of \$134,274 for KPERS and \$442,193 for KP&F. At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	171,637	\$	84,940
Net difference between projected and actual				
earnings on pension plan investments		179,268		-
Changes of assumptions		328,808		27,714
Changes in proportionate share		77,410		229,727
City contributions subsequent to measurement date		255,887		-
Total	\$	1,013,010	\$	342,381

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - <u>Defined Benefit Pension Plan (Continued)</u>

<u>Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)</u>

The \$255,887 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

\$	33,167
	224,480
	127,685
	(742)
	30,152
_\$	414,742

#### Actuarial Assumptions

The total pension liability for KPERS in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Price inflation	2.75 percent
Wage inflation	3.50 percent
Salary increases, including price inflation	3.50 to 12.00 percent, including inflation
Long-term rate of return, net of investment expense, and including price inflation	7.75 percent

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - <u>Defined Benefit Pension Plan (Continued)</u>

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Actuarial Assumptions (Continued)

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016. Different adjustments apply to pre-retirement versus post-retirement versus post-disability mortality tables.

The actuarial assumptions used in the December 31, 2016 valuation were based on the results of an actuarial experience study, which covered the three-year period of January 1, 2013 through December 31, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocations as of June 30, 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global equity	47.00%	6.950/
Fixed income	13.00%	6.85%
25°0'00 44000 20°0		1.25%
Yield driven	8.00%	6.55%
Real return	11.00%	1.71%
Real estate	11.00%	5.05%
Alternatives	8.00%	9.85%
Short-term investments	2.00%	-0.25%
Total	100.00%	

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

#### Discount Rate

The discount rate used by KPERS to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The local employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993, the employer contribution rates certified by the KPERS Board of Trustees for this group may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the collective net pension liability calculated using the discount rate of 7.75%, as well as what the City's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75%) or one percentage point higher (8.75%) than the current rate:

	1% Decrease (6.75%)		D	Current iscount Rate (7.75%)	]	% Increase (8.75%)
City's KPERS proportionate share of the collective net pension liability	\$	2,485,433	\$	1,725,733	\$	1,085,336
City's KP&F proportionate share of the collective net pension liability	10	4,791,974		3,377,855		2,194,036
	\$	7,277,407	\$	5,103,588	\$	3,279,372

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 9 - <u>Defined Benefit Pension Plan (Continued)</u>

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the Pension Plan's fiduciary net position is available in the separately issued KPERS financial report.

#### 10 - Defined Contribution Plan

The City has established the City of Mission Money Purchase Plan, administered by the Principal Financial Group, available to employees other than those participating in KP&F. The City Council established and amends benefit provisions. Employees age twenty-one or older are eligible to participate after completing 1,000 or more hours of service. The City's contributions for each employee are 60% vested after five years of service and vest an additional 20% each year thereafter. The City makes annual contributions to the plan equal to 2% of covered employees' wages. Employees under the plan can make contributions to the plan of up to 10% of their wages. City and employee contributions for 2017 were \$ 37,311 and \$ 38,981, respectively.

#### 11 - Risk Management

The City is exposed to various risks of loss related to torts; damage to and destruction of assets; business interruptions; errors and omissions; employee injuries and illness; natural disasters and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years. There have not been significant reductions in coverage from prior years.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 12 - Interfund Transfers

Transfers by fund for the year were as follows:

	Transfers in												
		Capital											
Transfers out	_ Sto	rmwater	So	lid Waste	Im	provement	_	Total					
General	\$	-	\$	85,000	\$	885,368	\$	970,368					
Stormwater		-		-		277,519		277,519					
Nonmajor governmental		87,000		_				87,000					
	\$	87,000	\$	85,000	\$	1,162,887	\$	1,334,887					

The City uses interfund transfers to share administrative costs between funds. Further, during the year ended December 31, 2017, the government made a one-time transfer of \$ 200,000 from the general fund to the equipment reserve and replacement fund to establish the fund.

#### 13 - Amounts Due to and from Other Funds

As of December 31, 2017, the City had \$27,179 due from the solid waste fund to the general fund due to cash shortages in the solid waste fund.

#### 14 - Tax Abatements

The City of Mission has utilized a number of economic development incentives that are authorized under Kansas state statutes including constitutional tax abatements [K.S.A. 79-201a]; industrial revenue bonds (IRBs) [K.S.A. 12-1740 et seq]; tax increment financing (TIF) [K.S.A. 12-1770 et seq]; and community improvement district (CID) [K.S.A. 12-6a26 et seq].

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements</u> (Continued)

Application of these tools is further clarified by the following city council policies:

Policy 106 - Tax Increment Financing Policy: The City will consider, on a case-by-case basis, the approval of TIF projects, where, but for the availability of TIF, such projects would not be economically viable. Furthermore, any decision regarding the approval of TIF projects will be made in accordance with guidelines and criteria that promote and stimulate the general and economic welfare and quality of life in the community.

Policy 116 - Policy Relating to the Issuance of Tax Abatements: The City will consider tax abatement for firms that qualify for such under state law and develop a final project with a value greater than \$25 million. Such projects will be evaluated on quality job creation, capital investment, diversification of the local economy, the extent to which the project would meet an identified need in the community, or follows applicable design guidelines and long-term plans.

Policy 123 - Community Improvement District Policy: The City will evaluate the establishment of a CID based on a number of criteria including; but not limited to:

- Whether the project promotes and supports efforts to develop or redevelop commercial sites to provide for reinvestment;
- Stimulates quality retail development that enhances the City's economic basis,
- Compliance with uses anticipated in the comprehensive plan:
- High degree of architectural design and site layout;
- The risk to the City, and any other governmental entities, in financing the proposed project (to include exposure of the general property tax levy and credit rating).

Consideration of any incentive begins with the submittal of an application (including fee) to the City. After an initial review by City staff, the City will enter into a pre-development agreement with the applicant that outlines the scope of the project and commitments, process for due diligence review, and any obligation on the part of the applicant to pay for costs that the City may incur in performing the review and/or negotiating a full development agreement.

This report provides information on current economic development projects that the City of Mission has undertaken utilizing these tools. Many projects use more than one tool, and many incorporate some form of tax abatement.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### Tax Abatement Agreements Initiated By the City of Mission

#### **Mission Crossing**

Project Description:

Redevelopment of a 6.2 acre site on the City's western boundary that had been the former headquarters and manufacturing plant for Herff Jones, Inc. since 1954. The project entailed the demolition of the existing building and construction of three stand-alone buildings totaling approximately 20,000 square feet of commercial space, and a 100 unit residential facility designed for independent, senior-living.

The mixed use development complies with the redevelopment goals of the City's West Gateway district. It includes streetscape improvements along the project perimeters, a new public park located at the southwest corner of Martway and Broadmoor, a public trail along Metcalf Avenue and two transit shelters to access the enhanced bus services along the Johnson Drive/Martway corridors.

Use	Size	Project Value at Building Permit Issuance	Date of Completion
Multi-Tenant	8,900 sq. ft.	\$990,000 + Tenant Finishes	2011
Commercial Building	-	\$731,000	
Chick-fil-A	4,600 sq. ft.	\$450,000	2012
Culver's	4,250 sq. ft.	\$990,000	2012
Welstone Apartments	98,500 sq. ft.	\$8,100,000	2016

Name of the Recipient of the Tax Abatement (the Developer):

Lane 4 Development (d/b/a as Mission Commons LLC) – 4705 Central Ave., Kansas City, MO 64112

Redevelopment Agreement Adopted (Authority):

Ordinance 1316 – An Ordinance Making Certain Findings with Respect to the Establishment of a Redevelopment District in the City of Mission, Kansas and Establishing a Redevelopment District (Mission Crossing Project Redevelopment) – Adopted January 20, 2010.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Crossing (Continued)

Ordinance 1317 – An Ordinance Making Findings as to the Advisability of and Creating a Community Improvement District at 6015 Travis Lane, Mission, Kanas; Authorizing Certain Community Improvement District Projects Relating Thereto: Approving the Maximum Cost of Such Community Improvement Projects; Providing for the Method of Financing; Authorizing the Imposition of a Community Improvement District Sales Tax within the Community Improvement District; Establishing a Method of Collection of Such Sales Tax; and Providing for the Segregation of Such Sales Tax Revenues for the Retirement of Bonds or Pay-As-You-Go Reimbursement of Costs of the Community Improvement Projects in the Community Improvement District – Adopted January 20, 2010.

Ordinance 1324 – An Ordinance Approving and Adopting a Redevelopment Project Plan within the Boundaries of the Mission Crossing Redevelopment District in the City of Mission, Kansas (Mission Crossing Redevelopment Project) – Adopted May 19, 2010.

Ordinance 1395 – An Ordinance Authorizing The Issuance by the City of Mission, Kansas of Not to Exceed \$6,000,000 Aggregate Principal Amount of Taxable Industrial Revenue Bonds (Aspen Village Project\*), Series 2014, to Provide Funds to Acquire, Construct and Equip a Project for AVI Mission, LP and Authorizing and Approving Certain Documents and Actions in Connection with The Issuance of Said Bonds – Adopted February 19, 2014. \*Welstone Apartments.

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

Tax Increment Financing (TIF) [K.S.A 12-1770 et seq] is structured to reimburse the project developer on a "Pay-As-You-Go" basis with reimbursement coming from the property tax on the assessed valuation above (property tax increment) the assessed valuation at the time the district was formed (base valuation), and the City's 1% general sales tax generated from all retail sales that occur within the defined project area. Base year established 2010, TIF expires in 2030.

Community Improvement District (CID) [K.S.A 12-6a26 et seq] is structured to reimburse the Developer on a "Pay-As-You-Go" basis with reimbursement coming from an additional 1% sales tax collected on retail sales generated within the district. The CID became effective October 2012 and will expire in 2034.

Industrial Revenue Bonds (IRBs) [K.S.A 12-1740 et seq] are structured to provide sales tax exemption on the construction of the senior-living component of the redevelopment project.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 14 - Tax Abatements (Continued)

#### Mission Crossing (Continued)

Eligibility Criteria for Receiving the Tax Abatement:

Kansas state statutes stipulate that proceeds from Tax Increment Financing be used for costs associated with preparing a site for development. This would include land acquisition (including incidental costs such as legal services) and site preparation (including grading and public infrastructure improvements).

Kansas state statutes stipulate that proceeds from a Community Improvement District can be used for vertical construction, parking, transportation improvements, streetscapes and lighting, parks, lawns, and transit facilities.

The Mission Crossing redevelopment project was built to conform with the City's newly adopted West Gateway Vision plan, which called for, among other things, on street parking, sidewalks, street lighting and streetscape, and buildings built up to the sidewalk. The costs associated with these amenities are to be reimbursed with proceeds from both the TIF and the CID.

Summary of Financial Structure:

Total Project Costs: \$24	4,199,895	
<b>Total Incentive Package</b>	: \$14,614,895 (60% of Total Project of	Costs)
	Total Incentive	Paid To Date
TIF Eligible Costs	\$ 9,255,157	\$ 477,242
CID Eligible Costs	\$ 5,359,738	\$ 239,811
IRB	\$ 561,000	N/A

This project is anticipated to generate approximately \$3,948,000 in TIF revenue over the 20 year life of the TIF plan, and approximately \$1,188,000 in CID revenue over the 22 year life of the CID. This is a total of \$5,136,000 in TIF and CID revenue, or an estimated 21% of Total Project Costs. To date, the developer has submitted just over \$6,000,000 in costs that are eligible for reimbursement under the redevelopment plan.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Crossing (Continued)

In 2017, the City of Mission reimbursed the Developer the following amounts from TIF and CID:

Property Tax Increment Financing - \$ 174,377.57 Sales Tax Increment Financing - \$ 73,295.19 Community Improvement District Financing - \$ 73,878.86

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

No funds were received from other taxing entities in association with this project. However, the following property tax revenues were diverted from other taxing entities in 2017 in accordance with the Tax Increment Financing statutes:

Johnson County Property Tax (19.590 mills) - \$ 33,886.74 Johnson County Community College (9.473 mills) - \$ 16,386.38 Johnson County Library (3.915 mills) - \$ 6,772.17 Johnson County Park Dist. (3.102 mills) - \$ 5,365.84 Consolidated Fire Dist. #2 (11.769 mills) - \$ 20,358.01 United School District #512 (34.940 mills) - \$ 60,439.18

The following sales taxes (based on the \$6 million in IRBs issued for the independent senior living facility) were forgone with the construction and equipping of the facility.

City of Mission (1.625%) - \$ 97,500 Johnson County (1.225%) - \$ 73,500 State of Kansas (6.150%) - \$ 369,000

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

The City committed to the construction of the transit stops utilizing a TIGER grant and the design and construction management of the park site.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### **Mission Crossing (Continued)**

Commitments Made by the Recipient of the Tax Abatement:

The Developer dedicated 1/2 of an acre of land for a small, pocket park, valued at approximately \$350,000. The developer also contributed \$100,000 for construction of the park amenities.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

#### **Cornerstone Commons**

Project Description:

The Cornerstone Commons project included redevelopment of a 2.98 acre tract at the southwest corner of Johnson Drive and Barkley Street. Prior to redevelopment, the site was an automobile dealership that had closed.

The project is a mixed-use development that conforms to the design principles of the West Gateway district and the Form Based Code by having multi-level structures situated up to the sidewalk, onstreet parking, and incorporating pedestrian oriented elements such as benches, lighting, and landscaping.

The development includes a 15,000 square foot Natural Grocers store, a 4,000 square foot building for casual dining/retail, and a third 12,000 square foot building for casual dining/retail and office.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### **Cornerstone Commons (Continued)**

Use	Size	Project Value at Building Permit	Date of Completion
Natural Grocers Retailer	15,000 sq. ft.	\$ 1,750,000	2015
Lot 2 Building			
Pie-Five Restaurant	1,900 sq. ft.	\$ 130,000	2015
Potbelly Restaurant	2,100 sq. ft.	\$ 190,000	2015
Lot 3 Building			
Five Guys Restaurant	2,500 sq. ft.	\$ 250,000	2015
Pepperjax Grill	2,600 sq. ft.	\$ 270,000	2015
Office	4,000 sq. ft.	\$ 800,000	2015

Name of the Recipient of the Tax Abatement (the Developer):

Christie Development Associates (d/b/a Cornerstone Commons, LLC) 7387 W. 162<sup>nd</sup> St., Suite 200, Stilwell, KS 66085

Redevelopment Agreement Adopted (Authority):

Ordinance 1402 - An Ordinance Authorizing the Creation of the Cornerstone Commons Community Improvement District in the City of Mission, Kansas; Authorizing the Making of Certain Project Improvements Relating Thereto; Approving the Estimated Costs of Such Project Improvements; Levying 1% CID Sales Tax, and Providing for the Method of Financing of Said – Adopted July 16, 2014.

*Public Assistance Tools Utilized (Authority) and the Structure of Utilization:* 

Community Improvement District (CID) [K.S.A 12-6a26 et seq] is structured to reimburse the project developer on a "Pay-As-You-Go" basis with reimbursement coming from an additional 1% sales tax collected on retail sales generated within the district. The CID became effective June 2015 and will expire in 2037.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### **Cornerstone Commons (Continued)**

Eligibility Criteria for Receiving the Tax Abatement:

The redevelopment project is intended to conform to the design principles of the West Gateway district and Form Based Code by having multi-level structures situated at the sidewalk and incorporating pedestrian oriented elements such as benches, lighting, landscaping, and on-street parking. To this end, the redevelopment agreement provides for reimbursement of specific eligible costs that further the intended design of the redevelopment project. These include, but are not limited to:

- Right-of-Way Dedication on Johnson Drive and Barkley
- Streetscape Improvements on Johnson Drive and Barkley
- Storm Water Improvements on Johnson Drive and Barkley
- Demolition and Removal Costs for Existing Building and Parking Lot
- Glass Upgrades on Tenant A, B, C Buildings
- Street Patio with Pergola, Decorative Wrought Iron Fencing, and Building Enhancements Facing Johnson Drive
- Natural Grocers Pedestrian Enhancement, Outdoor Seating, and Building Enhancements Facing Johnson Drive

The total estimated value for all of these improvements is \$1,721,788, of which the redevelopment agreement stipulates that no more than \$1,500,000 will be reimbursed to the developer through the CID sales tax.

Summary of Financial Structure:

Total Project Costs: \$9,000,504									
<b>Total Incentive Package:</b> \$ 1,500,000 + 7% interest (17% of Total Project Costs)									
	Total Incentive	Paid To Date							
CID Eligible Costs	\$ 1,500,000	\$ 123,629.36							

The sales tax is estimated to generate approximately \$ 1.3 million over the life of the CID.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

### **Cornerstone Commons (Continued)**

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

None. The CID Sales Tax is a special 1% sales tax placed on all retail sales that occur with the boundaries of the CID (the redevelopment project). Because this is a special sales tax above the current sales tax, no sales tax revenue is diverted from the City or other taxing jurisdictions.

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

None.

Commitments Made by the Recipient of the Tax Abatement:

None.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

#### Herald Corner (a/k/a Brinshore)

Project Description:

This included the proposed redevelopment of a 1.5 acre site located within the interior of a block at the southeast corner of Metcalf Avenue and Johnson Drive, more commonly known as 7080 Martway. The site had been the former location of the Neff Printing Company since the 1930s.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### Herald Corner (a/k/a Brinshore)

Project Description (Continued):

The Developer proposed the construction of a three-story, 32 unit senior-living residential facility on the site.

The development was dependent on the successful application for low-income housing credits from the Kansas Housing Resources Corporation. After three application cycles, the Developer was unable to secure the housing credits, and the pre-development agreement between the City and Developer was dissolved. At present, there is no proposed project for this site.

Name of the Recipient of the Tax Abatement (the Developer):

The Developer for the proposed project was Brinshore Development LLC, 666 Dundee Road, Suite 1102, Northbrook, IL 60062. The development agreement with this Developer has been dissolved, and at present there is no developer, however, the Tax Increment Financing (TIF) District remains in place.

Redevelopment Agreement Adopted (Authority):

Ordinance 1413 - An Ordinance Making Certain Findings with Respect to the Establishment of a Redevelopment District in the City of Mission, Kansas and Establishing a Redevelopment District (Herald Corner Project Redevelopment) – Adopted November 19, 2014.

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

A Tax Increment Financing (TIF) [K.S.A 12-1770a(d)] district was established to reimburse the project developer for certain eligible costs with reimbursement coming from the property tax on the assessed valuation above (property tax increment) the assessed valuation at the time the district was formed (base valuation). Base established in 2014.

Eligibility Criteria for Receiving the Tax Abatement:

The Developer was required to seek and obtain housing credits from the Kansas Housing Resources Corporation before the redevelopment project could be approved and executed. The Developer was unable to accomplish this.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Herald Corner (a/k/a Brinshore)

Eligibility Criteria for Receiving the Tax Abatement (Continued):

Future projects will be required to meet the design guidelines of the West Gateway Plan and the Form Based Code.

Summary of Financial Structure:

No financial structure for this project exists at this time.

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

The previous development plan had stipulated that the Developer was to apply for low-income tax credits from the Kansas Housing Resources Corporation. This did not occur. As of this writing, there are no other commitments from other tax entities, and no taxes have been forgone.

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

None.

Commitments Made by the Recipient of the Tax Abatement:

None.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### **Mission Gateway**

Project Description:

This project proposes the redevelopment of a 16 acre site that was formerly the Mission Mall, originally built in the 1950s as one of the first suburban shopping centers in the United States. The site is located on the City's east side and is bounded by Johnson Drive, Roeland Drive, and Shawnee Mission Parkway.

Purchased by the Developer in 2005, the mall was demolished the following year to make way for a \$ 380 million mixed-used project that would include a 150 room hotel, a 350 unit condominium building, 180,000 square feet office building, and 500,000 square feet of retail.

However, redevelopment could not begin until the site was removed from the 100 year flood plain. This entailed realigning and enclosing the creek channel, which ran through the site, and making other improvements upstream of the site. The Rock Creek Tax Increment Finance District was established in 2006 which included, not only the site of the redevelopment project, but properties along either side of the creek that made up much of the drainage basin. The first redevelopment agreement between the City and the Developer was adopted in 2006 detailing the funding arrangement for the site improvements and the development of the project.

Since 2006, the storm water improvements have been completed by the City, and the redevelopment plan has gone through several iterations including the addition and then deletion of a two million gallon aquarium (and associated STAR bonds), changes resulting from difficulty obtaining retail interest in the midst of the recession, and the denial by the City Council of a redevelopment plan that included a 150,000 square foot Walmart. The TIF Project Plan and Redevelopment agreement were amended several times to reflect these changes.

In 2016, the Developer proposed a smaller development consisting of a 200 room hotel, 168 unit apartment building, and approximately 150,000 square feet of retail. The total cost for the plan was approximately \$214 million. A Third Amended and Restated Redevelopment Agreement was approved on October 18, 2017.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Gateway (Continued)

Project Description (Continued):

Previous versions of the project included a Transportation Development District (TDD) which was later replaced with two Community Improvement Districts (Gateway CID #1 and Gateway CID #2) which were subsequently replaced with a single Community Improvement District (Gateway CID #3). The ordinances included below reflect only those which impact the project approved in 2017.

Name of the Recipient of the Tax Abatement (the Developer):

Aryeh Realty, LLC, 50 Broadway, New York, NY 100004

Redevelopment Agreement Adopted (Authority):

Ordinance 1190 – An Ordinance Making Certain Findings with Respect to The Establishment of a Redevelopment District in the City of Mission, Kansas, and Establishing a Redevelopment District (Rock Creek Redevelopment) – Adopted January 11, 2006; Amended (Ordinance 1195) February 8, 2006; Amended (Ordinance 1255) January 23, 2008.

Ordinance 1468 – An Ordinance Approving and Adopting a Fourth Amended Redevelopment Project Plan for Project Area 1 Within the Boundaries of the Rock Creek Redevelopment District in the City of Mission, Kansas (Gateway Redevelopment Project) – Adopted October 18, 2017.

Ordinance 1469 - An Ordinance Authorizing the Creation of the Mission Gateway Community Improvement District #3 In the City of Mission, Kansas; Authorizing the Making of Certain Project Improvements Relating Thereto; Approving the Estimated Costs of Such Project Improvements; Levying 1% CID Sales Tax, and Providing for the Method of Financing of Said – Adopted October 18, 2017.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Gateway (Continued)

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

Tax Increment Financing (TIF) [K.S.A 12-1770a(c)(1)] is structured to first support a "Pay-As-You-Go" agreement on Phase 1 and then to reimburse holders of Special Obligation Bonds until fully reimbursed, and then the Developer on a "Pay-As-You-Go" basis with reimbursement coming from the property tax on the assessed valuation above (property tax increment) the assessed valuation at the time the district was established (base valuation), and 55% of the City's 1% general sales tax generated from all retail sales that occur within the defined project area. In addition, 8% of the total 9% Transient Guest Tax generated by the hotels on site will be reimbursed. The base valuation was established in 2006. The TIF District begins in 2019 and will expire in 2038.

Community Improvement District (CID) [K.S.A 12-6a26 et seq] #3 is structured to first support a "Pay-As-You-Go" agreement on Phase 1 and then to reimburse holders of Special Obligation Bonds until fully reimbursed, and then the Developer on a "Pay-As-You-Go" basis with reimbursement coming from a 1.0% CID sales tax as collected on certain retail sales generated within the district. The CID was established in 2017, will be activated in 2019, and will expire in 2040.

*Eligibility Criteria for Receiving the Tax Abatement:* 

Completion of a proposed redevelopment project that conform to the standards of the East Gateway Redevelopment District Guidelines which stipulate a mixed-used development on the site with "urban" style components including buildings built to the sidewalk, on street parking, streetscape, and public spaces.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### Mission Gateway (Continued)

Summary of Financial Structure:

Total Project Costs: \$20	06,446,673							
Total Incentive Package: \$36,600,000 (21% of Total Project Costs)								
Total Incentive Paid To Date								
TIF Eligible Costs	\$43,869,339		None to date					
CID Eligible Costs	\$169,615,545		None to date					

The Financial Structure is based on the Third Amended and Restated Redevelopment Agreement, which was adopted in 2017. The total TIF and CID Eligible costs are shown in the table above, but the Redevelopment Agreement limits total eligible project costs at \$ 173,795,545. No tax increment has been collected, so there has been no financial impact on the City's taxes (property or sales), nor on any other taxing jurisdiction.

The Redevelopment Agreement contemplates the issuance of Industrial Revenue Bonds. Industrial Revenue Bonds [K.S.A 12-1740 to 12-1749d] allows cities to utilize their tax exempt status to issue bonds for the acquisition, construction, and equipping of certain facilities. The IRBs have not been issued as of this writing.

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

None as of this writing. If the development proceeds, and incentives are granted by the City, then other taxing entities would forego property taxes and sales taxes.

Provisions for Recapturing Abated Taxes:

None.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Gateway (Continued)

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

The City committed to storm water improvements on the site that consisted of realigning and enclosing the Rock Creek channel, thus removing the site from the 100 year flood plain. The improvements totaled approximately \$12 million, of which the City was initially to be reimbursed from TIF and/or CID proceeds. Because the redevelopment project lagged in implementation, the City established a special benefit district and assessed the property for the cost of these improvements (Ordinance 1419).

Commitments Made by the Recipient of the Tax Abatement:

Completion of the redevelopment project in accordance with the design guidelines of the East Gateway Redevelopment Plan.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

#### **Mission Square**

Project Description:

This project entailed the construction and equipping of an 87,000 square foot, three story independent living facility for seniors. The facility consists of 55 individual two and one bedroom units, a dining hall, recreation and meeting rooms, and guest rooms.

Completed in 2010, the project was built on a parcel of property acquired from the City of Mission at the northeast corner of Lamar and Martway, adjacent to the City's community center.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Square (Continued)

Project Description (Continued):

The Developer acquired the site from the City for \$550,000. The Developer then entered into an agreement with the City whereby the City would issue \$17 million in Senior Housing Revenue Bonds to finance the acquisition, construction and equipping of the facility. Operating as a non-profit, the Developer provides an annual payment-in-lieu-of-taxes to the City in the amount of \$53,125 to cover the cost of membership for the facility's residents to use the City's community center and the lease of a parking lot across the street from the community center.

Name of the Recipient of the Tax Abatement (the Developer):

Essex Corporation (d/b/a Mission Square Inc.) - 11606 Nicholas Street, Omaha, NE 68154 Redevelopment Agreement Adopted (Authority):

Ordinance 1307 – An Ordinance Authorizing the Issuance by the City of Mission, Kansas of Not to Exceed \$ 17,000,000 Aggregate Principal Amount of Senior Housing Revenue Bonds (Mission Square, Inc. Project) in One or More Series 2009, to Provide Fund to Acquire, Construct, and Equip a Project for Mission Square, Inc., and Authorizing and Approving Certain Documents and Actions in Connection with the Issuance of Said Bonds – Adopted November 18, 2009; Amended (Ordinance 1392) December 18, 2013.

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

Industrial Revenue Bonds [K.S.A 12-1740 to 12-1749d] allows cities to utilize their tax exempt status to issue bonds for the acquisition, construction, and equipping of certain facilities including senior housing. To preserve the tax exempt status, the City holds legal title to the property and leases the property back to the Developer for a period of up to ten years. IRB's are often used to exempt sales tax associated with the construction or renovation of a facility.

Eligibility Criteria for Receiving the Tax Abatement:

The Developer is to maintain the facility as an independent, senior living facility.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Mission Square (Continued)

Summary of Financial Structure:

Total Project Costs: \$17,000,000

Total Incentive Package: \$1,945,500 (12 % of Total Project Costs)

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

No funds were received from taxing entities in association with this project. The following sales taxes were forgone with the construction and equipping of the senior-living facility:

City of Mission (1.625%) - \$ 31,614 Johnson County (1.225%) - \$ 23,832 State of Kansas (6.150%) - \$ 119,648

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

None.

Commitments Made by the Recipient of the Tax Abatement:

Completion of the redevelopment project.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements</u> (Continued)

#### **Mission Trails**

Project Description:

The project includes demolition of the former Pyramid Life Insurance Company headquarters building and construction of a five-story, mixed-use development consisting of approximately 200 luxury, residential apartments with clubhouse, leasing office and restaurant on the ground floor.

Additionally, the project includes a structured parking facility, on- and off-street parking, and connections to the existing Johnson Drive streetscape improvements. The 4-story parking structure will include approximately 287 parking spaces to serve the residential and retail uses. The Redevelopment Agreement provides that 50 spaces in the parking structure will be designated as public parking at no cost to the City.

The total estimated cost of the Project is currently projected to be approximately \$41 million.

Name of the Recipient of the Tax Abatement (the Developer):

Mission Apartments, LLC, c/o EPC Real Estate Group, 411 Nichols Road, Suite 225, Kansas City, MO 64112.

Redevelopment Agreement Adopted (Authority):

Ordinance 1457 – An Ordinance Making Certain Findings with Respect to the Establishment of a Redevelopment District In The City of Mission, Kansas, and Establishing a Redevelopment District (The Place at Mission Apartments) – Adopted April 19, 2017.

Ordinance 1467 – An Ordinance Adopting the Mission Trails Project Plan for Use in Connection with a Redevelopment District Within the City (Mission Trails Project) – Adopted September 20, 2017.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - <u>Tax Abatements (Continued)</u>

#### Mission Trails (Continued)

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

Tax Increment Financing (TIF) [K.S.A 12-1770a(c)(1)] is structured to reimburse the Developer on a "Pay-As-You-Go" basis with reimbursement coming from the property tax on the assessed valuation above (property tax increment) the assessed valuation at the time the district was established (base valuation). The base valuation was established in 2017 and the TIF District begins in 2017 and will expire in 2037.

Eligibility Criteria for Receiving the Tax Abatement:

Completion of a mixed use project which complies with the Downtown District and Johnson Drive Design guidelines.

Summary of Financial Structure:

Total Project Costs: \$41,033,817									
Total Incentive Package: \$11,764,200 (29% of Total Project Costs)									
Total Incentive Paid To Date									
TIF Eligible Costs	\$11,764,200		None to date						

This project is anticipated to generate approximately \$8,536,846 in TIF revenue over the 20 year life of the TIF plan or an estimated 21% of Total Project Costs. As a part of the Redevelopment Agreement, the City negotiated an additional project fee of \$250,000 to be paid as follows; \$100,000 upon receipt of a building permit, \$100,000 upon receipt of a certificate of occupancy, and \$50,000 upon 85% residential occupancy.

The Redevelopment Agreement contemplates the issuance of Industrial Revenue Bonds. Industrial Revenue Bonds [K.S.A 12-1740 to 12-1749d] allows cities to utilize their tax exempt status to issue bonds for the acquisition, construction, and equipping of certain facilities. The IRBs have not been issued as of this writing.

No tax increment has been collected, so there has been no financial impact on the City's taxes (property), nor on any other taxing jurisdiction.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### **Mission Trails (Continued)**

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

None as of this writing. If the development proceeds, and incentives are granted by the City, then other taxing entities would forego property taxes.

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

None.

Commitments Made by the Recipient of the Tax Abatement:

The Developer will construct and maintain approximately 50 public parking spaces in the structured parking facility. The Developer will also remit a Project Fee of \$ 250,000 to be paid as follows; \$ 100,000 upon receipt of a building permit, \$ 100,000 upon receipt of a certificate of occupancy, and \$ 50,000 upon 85% residential occupancy.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Silvercrest at Broadmoor (a/k/a Dial Redevelopment)

Project Description:

This included the proposed redevelopment of a 1.5 acre site more commonly addressed as 5665 Foxridge. A former JC Penney call center location, which has been vacant for more than ten years, is located on the subject Property. In 2017, the Developer proposed the construction of a four-story, 200 unit senior-living residential facility on the site. Following creation of the TIF District in 2017, the Developer withdrew the project and there is currently no developer for the site. The TIF district remains in place, with the base year valuation established in 2017.

Name of the Recipient of the Tax Abatement (the Developer):

At present there is no developer, however, the Tax Increment Financing (TIF) District remains in place.

Redevelopment Agreement Adopted (Authority):

Ordinance 1455 - An Ordinance Making Certain Findings with Respect to the Establishment of a Redevelopment District in the City of Mission, Kansas and Establishing a Redevelopment District (Silvercrest at Broadmoor) – Adopted March 14, 2017.

Public Assistance Tools Utilized (Authority) and the Structure of Utilization:

A Tax Increment Financing (TIF) [K.S.A 12-1770a(d)] district was established to reimburse the project developer for certain eligible costs with reimbursement coming from the property tax on the assessed valuation above (property tax increment) the assessed valuation at the time the district was formed (base valuation). Base established in 2017.

Eligibility Criteria for Receiving the Tax Abatement:

Future projects will be required to meet the design guidelines of the West Gateway Plan and the Form Based Code.

Summary of Financial Structure:

No financial structure for this project exists at this time.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 14 - Tax Abatements (Continued)

#### Silvercrest at Broadmoor (a/k/a Dial Redevelopment) (Continued)

Amounts Received from Other Governments in Association with Forgone Tax Revenue:

As of this writing, there are no other commitments from other tax entities, and no taxes have been forgone.

Provisions for Recapturing Abated Taxes:

None.

Commitments, Other Than Tax Abatements, Made by the City of Mission in Association with the Redevelopment Project:

None.

Commitments Made by the Recipient of the Tax Abatement:

None.

Tax Abatement Information Omitted For Legal Purposes:

None.

Tax Abatement Disclosed Individually:

None.

#### 15 - Litigation

In the opinion of management, two pending lawsuits may result in monetary judgments against the City. These lawsuits result from the City's transportation utility fee, which was enacted by the City in 2010. Neither the outcome of these lawsuits nor the range of potential loss is presently determinable. As such, the City has not recorded an accrual for this litigation.



### SCHEDULE OF FUNDING PROGESS

### OTHER POSTEMPLOYMENT BENEFITS

### **DECEMBER 31, 2017**

Actuarial Valuation Date	Va	tuarial lue of sets (a)	Actuarial Accrued Liability (b)	Unfunded AAL (b) - (a)	Funded Ratio (a/b)	Covered Payroll (c)	Percent of Payroll (b-a)/(c)
1/1/2015	\$	· ·	\$ 1,336,108	\$ 1,336,108	0.0%	\$ 3,152,109	42.39%
1/1/2012		-	953,171	953,171	0.0%	3,212,684	29.67%
1/1/2009		-	519,688	519,688	0.0%	3,629,440	14.32%

### Schedule of City's Proportionate Share of the Collective Net Pension Liability

### Kansas Public Employees Retirement System

### Last Three Fiscal Years<sup>1</sup>

	2017		10	2016				2015			
		Local	 Police and Firemen		Local	6	Police and Firemen		Local		Police and Firemen
City's proportion of the collective net pension liability		0.119%	0.360%		0.121%		0.357%		0.121%		0.354%
City's proportionate share of the net pension liability	\$	1,725,733	\$ 3,377,855	\$	1,870,018	\$	3,319,196	\$	1,588,416	\$	2,569,469
City's covered employee payroll <sup>2</sup>	\$	2,113,273	\$ 1,799,123	\$	2,048,888	\$	1,796,206	\$	2,047,740	\$	1,613,584
City's proportionate share of the net pension liability as a percentage of its covered employee payroll		81.66%	187.75%		91.27%		184.79%		77.57%		159.24%
Plan fiduciary net position as a percentage of the total pension liability		72.15%	70.99%		68.55%		69.30%		71.98%		74.60%

<sup>&</sup>lt;sup>1</sup> GASB 68 requires the presentation of 10 years. Data was not available prior to fiscal year 2015. Therefore, 10 years of data is unavailable.

 $<sup>^{2}</sup>$  Covered employer payroll corresponds to the measurement date for the year ended June 30.

### Schedule of City's Contributions

### Kansas Public Employees Retirement System

### Last Three Fiscal Years<sup>1</sup>

	20	2017		2016				2015			
	 Local	_ 2	Police and Firemen		Local	- 8	Police and Firemen		Local	_ 2	Police and Firemen
Contractually required contribution	\$ 175,703	\$	326,539	\$	194,456	\$	362,921	\$	194,783	\$	351,871
Contributions in relation to the contractually required contribution	175,703		326,539		194,456	_	362,921		194,783		351,871
Contribution deficiency (excess)	\$ -	\$	-	\$	-	\$		\$		\$	-
City's covered-employee payroll	\$ 2,076,861	\$	1,715,917	\$	2,118,261	\$	1,777,281	\$	2,054,675	\$	1,647,336
Contributions as a percentage of covered-employee payroll	8.46%		19.03%		9.18%		20.42%		9.48%		21.36%

<sup>&</sup>lt;sup>1</sup> GASB 68 requires the presentation of 10 years. Data was not available prior to fiscal year 2015. Therefore, 10 years of data is unavailable.



### COMBINING BALANCE SHEET

### GENERAL FUND

December 31, 2017

	General		Municipal Court	Equipment Reserve and Replacement	Total
Assets:					
Cash and investments	\$ 3,765,893	\$	-	\$ 308,350	\$ 4,074,243
Restricted cash and investments Receivables:	-		28,567	-	28,567
Taxes	3,563,568				2 562 569
Other	127,786		-	-	3,563,568 127,786
Due from other funds	27,179		_	-	27,179
Land held for resale	100,000		-		100,000
Total assets	\$ 7,584,426	\$	28,567	\$ 308,350	\$ 7,921,343
Liabilities, deferred inflows of resources, and fund balances:					
Liabilities:				1947	
Accounts payable Accrued liabilities	\$ 112,593	\$		\$ -	\$ 112,593
Payable from restricted assets:	114,954		-	-	114,954
Municipal court bonds			28,567	_	28,567
Unearned revenue	115,754		-	-	115,754
Total liabilities	242 201		20 577		271.060
Total Habilities	343,301		28,567		371,868
Deferred inflows of resources:					
Unavailable revenue - property taxes	2,548,552				2,548,552
Fund balances:					
Committed	106,882		-	308,350	415,232
Assigned	346,192		-	-	346,192
Unassigned	4,239,499	_			4,239,499
Total fund balances	4,692,573			308,350	5,000,923
Total liabilities, deferred inflows of resources, and fund balances	\$ 7,584,426	\$	28,567	\$ 308,350	\$ 7,921,343

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### GENERAL FUND

### Year Ended December 31, 2017

	General	Municipal Court		Equipment Reserve and Replacement	Eliminations	Total	
Revenues:							
Taxes	\$ 8,278,313	\$	-	\$ -	\$ -	\$ 8,278,313	
Intergovernmental	84,694		-	-	-	84,694	
Licenses and permits	162,439		-		-	162,439	
Charges for services	1,799,660		-	-	-	1,799,660	
Fines and fees	1,620,970		-	-	-	1,620,970	
Interest	25,758		-		-	25,758	
Miscellaneous	216,169		-			216,169	
Total revenues	12,188,003		-			12,188,003	
Expenditures:							
Current:							
General government	2,297,106		-	-	- 1	2,297,106	
Public safety	3,457,920		=	-	-	3,457,920	
Public works	1,642,197		-	-	-	1,642,197	
Culture and recreation	2,488,171		-	-	=	2,488,171	
Capital outlay	365,949		7 -	_	-	365,949	
Debt service:							
Principal	257,461		S. <del></del>	-	( <del>-</del>	257,461	
Interest and other charges	21,664	_	-			21,664	
Total expenditures	10,530,468		-			10,530,468	
Excess of revenues over							
expenditures	1,657,535		_	_		1,657,535	
-	1,037,333	-				1,037,333	
Other financing sources (uses):							
Transfers in	-		-	200,000	(200,000)		
Transfers out	(1,170,368)		-	-	200,000	(970,368)	
Sale of general capital assets	12,990		-	108,350		121,340	
Total other financing sources (uses)	(1,157,378)			308,350		(849,028)	
Net change in fund balances	500,157			308,350	-	808,507	
Fund balances, beginning	3,598,459		-	-	-	3,598,459	
Prior period adjustments	593,957				-	593,957	
Fund balances, beginning, restated	4,192,416				-	4,192,416	
Fund balances, ending	\$ 4,692,573	\$	-	\$ 308,350	\$ -	\$ 5,000,923	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS EQUIPMENT RESERVE AND REPLACEMENT FUND

### Year Ended December 31, 2017

	Budgeted Amounts				Actual Amounts		Variance with Final Budget -	
		riginal	90	Final	Budgetary Basis		Positive (Negative)	
Expenditures: General government	\$	-	_\$_	200,000	\$	-	_\$_	200,000
Other financing sources: Transfers in Sale of general capital assets	-	-		-	-	200,000 108,350		200,000 108,350
Total other financing sources				-		308,350		308,350
Net change in fund balance		-		(200,000)		308,350		508,350
Fund balance, beginning				200,000		-		(200,000)
Fund balance, ending	\$	-	\$		\$	308,350	\$	308,350

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

- 1. **Special Alcohol Fund** established to account for one-third of the Alcohol Tax Funds sent to the City quarterly from the State Treasurer's office, and to disperse monies that are allocated yearly for distribution to agencies that are approved by the City Council in specified amounts on a yearly basis.
- 2. Special Parks and Recreation Fund established to account for one-third of the Alcohol Tax Funds that are sent to the City quarterly by the State Treasurer's office which are computed in compliance with K.S.A Supp. 79-41A04 et seq., representing tax receipts and adjustments processed by the Department of Revenue.
- 3. **Special Law Enforcement Fund** established to provide a depository for monies forfeited to the police department pursuant to provisions of K.S.A. 65-4135 and 65-4156 relating to controlled substance investigation forfeitures. Expenditures from this fund are made only for authorized law enforcement purposes of the police department. Monies in the fund are not to be used for normal operating expenses of the City's police department.
- 4. **Special Highway Fund** established to account for monies sent quarterly from the State Treasurer's office which are the Special City and County Highway Fund distributed and computed in compliance with K.S.A. 79-3425C.
- 5. School District Sales Tax Fund established to account for the City's portion of sales tax monies received as a result of a ½ cent sales tax granted to schools by Johnson County voters in 2002. The sales tax is no longer being collected.
- 6. **Mission Convention and Visitors Bureau Fund** established to account for transient guest tax receipts and is used to track the activities and expenditures of the Mission Convention and Visitors Bureau.
- 7. **Donations and Gifts Fund** established to account for donations and gifts form businesses, groups and individuals.
- 8. Rock Creek Drainage District #1 Fund established to account for the Rock Creek Drainage District #1.
- 9. Rock Creek Drainage District #2 Fund established to account for the Rock Creek Drainage District #2.

#### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS (Continued)

- 10. Mission Crossing TIF Fund established to account for the property tax and sales tax that is generated from the development of the Mission Crossing Shopping Center and Welstone senior, independent living facility. These taxes are remitted back to the developer to reimburse for certain eligible costs associated with the development in accordance with K.S.A. 12-1770 (Tax Increment Finance Statutes) and K.S.A. 12-6a26 (Community Improvement District Act).
- 11. Cornerstone Commons CID Fund established to account for a 1% Community Improvement District (CID) sales tax that is generated from retailers located within the Cornerstone Commons CID. This sales tax is remitted back to the developer to reimburse for certain eligible costs associated with the development in accordance with K.S.A. 12-6a26 (Community Improvement District Act).
- 12. **Transportation Utility Fund** established to account for the transportation utility charges received based on an estimated land use formula per parcel to fund street and other transportation related improvements.
- 13. Mission Farm and Flower Market Fund established to account for the Mission Farm and Flower Market.

#### COMBINING BALANCE SHEET

#### NONMAJOR GOVERNMENTAL FUNDS

#### December 31, 2017

		Special Alcohol		Special Parks and Recreation	E1	Special Law nforcement	Special Highway		:	School District Sales Tax	C	Mission Convention and Visitors Bureau	
Assets:													
Cash and investments	\$	70,047	\$	43,549	\$	26,206	\$	33,152	\$	17,671	\$	79,202	
Receivables:													
Taxes Other		-				-		64,412		-			
Total assets	\$	70,047	\$	43,549	\$	26,206	\$	97,564	\$	17,671	\$	79,202	
Liabilities, deferred inflows of resources, and fund balances:													
Liabilities:													
Accounts payable	\$	2,007	\$	-	\$		\$	6,348	\$		\$	3,607	
Deferred inflows of resources:													
Unavailable revenue - property taxes		5 <b>.4</b> 0		-		-		-		-			
Fund balances:													
Restricted		68,040		43,549		26,206		91,216		17,671		75,595	
Committed		-	-	-		-				-		-	
Total fund balances	L	68,040		43,549		26,206		91,216		17,671		75,595	
Total liabilities, deferred inflows of resources and fund balances	\$	70,047	\$	43,549	\$	26,206	\$	97,564	\$	17,671	s	79,202	

	Ponations and Gifts	I	ock Creek Orainage istrict #1	Rock Creek Drainage District #2	 Mission Crossing TIF	omerstone Commons CID	Transportation Utility		aı	ssion Farm nd Flower Market		Total Nonmajor overnmental Funds
\$	4,852	\$	1,711	\$ 16,142	\$ 19,056	\$ 6,556	\$	15,610	\$	2,763	\$	336,517
			4,506 -	 87,629	 157,987	 11,238						261,360 64,412
\$	4,852	\$	6,217	\$ 103,771	\$ 177,043	\$ 17,794	\$	15,610	\$	2,763	s	662,289
s	v	\$	-	\$ 1-1	\$ 33,693	\$ ×	\$		\$	132	\$	45,787
			4,506	 87,629	137,406	-				ě		229,541
	4,852		- 1,711	 16,142	- 5,944	- 17,794		- 15,610	-	2,631		327,129 59,832
	4,852		1,711	 16,142	 5,944	 17,794		15,610		2,631		386,961
\$	4,852	\$	6,217	\$ 103,771	\$ 177,043	\$ 17,794	\$	15,610	\$	2,763	\$	662,289

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	_	Special Alcohol		Special Parks and Recreation	E	Special Law nforcement	_	Special Highway		School District Sales Tax	Mission onvention nd Visitors Bureau
Revenues:											
Taxes	\$	÷	\$	-	\$	-	\$		\$	-	\$ 64,160
Intergovernmental		74,789		74,789		-		252,742		-	-
Charges for services		=		-		5		•			
Fines and fees		-		-		-		-		-	-
Interest		-		74		=		634		77	280
Miscellaneous	-		-			-					 17,438
Total revenues		74,789		74,863		•	~	253,376		77	 81,878
Expenditures:											
Current:											
General government		52,950		-		-		-		-	82,628
Public works		-		-		-		291,536		2	
Culture and recreation		-		13,297		-		-		-	_
Capital outlay		-		-		7,228				-	-
Debt service:											
Principal		141		46,498				-		-	-
Interest	-	-		1,424				-		-	
Total expenditures		52,950		61,219		7,228		291,536		_	82,628
Excess (deficiency) of revenues over											
(under) expenditures		21,839		13,644		(7,228)		(38,160)	-	77	 (750)
Other financing uses:											
Transfer out		-		-		-		-		-	 
Net change in fund balances		21,839		13,644		(7,228)		(38,160)		77	 (750)
Fund balances, beginning		46,201		29,905		33,434		65,309		17,594	76,345
Prior period adjustments		-		-				64,067			 -
Fund balances, beginning, restated		46,201		29,905		33,434		129,376		17,594	76,345
Fund balances, ending	s	68,040	\$	43,549	\$	26,206	\$	91,216	\$	17,671	\$ 75,595

	Donations and Gifts	Drainag	Rock Creek     Rock Creek     Mission     Cornerstone       Drainage     Drainage     Crossing     Commons       District #1     District #2     TIF     CID		Drainage Crossing		Crossing C		Crossing		Crossing TIF		Crossing		Crossing		Commons Transportation		Transportation Utility				Transportation and Flo		Mission Farm and Flower Market		Total Nonmajor overnmental Funds
\$	14	\$	24	\$	90,034	\$	319,589	\$	65,878	\$	-	\$		\$	539,685												
	15				-		-		-		-		127		402,320												
	14		-		-		-		-		-		8,604		8,604												
	1.5		-		-		-		-		1,430		8 <u>4</u> 8		1,430												
	1,261		15		294		-		-		82				1,456												
	1,201		-		-						-		5,160		23,859												
0	1,261		39		90,328		319,589		65,878		1,512		13,764	_	977,354												
	-		-		-		319,589		62,361		Ē		12,032		529,560												
	-		-		=		-		=		-				291,536												
	-		-		<u>~</u>		-		5		5				13,297												
	-		*		-		-		-		~		e e		7,228												
	-		-				-		-		-		Ħ		46,498												
					<u>-</u>				-		-				1,424												
	-	<u>y                                    </u>					319,589		62,361				12,032		889,543												
	1201		20		00.220				2.515																		
_	1,261	<b>17</b>	39		90,328	-			3,517		1,512	-	1,732		87,811												
		(2,	,000)		(85,000)	_			-		-		-		(87,000)												
	1,261	(1,	,961)		5,328		-		3,517		1,512	100	1,732		811												
	3,591	3,	,672		10,814		31,322		9,495	35	14,098		899		342,679												
	-	S <del></del>					(25,378)		4,782		-			_	43,471												
	3,591	3,	672		10,814		5,944		14,277		14,098		899	-	386,150												
\$	4,852	\$ 1,	711	\$	16,142	\$	5,944	\$	17,794	\$	15,610	\$	2,631	\$	386,961												

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS STREET SALES TAX FUND

	Original Actual and Final Amounts Budgeted Budgetary Amounts Basis			Amounts Budgetary	Variance with Final Budget - Positive (Negative)		
Revenues:							
Taxes Interest	\$	550,000 50	\$	606,061 1,250	\$	56,061 1,200	
Total revenues		550,050		607,311		57,261	
Expenditures:							
Capital outlay Debt service		200,000 472,045		168,562 472,045		31,438	
Total expenditures		672,045		640,607		31,438	
Net change in fund balance		(121,995)		(33,296)	7 38-5	88,699	
Fund balance, beginning		148,159		282,500		134,341	
Prior period adjustments		-		58,999		58,999	
Fund balance, beginning, as restated		148,159		341,499		193,340	
Fund balance, ending	\$	26,164	\$	308,203	\$	282,039	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS CAPITAL IMPROVEMENT FUND

	Budgeted	d Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final	Budgetary Basis	Positive (Negative)
Revenues: Intergovernmental Interest Miscellaneous	\$ - 500 63,860	\$ 650,000 2,000 64,360	\$ 589,616 2,244 86,842	\$ (60,384) 244 22,482
Total revenues	64,360	716,360	678,702	(37,658)
Expenditures: General government Capital outlay Debt service Contingency Total expenditures	650,000 377,324 60,000	1,310,000 654,842	340 1,183,916 654,843	(340) 126,084 (1)
Deficiency of revenues under expenditures	(1,022,964)	(1,248,482)	(1,160,397)	125,743 88,085
Other financing sources: Transfers in	950,000	1,183,759	1,162,887	(20,872)
Net change in fund balance	(72,964)	(64,723)	2,490	67,213
Fund balance, beginning	80,392	80,391	418,400	338,009
Fund balance, ending	\$ 7,428	\$ 15,668	\$ 420,890	\$ 405,222

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS SPECIAL ALCOHOL FUND

	aı B	Original nd Final udgeted mounts	A	Actual Amounts udgetary Basis	Fin	riance with al Budget - Positive Negative)
Revenues:		oren orange			8	
Intergovernmental		59,000		74,789		15,789
Expenditures:						
General government		60,000		52,950		7,050
Contingency		20,000				20,000
Total expenditures		80,000		52,950		27,050
Net change in fund balance		(21,000)		21,839		42,839
Fund balance, beginning		25,223		46,201	R	20,978
Fund balance, ending	\$	4,223	\$	68,040	\$	63,817

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS SPECIAL PARKS AND RECREATION FUND

	Original and Final Budgeted Amounts			Actual Amounts Budgetary Basis		riance with nal Budget - Positive Negative)
Revenues:						
Intergovernmental Interest	\$	59,180 150	\$	74,789 74	\$	15,609 (76)
Total revenues		59,330		74,863		15,533
Expenditures: Culture and recreation Debt service Contingency		55,200 10,000		13,297 47,922		(13,297) 7,278 10,000
Total expenditures		65,200		61,219		3,981
Net change in fund balance		(5,870)		13,644		19,514
Fund balance, beginning		11,665		29,905		18,240
Fund balance, ending	\$	5,795	\$	43,549	\$	37,754

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS SPECIAL HIGHWAY FUND

	Original Actual and Final Amounts Budgeted Budgetary Amounts Basis				Fir	ariance with nal Budget - Positive Negative)
Revenues: Intergovernmental	\$	246,600	\$	252,742	\$	6,142
Interest		200	_	634		434
Total revenues		246,800		253,376		6,576
Expenditures: Public works Contingency		250,000 50,000		291,536		(41,536) 50,000
Total expenditures		300,000		291,536		8,464
Net change in fund balance		(53,200)	1	(38,160)		15,040
Fund balance, beginning		61,680		65,309		3,629
Prior period adjustments				64,067		64,067
Fund balance, beginning, restated		61,680		129,376		67,696
Fund balance, ending	\$	8,480	\$	91,216	\$	82,736

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS MISSION CONVENTION AND VISITORS BUREAU FUND

	a B	Original nd Final sudgeted Amounts	Actual Amounts Budgetary Basis	Fir	ariance with nal Budget - Positive Negative)
Revenues:					
Taxes Interest	\$	35,000 70	\$ 64,160 280	\$	29,160 210
Miscellaneous		23,000	 17,438		(5,562)
Total revenues		58,070	 81,878		23,808
Expenditures:					
General government		58,000	82,628		(24,628)
Contingency		60,000	 		60,000
Total expenditures		118,000	 82,628		35,372
Net change in fund balance		(59,930)	(750)		59,180
Fund balance, beginning		64,493	 76,345		11,852
Fund balance, ending	\$	4,563	\$ 75,595	\$	71,032

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS ROCK CREEK DRAINAGE DISTRICT #1 FUND

	Original Actual and Final Amounts Budgeted Budgetary Amounts Basis				Fin:	riance with al Budget - Positive Vegative)
Revenues:			2.00			
Taxes Interest	\$	4,391	\$	24 15	\$	(4,367) 15
Total revenues	-	4,391		39		(4,352)
Expenditures: Contingency	o.	3,791		-		3,791
Excess of revenues over expenditures		600		39		(561)
Other financing uses:						
Transfers out		(3,000)		(2,000)		1,000
Net change in fund balance		(2,400)		(1,961)		439
Fund balance, beginning		2,400		3,672		1,272
Fund balance, ending	\$		\$	1,711	\$	1,711

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS ROCK CREEK DRAINAGE DISTRICT #2 FUND

	a E	Original and Final Budgeted Amounts		Actual Amounts Budgetary Basis	Fin	riance with al Budget - Positive Negative)
Revenues:	Φ	06.000	Ф	00.004		
Taxes Interest	\$	86,089	\$	90,034 294	\$	3,945 294
Total revenues		86,089	70	90,328		4,239
Expenditures: Contingency	1	14,240		-		14,240
Excess of revenues over expenditures		71,849		90,328		18,479
Other financing uses: Transfers out		(85,000)		(85,000)		-
Net change in fund balance		(13,151)		5,328		18,479
Fund balance, beginning	_	13,151		10,814		(2,337)
Fund balance, ending	\$	-	\$	16,142	\$	16,142

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS MISSION CROSSING TIF FUND

	Budgeted	l Amoı	unts	Actual Amounts			nriance with nal Budget -
	 Original		Final		Budgetary Basis		Positive Negative)
Revenues: Taxes	\$ 151,526	\$	324,378	\$	319,589	\$	(4,789)
Expenditures: General government	 175,000	6 <b></b>	324,378	83	319,589		4,789
Net change in fund balance	(23,474)		: <b></b>		-		-
Fund balance, beginning	26,588		26,587		31,322		4,735
Prior period adjustments	 ž <b>–</b>	•	-		(25,378)		(25,378)
Fund balance, beginning, restated	 26,588		26,587		5,944		(20,643)
Fund balance, ending	\$ 3,114	\$	26,587	\$ 5,944		\$	(20,643)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS CORNERSTONE COMMONS CID FUND

	a B	Original nd Final udgeted amounts		Actual Amounts Judgetary Basis	Fin	riance with al Budget - Positive Negative)
Revenues: Taxes	\$	65,000	\$	65,878	\$	878
Expenditures: General government		65,000		62,361		2,639
Net change in fund balance				3,517	10.	3,517
Fund balance, beginning		6,566	9,495		2,929	
Prior period adjustments		-		4,782		4,782
Fund balance, beginning, restated		6,566		14,277		7,711
Fund balance, ending	\$	6,566	\$	17,794	\$	11,228

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS TRANSPORTATION UTILITY FUND

	aı B	Original nd Final udgeted amounts		Actual Amounts udgetary Basis	Fir	nriance with nal Budget - Positive Negative)
Revenues:						
Taxes	\$	=	\$	1,430	\$	1,430
Interest			82			82
Total revenues		-		1,512		1,512
Fund balance, beginning		25,234		14,098		(11,136)
Fund balance, ending	\$	25,234	\$	15,610	\$	(9,624)

#### **AGENCY FUNDS**

Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds.

- 1. License Reinstatement Fees Fund established to account for amounts collected through the court for driver's license reinstatement fees due to the State of Kansas.
- 2. Alcohol and Drug Safety Fund established to account for monies collected and paid for Driving Under the Influence evaluations.
- 3. Cafeteria Plan Fund established to account for monies collected for employee cafeteria plan contributions.

#### COMBINING BALANCE SHEET

#### AGENCY FUNDS

December 31, 2017

	Rein	icense statement Fees		Alcohol nd Drug Safety		Cafeteria Plan	·	Totals
<u>ASSETS</u>								
Cash and cash equivalents	\$ 6,609		\$ 20,819		\$ 33,587		\$	61,015
<u>LIABILITIES</u>								
Due to others	\$	6,609	\$ 20,819		\$	33,587	\$	61,015

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

#### AGENCY FUNDS

	 Balance January 1, 2017	 Additions	×	Deductions	Balance December 31, 2017	
License Reinstatement Fees						
<u>ASSETS</u>						
Cash and cash equivalents	\$ 6,559	\$ 27,426	\$	27,376	\$	6,609
<u>LIABILITIES</u>						
Due to others	\$ 6,559	\$ 27,426	\$	27,376	\$	6,609
Alcohol and Drug Safety  ASSETS						
Cash and cash equivalents	\$ 20,669	\$ 150	\$		\$	20,819
LIABILITIES						
Due to others	\$ 20,669	\$ 150	\$	.=	\$	20,819
<u>Cafeteria Plan</u> <u>ASSETS</u>						
Cash and cash equivalents	\$ 35,813	\$ 73,392	\$	75,618	\$	33,587
LIABILITIES			***************************************			
Due to others	\$ 35,813	\$ 73,392	\$	75,618	\$	33,587
Total Agency Funds						
<u>ASSETS</u>						
Cash and cash equivalents	\$ 63,041	\$ 100,968	\$	102,994	\$	61,015
<u>LIABILITIES</u>						
Due to others	\$ 63,041	\$ 100,968	\$	102,994	\$	61,015

#### Statistical Section

This part of the City of Mission's Comprehensive Annual Financial Report (CAFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Contents

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic and Economical Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report related to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Financial Report for the relevant year.

# NET POSITION BY COMPONENT LAST TEN YEARS (accrual basis of accounting)

2017		\$ 38,141,953 327,129 1,264,295	\$ 39,733,377
2016		\$ 36.242,192 676,572 1,744,530	\$ 38,663,294
2015		\$ 34,647,991 738,850 541,312	\$ 35,928,153
2014		\$ 31,231,003 672,282 4,058,231	\$ 35,961,516
2013		\$ 24,709,361 5,682 7,429,857	\$ 32,144,900
2012		\$ 26,771,829 63,337 3,336,675	\$ 30,171,841
2011		\$ 25,521,486 550,988 1,844,275	\$ 27,916,749
2010		\$ 23,644,245 791,098 1,518,953	\$ 25,954,296
2009		\$ 21,507,063 941,397 3,841,032	€9
2008		\$ 18,606,539 857,622 3,571,184	\$ 23,035,345
	Governmental activities: Net investment in capital	assets Restricted Unrestricted	Total net position

Source: City of Mission, Kansas Basic Financial Statements.

#### CHANGES IN NET POSITION LAST TEN YEARS

(accrual basis of accounting)

	2008	2009	2010
Expenses			
Governmental activities:			
General government	\$ 3,534,363	\$ 2,311,207	\$ 1,893,579
Public safety	3,384,135	3,624,111	3,613,022
Public works	2,699,875	3,990,772	4,388,119
Culture and recreation	2,657,303	2,733,024	2,695,954
Interest on long-term debt	1,390,170	1,276,197	1,007,059
Total primary government expenses	13,665,846	13,935,311	13,597,733
Program revenues			
Governmental activities:			
Charges for services:			
General government	164,213	161,865	132,871
Public safety	1,850,795	2,071,362	1,648,771
Public works	777,603	1,059,463	1,190,916
Culture and recreation	1,872,041	1,841,918	1,805,037
Operating grants and contributions:			
General government	-		-
Public safety	68,313	54,871	34,335
Public works	5,945,713	3,619,852	1,113,502
Total primary government program revenues	10,678,678	8,809,331	5,925,432
Total primary government net (expense)	(2,987,168)	(5,125,980)	(7,672,301)
General revenues and other changes in net position			
Governmental activities:			
Taxes:			
Property	1,903,024	2,002,647	1,781,288
Sales	4,323,982	3,972,155	3,973,428
Transient guest	27,869	37,721	19,500
Motor vehicle	160,252	166,532	158,653
Franchise	1,022,445	976,392	1,011,213
Investment earnings	214,405	37,475	4,282
Miscellaneous	253,637	1,187,205	388,741
Total primary government	7,905,614	8,380,127	7,337,105
Change in net position governmental activities	\$ 4,918,446	\$ 3,254,147	\$ (335,196)

Source: City of Mission, Kansas Basic Financial Statements.

2011	2012	2013	2014	2015	2016	2017
\$ 2,964,860 3,791,275 3,332,773 2,607,459 974,679	\$ 2,376,085 3,725,913 3,306,786 2,635,617 1,055,632	\$ 2,200,521 3,690,037 3,448,002 2,683,576 1,256,986	\$ 2,480,810 3,774,245 3,263,297 2,695,856 1,483,825 13,698,033	\$ 2,617,020 3,539,822 3,562,734 2,647,417 959,983	\$ 2,599,590 4,135,349 3,606,294 2,801,261 887,504	\$ 3,499,029 3,733,032 3,643,160 2,968,348 569,058
		, , , , , , , , , , , , , , , , , , , ,	,.,.,.,	10,020,770	11,025,550	14,412,027
781,913 1,640,415 2,432,511 1,559,797	494,255 1,868,248 2,461,655 1,776,706	609,511 1,528,186 2,871,020 1,776,706	663,866 1,462,936 2,826,091 1,808,576	608,814 1,345,844 2,855,225 1,846,807	701,862 1,253,047 2,532,476 1,913,634	656,319 1,622,400 2,571,224 1,799,660
46,848 2,308,031	55,474 492,870	57,824 1,070,856	47,323 1,988,215	70,816 2,019,400	75,844 398,346	17,438 84,694 991,936
8,769,515	7,149,208	7,914,103	8,797,007	8,746,906	6,875,209	7,743,671
(4,901,531)	(5,950,825)	(5,365,019)	(4,901,026)	(4,580,070)	(7,154,789)	(6,668,956)
1,449,265 4,057,445 20,642 159,717 1,014,732 2,348 159,835	1,383,258 4,040,247 11,498 125,721 968,696 4,227 399,104	1,397,123 4,942,079 20,268 130,868 1,022,854 3,214 368,921	1,420,765 5,744,564 23,893 134,758 1,036,905 1,954 378,658	2,423,438 5,711,057 36,785 156,487 1,009,649 2,404 553,144	2,839,599 5,870,341 43,835 157,488 1,024,850 4,616 314,640	2,597,195 6,380,670 64,160 229,186 1,061,940 41,337 354,234
6,863,984	6,932,751	7,885,327	8,741,497	9,892,964	10,255,369	10,728,722
\$ 1,962,453	\$ 981,926	\$ 2,520,308	\$ 3,840,471	\$ 5,312,894	\$ 3,100,580	\$ 4,059,766

# FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS (modified accrual basis of accounting)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General fund:										
Unassigned	69	· <del>69</del>	€9	\$ 1,335,927	\$ 1,340,574	\$ 1,551,771	\$ 2,341,433	\$ 2,860,180	\$ 3,214,825	\$ 4.239.499
Assigned	•	•	r.			Ţ	122,279	ì	287,198	346.192
Committed	3	9	1	1		·	•	i	96.436	415 232
Reserved	3,000	34,269	34,915	31	1		,	i		
Unreserved	2,459,968	2,473,479	1.289,577		i	•			,	
Total general fund	\$ 2,462,968	\$ 2,507,748	\$ 1,324,492	\$ 1,335,927	\$ 1,340,574	\$ 1,551,771	\$ 2,463,712	\$ 2,860,180	\$ 3,598,459	\$ 5,000,923
All other governmental funds										
Restricted	60	·	↔	\$ 2,093,006	\$ 4,989,510	\$ 10,353,222	\$ 1,695,376	\$ 1,332,431	\$ 1,982,634	\$ 327.129
Committed	ı	ı	•	3,721	5,610	15,566	60,615	42,829	33,434	-
Assigned	Ti.	•	ĭ		š	,	63,100			220,000
Unassigned	( <b>1</b> )	Ĉ	ľ	ı	(48,129)	(46,223)	(45,010)	(41,720)	(30,882)	(27,179)
Reserved	8,828	•	•	P	ï	į	•	•	•	
Unreserved, reported in:										
Special revenue funds	1,642,606	1,527,992	417,604		1		٠	٠	,	1
Debt service fund	857,622	941,397	791,098	1	1	ľ		,	ì	1
Capital project funds	5,952,272	815,477	(453,906)	ű	1	1	1		·	ï
Total all other governmental funds	\$ 8,461,328	\$ 3,284,866	\$ 754,796	\$ 2,096,727	\$ 4,946,991	\$ 10,322,565	\$ 1,774,081	\$ 1,333,540	\$ 1,985,186	\$ 2,164,081

Source: City of Mission, Kansas Basic Financial Statements.

Notes: The City implemented GASB Statement No. 54 in 2011 which establishes new categories for reporting fund balances. In 2013, the City issued Series 2013A, 2013B, and 2013C General Obligation bonds for a total issuance of \$9,670,000.

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

	2008	2009	2010
Revenues:			
Taxes	\$ 7,336,009	\$ 7,064,955	\$ 6,927,357
Special assessments	101,563	90,492	16,725
Intergovernmental	6,014,026	3,674,723	1,147,837
Licenses and permits	322,449	161,865	132,871
Charges for services	2,480,423	2,801,599	2,793,683
Fines and fees	1,861,780	2,171,144	1,851,040
Interest	175,208	37,475	4,282
Miscellaneous	275,087	1,212,405	415,230
Total revenues	18,566,545	17,214,658	13,289,025
Expenditures:			
General government	2,199,511	1,912,691	1,907,311
Public safety	3,326,584	3,473,046	3,438,881
Public works	2,247,005	3,489,138	3,335,084
Culture and recreation	2,387,785	2,475,261	2,477,811
Capital outlay	9,219,468	3,899,569	2,673,142
Debt service:		5,055,505	2,073,142
Principal	8,345,000	28,400,000	12,365,000
Interest and other charges	1,334,697	1,606,635	1,329,292
Total expenditures	29,060,050	45,256,340	27,526,521
Excess of revenues over (under) expenditures	(10,493,505)	(28,041,682)	(14,237,496)
Other financing sources (uses):			
Transfers in	1,512,547	1,634,590	2,609,467
Transfers out	(1,512,547)	(1,634,590)	(2,609,467)
Bond premium	-	-	105,663
Bond discount	(54,320)	E	-
Issuance of debt - leases	-	_	273,507
Issuance of debt - bonds	17,650,000	22,910,000	10,145,000
Sale of general capital assets	-	-	
Total other financing sources (uses)	17,595,680	22,910,000	10,524,170
Net change in fund balances	\$ 7,102,175	\$ (5,131,682)	\$ (3,713,326)
Debt service as a percentage of noncapital expenditures	45.90%	72.76%	54.93%

_	2011		2012	_	2013	_	2014	 2015		2016		2017
\$	6,690,601	\$	6,571,139	\$	7,514,184	\$	8,329,707	\$ 8,440,524	\$	9,772,782	\$	10,333,151
	11,200		10,426		-		-	19		-		-
	2,354,879		548,344		1,128,680		2,035,538	2,090,216		474,190		1,076,630
	158,156		134,743		198,191		135,133	141,750		152,245		162,439
	4,616,065		4,597,873		5,059,046		5,163,400	5,169,096		4,995,727		4,864,764
	1,640,415		1,868,248		1,528,186		1,462,936	1,345,844		1,253,047		1,622,400
	2,348		4,227		3,214		1,954	2,404		4,616		41,337
	187,679	_	428,373		399,687		410,738	 587,139		350,375		329,377
	15,661,343		14,163,373		15,831,188		17,539,406	 17,776,973	000	17,002,982		18,430,098
	1,925,928		1,721,635		1,817,454		1,876,551	2,047,368		1,921,928		3,396,458
	3,710,722		3,652,781		3,540,422		3,667,321	3,480,670		3,868,458		3,457,920
	2,113,493		2,048,877		2,005,594		1,926,534	2,195,809		1,841,605		2,132,215
	2,434,362		2,407,179		2,418,064		2,421,207	2,268,368		2,440,954		2,504,971
	5,545,434		2,244,246		6,761,526		8,912,494	3,225,688		1,735,962		1,974,163
	2,976,408		2,450,000		2,420,000		19,399,203	3,979,313		3,245,596		3,438,471
_	1,047,541	_	1,143,744		1,253,371		1,370,028	1,013,218	_	926,474		850,807
	19,753,888		15,668,462		20,216,431		39,573,338	 18,210,434	_	15,980,977		17,755,005
	(4,092,545)	_	(1,505,089)		(4,385,243)	_	(22,033,932)	 (433,461)		1,022,005		675,093
	1,250,000		682,000		325,557		351,450	1,339,356		1,181,764		1,334,887
	(1,250,000)		(682,000)		(325,557)		(351,450)	(1,339,356)		(1,181,764)		(1,334,887)
	=		<u> </u>		302,014		418,111			-		-
	-		=		-		( <b>-</b>			-		_
	520,911		-				190,000	389,388		367,920		~
	4,925,000		4,360,000		9,670,000		13,830,000	-		-		121 240
						-		 				121,340
	5,445,911		4,360,000		9,972,014		14,438,111	 389,388		367,920	_	121,340
\$	1,353,366	\$	2,854,911	\$	5,586,771	\$	(7,595,821)	\$ (44,073)	\$	1,389,925	\$	796,433
	26.49%		25.62%		26.84%		66.36%	31.86%		27.88%		27.18%

### GENERAL GOVERNMENT TAX REVENUES BY SOURCE LAST TEN YEARS

Fiscal Year December 31,	Property Tax	City Sales Tax	City Use Tax	County Sales Tax	County Use Tax	Transient Guest Tax	Development District Tax	Franchise Tax	Total
2008	\$ 1,961,713	\$ 2,625,275	\$ 461,553	\$ 1,097,660	\$ 139,494	\$ 27,869	\$ -	\$ 1,022,445	\$ 7,336,009
2009	2,078,687	2,484,314	439,764	918,713	129,364	37,721	=	976,392	7,064,955
2010	1,923,216	2,475,013	471,969	897,296	129,150	19,500	-	1,011,213	6,927,357
2011	1,597,782	2,564,793	379,031	938,788	174,833	20,642	-	1,014,732	6,690,601
2012	1,550,697	2,482,815	372,011	1,002,287	174,692	11,498	_	977,139	6,571,139
2013	1,528,984	3,143,802	502,158	1,015,709	174,756	20,268	-	1,128,507	7,514,184
2014	1,524,678	3,700,732	1,003,224	876,568	163,707	23,893	2	1,036,905	8.329.707
2015	1,683,032	3,739,017	914,404	886,416	171,221	36,785	-	1,009,649	8,440,524
2016	2,833,757	3,731,155	821,687	982,627	199,878	43,835	134,993	1,024,850	9,772,782
2017	2,826,381	3,939,487	946,090	1,120,687	235,966	64,160	138,440	1,061,940	10,333,151

Source: City of Mission, Kansas Basic Financial Statements.

# LOCAL SALES AND CONSUMPTION TAX COLLECTIONS LAST TEN YEARS (1)

December 31, 2017

is a second of the second of t						Loc	Local Sales Tax Collected	ollected							
Category	2009	2010		2011	2012	.2	2013		2014		2015	75	2016 (2)		2017
Auto calas ramaire and marts	\$ 354 803	940 500	6	1000	•							1			
vaio saics, tepans and paris	200,402	\$ 271,036	A	326,/01	\$ 73	252,152	213,482	A	228,554	64	300,907	69	291,347	69	313,159
Clothing, department and shoe stores	432,385	415,520		438,675	45	453,851	583,131		682,553		655,278		758,033		794.015
Building construction, repairs, and maintenance	84,602	67,472		53,265	'n	58,198	60,187		92,319		143,443		125.380		195 077
Grocery and drug stores	386,318	437,049		449,708	43	431,180	535,619		620,021		593,849		967 879		732 485
Medical	15,962	18,900		19,979	2	22,897	33,419		27,661		18,874		21.721		32,693
Hotels, restaurants and entertainment	424,966	389,738		431,435	41	412,674	469,695		648,415		638,244		791.752		822 731
Specialty	173,076	173,346		181,528	16	198,191	265,677		285,063		380,581		527.942		538 996
Utilities/communications	373,797	379,538		358,793	33	332,923	436,971		505,198		416,654		473.119		562.856
All other outlets	328,406	296,392		294,709	37	377,099	545,621		576,026		607,284		952,820		877,676
Total	\$ 2,484,314	\$ 2,475,013	\$ 2.	2,564,793	\$ 2,48	2,482,815	\$ 3,143,802	»	3,665,810	69	3,755,114	8	4,620,910	69	4.869,688
City Sales Tax Rates:															
General sales tax	1.00%	1.00%		1.00%		1.00%	1.00%	9	1.00%		1.00%		1.00%		1 00%
Street sales tax (for 10 years)	0.25%	0.25%		0.25%		0.25%	0.25%	9	0.25%		0.25%		0.25%		0.25%
Parks sales tax (for 10 years)	%00.0	%00.0	\o	0.00%		%00.0	0.38%	%	0.38%		0.38%		0.38%		0.38%
	1.25%	1.25%		1.25%	All delication was	1.25%	1.63%		1.63%		1.63%		1.63%		1.63%

Source: Kansas Department of Revenue.

(1) Data became available in 2009, therefore 10 years of data in unavailable.

(2) 2016 Sales Tax totals were corrected.

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY (1) LAST TEN YEARS

Year Ended

Decem	iber 31,	Real	1 Property				
Assessment	Budget	Assessed	Estimated				
Year	Year	Value	Actual Value				
2007	2008	\$ 130,722,893	\$ 936,033,240				
2008	2009	124,812,666	900,169,960				
2009	2010	117,416,873	858,323,410				
2010	2011	115,357,123	862,419,740				
2011	2012	112,043,638	854,717,930				
2012	2013	112,122,375	848,855,960				
2013	2014	115,710,355	879,419,020				
2014	2015	120,318,510	910,954,710				
2015	2016	130,726,507	966,136,620				
2016	2017	138,659,697	1,026,050,700				

<sup>(1)</sup> Information obtained from the Johnson County Records and Tax Administration Annual Abstract of Taxes.

Darcon	al Property			Ratio of	Total
Assessed Value	Estimated Actual Value	Total Assessed Value	Estimated _Actual Value	Assessed Value to Estimated Actual Value	Direct Tax Rate (Per \$ 1,000)
\$ 6,713,836	\$ 22,379,453	\$ 137,436,729	\$ 958,412,693	14.34%	13.198
3,389,601 3,104,763 2,594,652	11,298,670 10,349,210 8,648,840	128,202,267 120,521,636 117,951,775	911,468,630 868,672,620 871,068,580	14.07% 13.87% 13.54%	13.215 13.217 11.213
2,107,544 1,725,925	7,025,147 5,753,083	114,151,182 113,848,300	861,743,077 854,609,043	13.25% 13.32%	11.213 11.371 11.410
1,490,100 1,270,673	4,967,000 4,235,577	117,200,455 121,589,183	884,386,020 915,190,287	13.25% 13.29%	11.413 11.354
1,250,762 1,000,871	4,169,207 3,336,237	131,977,269 139,660,568	970,305,827 1,029,386,937	13.60% 13.57%	18.225 18.019

# PROPERTY TAX RATES PER \$ 1,000 OF ASSESSED VALUATION DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN YEARS

Total	108.586	108.269	109.523	110.534	109.568	109.607	110.826	110.999	120,105	120.828
Johnson County Parks and Recreation	2.295	2.341	2.346	2.350	2.343	2.343	2.347	2.349	3.101	3.102
Johnson County Library	2.962	3.057	3.151	3.158	3.145	3.145	3.155	3.157	3.912	3.915
Consolidated Fire Districct #2	9.356	8.992	8.991	10.074	10.098	10.098	11.004	11.003	11.757	11.789
Johnson County Community College	8.749	8.768	8.784	8.799	8.776	8.776	9.551	9.461	9.469	9.473
Shawnee Mission School District	52.0080	52.0940	55.3180	57.1920	56.1350	56.1350	55.6110	55.9110	54,0590	54.9400
Johnson County	17.9850	17.7670	17.7160	17.7480	17.7000	17.7000	17.7450	17.7640	19.5820	19.5900
Total Direct Rate	15.231	15.250	13.217	11.213	11.371	11.410	11.413	11.354	18.225	18.019
General Obligaton Fund	1.029	1.030	1.030	1.030	1.045	1.049	1.050	0.000	0.000	0.000
Cir Storm Drain Fund	1.004	1.005	1.005	0.000	0.000	0.000	0.000	0.000	0.000	0.000
General	13.198	13.215	11.182	10.183	10.326	10.361	10.363	11.354	18.225	18.019
Year Ended December 31,	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017

Information provided by the Johnson County, Kansas County Clerk's Tax Roll Press Release. (1) Property Tax rates per \$ 1,000 of Assessed Valuation

#### PRINCIPAL PROPERTY TAXPAYERS

#### December 31, 2017 and Nine Years Ago

			2017			2008				
Taxpayer		Taxable Assessed Valuation	Rank	% of Total Assessed Valuation	2007 Assessed Valuation		Rank	% of Total Assessed Valuation		
, ,							TOTAL	raidation		
Scriptpro	\$	4,724,515	1	3.38%	\$	5,990,330	1	4.36%		
Target Corporation		3,978,054	2	2.85%		2,676,831	2	1.95%		
SNH Medical Properties		2,863,873	3	2.05%						
CAPROCQ KC Mission, LLC		3,181,213	4	2.28%						
K and D Huchingson LLP		3,108,250	5	2.23%						
Guard LLC		3,108,250	6	2.23%						
Tower Properties Company		3,063,025	7	2.19%		1,977,196	9	1.44%		
Silverwood Apartments, LLC		2,945,035	8	2.11%		1,987,718	8	1.45%		
Bridges at Foxridge NF, LLC		3,097,870	9	2.22%		1,818,093	10	1.32%		
Whispering Falls, LLC		2,449,615	10	1.75%						
Southwestern Bell Telephone						2,510,580	3	1.83%		
SBC Internet Services, Inc.						2,436,635	4	1.77%		
Broadmoor Place Joint Venture						2,402,750	5	1.75%		
Mission Towers Properties						2,321,501	6	1.69%		
Sixty Three West Investors	_					2,213,476	7	1.61%		
Total	\$	32,519,700		23.29%	\$	26,335,110		19.17%		

Source: Johnson County Clerk's Office

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Year Ended December 31,	_	Total Tax Levy	С	urrent Taxes Collected	Percent of Current Taxes Collected	Delinquent Tax Collections	-	Total Tax Collections	Ratio of Total Tax Collections to Tax Levy
2008	\$	1,821,495	\$	1,685,188	92.50%	\$ 104,970	\$	1,790,158	98.3%
2009		1,814,496		1,776,342	97.90%	36,912		1,813,254	99.9%
2010		1,694,787		1,657,376	97.80%	12,236		1,669,612	98.5%
2011		1,351,409		1,320,407	97.70%	29,563		1,349,970	99.9%
2012		1,341,230		1,321,097	98.50%	9,484		1,330,581	99.2%
2013		1,302,465		1,286,467	98.80%	13,977		1,300,444	99.8%
2014		1,299,351		1,279,755	98.50%	14,966		1,234,721	99.6%
2015		1,330,712		1,297,246	97.50%	3,139		1,300,385	97.7%
2016		2,215,969		2,160,946	97.50%	21,222		2,182,168	98.5%
2017		2,376,754		2,316,534	97.50%	21,222		2,337,756	98.4%

Source: Johnson County, Kansas Records and Tax Administration and City of Mission Finance Records.

# OUTSTANDING DEBT BY TYPE LAST TEN YEARS

Debt as a Percentage of Personal Income	13.94%	11.97%	9.54%	10.27%	10.79%	13.07%	11.51%	10.34%	9.42%	8.34%
Debt Per Capita	3,886	3,335	3,362	3,620	3,805	4,607	4,058	3,646	3,320	2,939
Personal Income	\$ 279,257,400	279,257,400	328,701,011	328,701,011	328,701,011	328,701,011	328,701,011	328,701,011	328,701,011	328,701,011
City Population	10,020	10,020	9,323	9,323	9,323	9,323	9,323	9,323	9,323	9,323
Total	\$ 38,933,848	33,415,785	31,346,506	33,750,819	35,472,305	42,952,037	37,831,937	33,993,743	30,950,399	27,400,256
Capital Leases Payable	\$ 136,823	122,359	67,336	407,344	265,454	164,814	226,067	480,378	693,132	454,174
KDHE Loan Payable	•	î	273,507	99,864	95,887	91,792	87,589	83,276	78,851	74,339
Special Assessment Bonds	\$ 45,000	30,000	20,000	10,000	r	1	3	1		t
Capital Improvement Bonds	\$ 535,000	365,000	185,000	ì	ı	1	ì	Ĭ	Ē	ij
Temporary Notes	\$ 30,265,805	3,231,666	í	485,000	485,000	485,000	ï	ï	1	r
General Obligation Bonds	\$ 7,951,220	29,666,760	30,800,663	32,748,611	34,625,964	42,210,431	37,518,281	33,430,089	30,178,416	26,871,743
Fiscal	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017

Source: Johnson County Treasurers Office and City of Mission Finance Records.

### RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION DEBT PER CAPITAL LAST TEN YEARS

Year Ended December 31,	Population <sup>(1)</sup>	Assessed Value (2)	General Obligation Bonds (3)	Less Amounts Available in Debt Service Fund (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Per Capita
2008	10,020	\$ 137,436,729	\$ 7,996,220	\$ 857,622	\$ 7,138,598	5.19%	\$ 712
2009	10,020	128,202,267	29,696,760	941,397	28,755,363	22.43%	2,870
2010	9,323	120,521,636	30,820,663	791,098	30,029,565	24.92%	3,221
2011	9,323	117,951,775	32,758,611	550,988	32,207,623	27.31%	3,455
2012	9,323	114,151,182	34,625,964	63,337	34,562,627	30.28%	3,707
2013	9,323	113,848,300	42,210,431	3,529,721	38,680,710	33.98%	4,149
2014	9,323	117,200,455	37,518,281	672,282	36,845,999	31.44%	3,952
2015	9,323	121,589,183	33,430,089	738,850	32,691,239	26.89%	3,507
2016	9,323	131,977,269	30,178,416	676,572	29,501,844	22.35%	3,164
2017	9,323	139,660,568	26,871,743	896,721	25,975,022	18.60%	2,786

<sup>(1)</sup> Source: US Census Bureau.

<sup>(2)</sup> Source: Johnson County Records and Tax Administration Annual Abstract of Taxes.

<sup>(3)</sup> Source: City of Mission Finance Records.

#### DIRECT AND OVERLAPPING DEBT

Name of Governmental Unit	Net Debt Obligation	Percentage Applicable to City of Mission	Amount Applicable to City of Mission
Direct debt:			
City of Mission, Kansas	\$ 26,440,000	100.00%	\$ 26,440,000
Overlapping debt: (1)			
Johnson County	3,775,627	1.41%	53,236
Shawnee Mission School (U.S.D. 512)	326,504,686	3.81%	12,439,829
Johnson County Parks and Recreation	35,832,712	1.41%	505,241
Total overlapping debt	366,113,025		12,998,306
Total direct and overlapping debt	\$ 392,553,025		\$ 39,438,306

#### (1) Information provided by Johnson County Clerk's Office.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the overlapping debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also applied to the other debt of the overlapping governmental units.

#### COMPUTATION OF LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

	2008	2009	2010	2011
Total assessed valuation of taxable property (1)	\$ 149,689,527	\$ 140,390,464	\$ 132,076,558	\$ 129,270,218
Debt limit percent of assessed value	30.00%	30.00%	30.00%	30.00%
Debt limit	44,906,858	42,117,139	39,622,967	38,781,065
Total net debt applicable to limit	7,996,220	2,915,000	2,740,000	6,535,000
Legal debt margin	\$ 36,910,638	\$ 39,202,139	\$ 36,882,967	\$ 32,246,065
Total net debt applicable to the limit as a percentage of debt limit (2)	17.81%	6.92%	6.92%	16.85%

Note 1: Total assessed valuation of taxable property on this table includes motor vehicle assessed valuation. See 2017 Equalized Tangible Valuation Table in the Johnson County Tax Abstract Report.

Note 2: Under Kansas State finance law, the City's outstanding unexcluded general obligation debt should not exceed 30 percent of the total assessed property value.

2012	2013	2014	2015	2016	2017
\$ 125,513,832	\$ 125,197,213	\$ 128,836,941	\$ 133,572,726	\$ 144,400,516	\$ 152,648,490
30.00%	30.00%	30.00%	30.00%	30.00%	30.00%
37,654,150	37,559,164	38,651,082	40,071,818	43,320,155	45,794,547
9,865,000	15,935,000	11,720,000	9,591,160	8,372,455	520,000
\$ 27,789,150	\$ 21,624,164	\$ 26,931,082	\$ 30,480,658	\$ 34,947,700	\$ 45,274,547
26.20%	42.43%	30.32%	23.93%	19.33%	1.14%

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Fiscal		Unemployment	P	er Capita			
Year	Population (1)	Rate (2)	Perso	nal Income (1)	a ,	Pe	ersonal Income
		12 2 2 2 2 2	-				
2008	10,020	4.4%	\$	27,870		\$	279,257,400
2009	10,020	6.3%		27,870			279,257,400
2010	9,323	6.8%		35,257			328,701,011
2011	9,323	6.0%		35,257			328,701,011
2012	9,323	5.4%		35,257			328,701,011
2013	9,323	3.8%		35,257			328,701,011
2014	9,323	3.3%		35,257			328,701,011
2015	9,323	3.3%		35,257			328,701,011
2016	9,323	2.9%		35,257			328,701,011
2017	9,323	2.5%		35,257			328,701,011

(1) Source: US Census Bureau data obtained every ten years.

(2) Source: Kansas Department of Labor statistics for Johnson County, Kansas.

### PRINCIPAL EMPLOYERS

### December 31, 2017 and Ten Years Ago

	Dec	ember 31,	2017	Dec	ember 31, 20	007
			Percentage			Percentage
			of Total	Employees		of Total
Employer	Employees	Rank	Employment	(1)	Rank	Employment
AT&T Telecommunications	442	1	4.74%	400	2	3.99%
ScriptPro	398	2	4.27%	500	1	4.99%
Hy-Vee Food Stores	360	3	3.86%	250	5	2.50%
Packaging Products Corp.	250	4	2.68%			
Entercom	200	5	2.15%	100	9	1.00%
City of Mission (1)	174	6	1.87%	195	6	1.95%
VinSolutions	161	7	1.73%			
Skillpath, Inc.	160	8	1.72%	250	3	2.50%
U.S. Post Office	128	9	1.37%	250	4	2.50%
Legacy Technologies	100	10	1.07%			
Pryor Learning Solutions	100	11	1.07%			
Mission Bank	95	12	1.02%			
Target	90	13	0.97%	140	8	1.40%
Cumulus Broadcasting (2)	79	14	0.85%	100	10	1.00%
Acendas	67	15	0.72%			
Applebee's	59	16	0.63%			
National Seminars Group (3)				165	7	1.65%
CGI Communigroup				100	10	1.00%
cGMP Validation, LLC				100	10	1.00%
Medical Staffing Network				100	10	1.00%
Total	2,863		30.72%	2,650		26.48%

<sup>(1)</sup> Includes part-time employees

Source: Johnson County Economic Research Institute.

<sup>(2)</sup> Formerly Susquehanna, Inc.

<sup>(3)</sup> Merged with Skillpath, Inc.

# OPERATING INDICATORS BY FUNCTION/PROGRAM

# LAST TEN FISCAL YEARS

Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public safety/municipal justice:										
911 calls received	9,128	8,432	10,583	9,150	10,004	9,640	9,619	10 295	9 492	9 751
DUI arrests	335	441	317	328	254	252	241	222	188	196
Traffic/parking complaints	17,350	20,745	16,947	14,471	15,360	10,724	10,185	695'6	9,995	11.267
Accidents	287	252	234	294	272	257	254	267	353	345
Investigations cases	702	899	732	543	450	474	368	458	407	338
Total court cases processed	17,574	18,849	17,158	14,760	16,624	10,808	10,237	9,537	8,356	9,308
Public works:										
Curb miles swept (lane miles)	797	1,263	925	1,416	880	1,327	1,490	890	785	1455
Streets milled and overlaid (liner feet)	9,386	2,540	4,953	13,330	8,417	6.682	4,329	1,386	3,544	6.255
Sidewalk replaced (square yards)	1,330	341	1,619	6,015	455	5,134	6,776	2,265	138	2.760
Curb and gutter replaced (linear feet)	4,920	222	3,642	11,266	4,965	8,027	11,631	1,712	2.363	12.153
Acres of lawn mowed	1,056	1,240	1,240	1,240	1,240	1,461	1,575	1,599	1,599	1,599
Urban management and planning:										
Building permits processed	130	161	251	281	409	331	357	442	468	415
Plan reviews performed	20	20	26	17	14	10	14	26	20	, 26
Leisure and recreation:										
Annual memberships sold	2,314	2,520	2,871	2,115	2.031	2.413	2835	2 140	1 050	1 / 20
Annual membership revenue	1,022,691	952,658	941,704	932,068	872,878	854.846	834 076	825 630	807 554	070,1
Facility reservations processed	735	1,012	846	906	1,027	817	1.560	1 374	1 773	7 147
Facility reservation revenue	189,378	247,984	214,995	209,024	221,259	187.577	194 746	222 183	280 731	2,147
Pool membership sold	232	315	349	323	262	349	866	291	345	313
Pool revenue	57,265	866'89	67,880	55,932	57,339	50,684	104,750	104,544	123,679	121,198

Source: Various City departments.

# FULL TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
General government:										
Administration/finance	7	7.0	7.0	6.0	5.0	5.0	5.0	7.0	7.0	7.0
Community development	4	4.0	5.0	5.0	5.0	5.0	5.0	3.0	3.0	3.0
Municipal court	3	3.0	3.0	3.0	4.0	4.0	4.0	4.0	4.0	4.0
Public works	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	12.0
Police	31.0	31.0	31.0	31.0	31.0	31.0	31.0	31.0	31.0	30.0
Parks and recreation	13.0	12.0	13.0	13.0	13.0	12.0	12.0	12.0	13.0	13.0
Total	69.0	68.0	70.0	69.0	69.0	68.0	68.0	68.0	69.0	69.0

Source: City of Mission, Kansas Budget.

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

### December 31, 2017

Function/Program	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Police:										
Stations	1	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Public works:										
Miles of streets	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7
Streetlights	960.0	845.0	845.0	845.0	805.0	805.0	805.0	850.0	850.0	850.0
Parks and recreation:										
Parks and recreation:	8.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Park acreage	30.4	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0
Pools	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Tennis courts	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Community center	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0

Source: City of Mission, Kansas.

City of Mission	Item Number:	4.
ACTION ITEM SUMMARY	Date:	April 19, 2018
Administration	From:	Laura Smith

Action items require a vote to recommend the item to full City Council for further action.

RE: Waiver of requirements of Chapter 205: Fire Prevention and Protection, and approval of purchase of fireworks.

RECOMMENDATION: Approve a waiver of the requirements of Chapter 205: Fire Prevention and Protection as it relates to Public Exhibitions for Saturday, July 7, 2018, in connection with the Mission Summer Family Picnic held at Broadmoor Park, and approve the purchase of fireworks in an amount not to exceed \$600.

DETAILS: Traditionally, the City of Mission has provided a fireworks display at the conclusion of the Mission Summer Family Picnic held at Broadmoor Park. In order to proceed with this display, the City Council must waive the requirements of Chapter 205 of the Mission City Code.

In addition to the ordinance waiver, the Council is also asked to consider authorizing Councilmember Debbie Kring to purchase fireworks in an amount not to exceed \$600.

CFAA CONSIDERATIONS/IMPACTS: N/A

Related Statute/City Ordinance:	Chapter 205
Line Item Code/Description:	Annual Celebrations 01-09-208-01
Available Budget:	\$9,768.00

City of Mission	Item Number:	5.
DISCUSSION ITEM SUMMARY	Date:	April 26, 2018
ADMINISTRATION	From:	Laura Smith

Discussion items allow the committee the opportunity to freely discuss the issue at hand.

RE: Public Comment Process at Committee Meetings

DETAILS: Following a recent meeting with the Mission Business Partnership, an interest in establishing a more formal public comment process at Council Committee meetings was discussed.

Over the years Councilmembers and members of the public have expressed that it can be frustrating to have public comments and Council action occurring at the same meeting (Legislative meeting). In addition, it seems that the majority of the discussion and conversation surrounding various agenda items occurs more frequently at the Committee meetings.

Public comments at the Committee meetings has historically been left to the discretion of the Chair. Recent conversations suggest it may be more appropriate to establish more clearly defined rules and parameters. Staff has prepared a draft policy for discussion purposes to help define and clarify expectations should the Council wish to proceed with something more formal.

City Council Policy 104, last revised in 2014, addresses Guidelines for City Council Committees. The policy currently includes a section on Public Comments, and addresses "Public Comment Cards," a process that was cumbersome and ineffective. Rather than drafting a new, stand-alone policy, Staff has included suggested revisions to the existing Council Policy and will be looking for discussion and guidance from the Committee.

CFAA CONSIDERATIONS/IMPACTS: Leveraging the knowledge, skills and abilities of all residents and including them in decision-making, makes communities stronger. The City benefits when residents of all ages are an integral part of a community and staff and the Council are knowledgeable about their diverse needs. Providing more opportunity for public input and dialogue can help to accomplish these objectives.

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	N/A
Available Budget:	N/A

# CITY OF MISSION CITY COUNCIL POLICY MANUAL

### **POLICY NO. 104 - REVISED**

### **GUIDELINES FOR CITY COUNCIL COMMITTEES**

### 1.01 Composition and Number

The City of Mission has established and assigned specific responsibilities to the following City Council Committees:

- Finance and Administration Committee
- Community Development Committee

### 1.02 Meetings

Committee meetings shall be scheduled monthly. All meetings are open to the public. Wednesday evenings shall be committee meeting night with meetings beginning at 6:30 p.m. Committees shall follow a meeting schedule, except for holidays, as follows:

- 1st Wednesday of the month: Community Development Committee at 6:30 p.m.;
   Finance & Administration Committee at 7:30 p.m. or immediately following the Community Development Committee.
- 2<sup>nd</sup> Wednesday of the month: Reserved for overflow business from either the Community Development Committee or Finance and Administration Committee. Committee meetings scheduled for the second Wednesday of the month shall begin at 6:30 p.m.

All meetings shall be held at City Hall unless otherwise specified. Additional meetings may be held upon the call of the Chair or upon the call of a majority of committee members, provided that all members shall be notified of such meeting at least 24 hours in advance of the announced start of the meeting, and is consistent with Kansas Open Meeting laws.

### 1.03 Quorum

Committees shall conduct business only in the presence of a quorum. A quorum shall consist of five members. It shall be the duty of each committee chair to encourage member attendance. City staff will be responsible to ascertain in advance whether or not a quorum will be present to conduct business.

### 1.04 Agenda

An agenda shall be developed by the chair and related staff before each meeting. Individual councilmembers may request the addition of specific items to the agenda by contacting the committee chairperson, vice-chairperson, or City Administrator. These items will initially be placed under "Discussion Item" for consideration of additional/future action by the committee. The agenda shall be followed as much as possible; however, business not appearing on the agenda may be taken up under the heading "Other Business." All items on the Agenda will identify the person(s) sponsoring an item. The City Administrator and department heads will participate in the presentation of information to the committee, but are not voting members of the committee.

Public comments will be allowed at committee meetings. "Public Comment" cards will be available at each meeting and the public is encouraged to complete this card to accommodate orderly meetings. Public Comment cards will be given to the chair at the beginning of each meeting. Public comments will also be accepted from members of the public who have not completed a Public Comment card. All public comments are at the discretion of the chair and committee members.

### -1.05 Public Comments

Public meetings are the primary method for the public to address the members of the Council Committee. A vital part of good government is establishing policies and procedures for public meetings so that the meetings can be as effective as possible. It is the desire of the Council Committee to allow public comment and to conduct the meetings with the utmost civility and professionalism. Public comment taken at the Council Committee meetings will adhere to the following guidelines:

- To ensure an accurate record, members of the public will be asked to state their name and address for the record and then sign in with the City Clerk after addressing the Committee.
- Printed materials to be distributed to the Committee should be given to the City Clerk who will see that they are entered into the record.
- When public comment is sought at the Committee meeting, no interested person shall speak more than twice to any question, nor more than five (5) minutes each time.
- Members of the Committee are discouraged from engaging in debate with a member of the public at a Committee meeting. The purpose of public comment is for the Committee members to receive input or information from the public.
- Any person making personal, impertinent or slanderous remarks or being disruptive while addressing the Committee may be requested to leave immediately.

### 1.05 Votes

Meetings shall be conducted in an orderly manner. Generally, Code of Procedure for Kansas Cities, First Edition, should serve as a guideline in the conduct of committee meetings. The

committee chair will preside over the meetings and is responsible for maintaining orderly discussion. Upon the call of the chair, voice votes shall be taken of committee members to determine committee action on each issue. Passage shall require a majority of those present and voting, including the chair. Tie votes shall be considered to be a failure of the motion. The chair of the committee cannot make a motion. Seconds to motions are not required.

### 1.06 Minutes

Minutes shall be kept of all committee meetings by staff assigned by the City Administrator. Distribution shall be made to the Mayor and Council.

### 1.07 Committee Responsibilities

Committees shall be responsible for the review of policy matters dealing with their assigned departments. This shall include but not limit review of major equipment purchases, property acquisition, construction, development policies, ordinance and resolution review, budget review.

Requests by various groups for proclamations shall be routed to the Mayor for consideration. Proclamations do not require Council action. Planning Commission items generally shall go directly to the Council except in the instance of recommended changes to the actual Zoning Ordinance, in which case these recommendations will be reviewed by the Community Development Committee.

Council committee members shall not be involved in daily administrative tasks. Direction of the daily operations of a department shall be left to the department head under the direction of the City Administrator. If a committee has specific operations problems, these are to be directed to the attention of the City Administrator who will expedite any necessary actions.

Committees shall deal with City personnel matters only on a policy review basis. Policy review means such things as personnel rules, job descriptions, or salary schedules. Committee members either individually or as a committee shall not meet with an employee concerning personnel matters. Employees with specific grievances shall use the established appeal procedure as outlined in the Personnel Policies and Guidelines.

The City Administrator shall be responsible for any necessary support to the Council committees.

### 1.08 Significance of Committee Actions

Action of committees shall constitute recommendations to the full Council. No binding decision can be made in committee on matters that should be brought before the full Council. In emergency and time-constrained situations, the City Administrator or City Clerk may poll the remainder of the City Council Committee members for approval of a committee action.

### 1.09 Responsibilities of Committee Chair

- 1. Conduct meetings of the committee, including managing public comments-
- 2. Report on Committee action to the full Council at City Council Meetings.
- 3. Approve agendas for regular and special committee meetings.
- 4. Encourage participation and attendance of committee members, including soliciting motions.
- 5. Serve as principal liaison between the committee and the staff and City Council on issues for which the committee had principal responsibility.

Suggestions and ideas regarding city business from individual Councilmembers are welcome and should be directed to the Committee Chair and/or City Administrator for action.

APPROVED BY THE CITY COUNCIL ON AUGUST 13, 2003.

REVISED AND APPROVED BY THE CITY COUNCIL ON JANUARY 14, 2004.

REVISED AND APPROVED BY THE CITY COUNCIL ON MAY 10, 2006.

**REVISED AND APPROVED BY THE CITY COUNCIL ON MAY 21, 2014** 

REVISED AND APPROVED BY THE CITY COUNCIL ON JUNE 20, 2018.

City of Mission	Item Number:	6.
DISCUSSION ITEM SUMMARY	Date:	April 26, 2018
ADMINISTRATION	From:	Ben Hadley

Discussion items allow the committee the opportunity to freely discuss the issue at hand.

RE: Update on Police Department Over-hiring

DETAILS: In 2017, the Police Department was experiencing high turnover rates. The Department and the City took a number of steps to address the staffing shortages, including approving the ability for the Department to "over-hire" up to two officers. This practice, used by other cities, allows the Chief and the City Administrator to exercise discretion in approving up to two officers over the current budget authority in order to ensure the department can staff at shift minimums and run as efficiently as possible.

When the over-hire policy was approved, the Chief of Police and the City Administrator committed to providing the City Council with periodic status updates on staffing. Included in the packet is a memo which details the success the Department is experiencing.

CFAA CONSIDERATIONS/IMPACTS: NA

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	N/A
Available Budget:	N/A



### MISSION POLICE DEPARTMENT

6090 Woodson Street Mission, Kansas 66202 Administrative: (913) 676-8300

Fax: (913)722-3011

To: Governing Body

From: Ben Hadley. Chief of Police Re: Police Manpower Update

Date: April 19, 2018

In the summer of 2017, the Police Department experienced staffing shortages as a result of several officers accepting positions with other Johnson County cities and the Johnson County Sheriff's Department. In addition to creating manpower challenges overall, the officers leaving Mission tended to be those with 3-8 years on the job, creating a shortage of experienced sworn personnel. The increase in employee turnover was attributed to several factors including salary, a lack of specialized training or assignments (i.e. SWAT. K-9), geography, and an overall decline in the number of qualified applicants for law enforcement positions.

The Department took a number of steps to address the staffing issues including expanding recruiting efforts and offering referral bonuses to employees who recommended candidates. In addition, Mission completed a classification and compensation study in the fall of 2017, and the Governing Body approved adjustments to salary ranges and employee salaries to improve Mission's position in a very competitive labor market.

In late 2017, the City Council also authorized the Department to "over-hire" up to two officers. This practice, used by other cities, allows the Chief and the City Administrator to exercise discretion in approving up to two officers over the current budget authority in order to ensure the department can staff at shift minimums and run as efficiently as possible. For Mission, the number of sworn positions currently authorized in the budget is twenty-nine. With the ability to over-hire, staffing levels may now increase up to thirtyone.

With all of these new practices, policies and tools in place, the department is experiencing some success in filling vacant positions. Our current staffing status is detailed below.

The Department used the new salary ranges established in the compensation study to begin a lateral hiring effort to attract certified law enforcement officers to replace "midrange" (those with 3-8 years of experience). One important goal of the Department is to have experienced people in place when those currently in supervisory and command staff positions retire. This allows the high level of service our community expects and deserves to continue.

Since last November, the department has brought in experienced officers from Edwardsville, Kansas City, Kansas, Tonganoxie, and the Johnson County Sheriff's Department. Not only are we gaining valuable years of experience and training, these officers are able to complete their field training much faster, allowing them to be fully functioning on the street in a matter of weeks as opposed to months.

The Department also has four officers (with no experience) in the Police Academy. This is the largest number of Mission officers to attend the Academy at one time. These officers graduate in May and then begin their field training program. We expect them to be fully functioning on the street by August 2018.

Currently, 30 of the 31 sworn positions are filled, leaving one opening. This number includes one police officer who has been deployed to Afghanistan for one year. We appreciate the assistance the Governing Body has provided to address staffing challenges, and we are making progress. Our focus remains on patrol until the recent hires complete field training. Recruitment efforts continue, but we are only looking for exceptional candidates.

I will look forward to answering any questions you may have at the Committee meeting.